

LOURDES A. LEON GUERRERO
GOVERNOR



JOSHUA F. TENORIO
LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN
OFFICE OF THE GOVERNOR OF GUAM

38GL-25-1060
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

Transmitted via Email to: speakerblas@guamlegislature.org

August 18, 2025

THE HON. FRANK BLAS, JR., *Speaker*
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

AUG 18 2025
Time: 4:30pm
Received: [Signature]

Re: **Bill No. 103-38 (COR), "AN ACT TO ADD A NEW § 51102(h)(II) AND AMEND §§ 51103(b)(4), AND 51105(b) ALL OF CHAPTER 51, TITLE 17; AND TO AMEND § 7120 OF CHAPTER 7, TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE TEMPORARY CERTIFICATION OF PEACE OFFICERS AND TO AUTHORIZING THE MANPOWER DEVELOPMENT FUND FOR CERTIFICATION COURSES REQUIRED BY THE PEACE OFFICER STANDARDS AND TRAINING COMMISSION."**

Håfa Adai Mr. Speaker,

Bill No. 103-38 (COR) creates an important tool for our law enforcement agencies to use to recruit qualified individuals who possess the basic training to be a law enforcement officer by having received a bachelor's degree or its equivalent but have not completed all of the necessary advanced training to become fully POST Commission certified. Bill No. 103-38 (COR) now allows the law enforcement agencies to recruit and hire these individuals and then allow them nine (9) months of receiving their temporary certification to complete all the training necessary to receive full POST certification. During the time the individual only possesses a temporary certificate the individual will be limited to the duties they are allowed to perform. If the individual does not complete the required training within the required time frame they will be separated from their employment. This new provision is good for both our law enforcement agencies and the newly graduated Criminal Justice majors seeking employment who invested their time and resources in the desire to become law enforcement officers.

For these reasons, I sign Bill No. 103-38 (COR) into law as **Public Law No. 38-50**.

Sensexamente,


JOSHUA F. TENORIO
I Åkto Maga'låhen Guåhan
Acting Governor of Guam



38GL-25-1060
Messages and Communications
RECEIVED
COMMITTEE ON RULES
August 18, 2025
7:11 p.m.
Marie Crisostomo

Enclosure(s): Bill No. 103-38 (COR) nka P.L. 38-50
cc via email: *Honorable* Lourdes A. Leon Guerrero, *Maga'hågan Guåhan*, Governor of Guam
Compiler of Laws

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

This is to certify that **Bill No. 103-38 (COR), "AN ACT TO ADD A NEW § 51102(h)(11) AND AMEND §§ 51103(b)(4), AND 51105(b) ALL OF CHAPTER 51, TITLE 17; AND TO AMEND § 7120 OF CHAPTER 7, TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE TEMPORARY CERTIFICATION OF PEACE OFFICERS AND TO AUTHORIZING THE MANPOWER DEVELOPMENT FUND FOR CERTIFICATION COURSES REQUIRED BY THE PEACE OFFICER STANDARDS AND TRAINING COMMISSION,"** was on the 31st day of July 2025, duly and regularly passed.



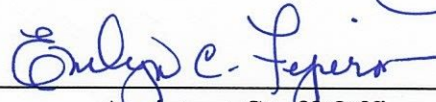
Frank F. Blas, Jr.
Speaker

Attested:



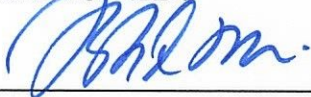
V. Anthony Ada
Acting Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 6th day of August, 2025, at 7:58 o'clock A.M.



Assistant Staff Officer
Maga'håga's Office

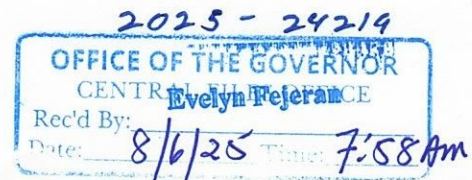
APPROVED:



JOSHUA F. TENORIO
ACTING GOVERNOR OF GUAM

Date: August 18, 2025

Public Law No. 38-50



I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 103-38 (COR)

As amended by the Committee on Public Safety,
Emergency Management, and Guam National Guard;
and further amended on the Floor.

Introduced by:

Eulogio Shawn Gumataotao

V. Anthony Ada

Chris Barnett

Frank F. Blas, Jr.

Vincent A.V. Borja

Shelly V. Calvo

Christopher M. Dueñas

Jesse A. Lujan

Tina Rose Muña Barnes

William A. Parkinson

Sabina Flores Perez

Sabrina Salas Matanane

Joe S. San Agustin

Telo T. Taitague

Therese M. Terlaje

AN ACT TO *ADD* A NEW § 51102(h)(11) AND *AMEND* §§ 51103(b)(4), AND 51105(b) ALL OF CHAPTER 51, TITLE 17; AND TO *AMEND* § 7120 OF CHAPTER 7, TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE TEMPORARY CERTIFICATION OF PEACE OFFICERS AND TO AUTHORIZING THE MANPOWER DEVELOPMENT FUND FOR CERTIFICATION COURSES REQUIRED BY THE PEACE OFFICER STANDARDS AND TRAINING COMMISSION.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds
3 that in addition to implementing compensation adjustments and providing for a safe

1 and conducive work environment, public safety and law enforcement agencies of the
2 Government of Guam must also position themselves to recruit and retain individuals
3 to serve as peace officers by improving Peace Officer Standards and Training
4 (POST) Commission (Commission) certification policies.

5 Based on information provided to the Committee on Public Safety,
6 Emergency Management, and Guam National Guard, *I Liheslatura* finds that
7 criminal justice graduates of the University of Guam (UOG) who desire to establish
8 a career in public safety and law enforcement, but lack certain training requirements
9 including, and not limited to, First Responder/First Aid, Emergency Vehicle
10 Operator Course (EVOC), Officer Survival and Use of Force, Firearms and safety,
11 Criminal Investigations, and Dynamics of Substance Abuse, do not qualify nor are
12 they offered temporary employment options. Despite having completed
13 undergraduate degree requirements for potential employment in management and
14 administrative positions at the Department of Corrections, Customs and Quarantine
15 Agency of Guam, or the Judiciary of Guam, criminal justice graduates are left to
16 either seek employment elsewhere or delay their public service career – and the
17 opportunity to earn a salary and benefits – while they complete POST Commission
18 requirements at their expense.

19 *I Liheslaturan Guåhan* further finds that the POST Commission statute and
20 corresponding sections under the Guam Administrative Rules and Regulations allow
21 the Commission to grant temporary certification of peace officers who have
22 previously completed basic peace officer training but have since left service in good
23 standing, provided that these peace officers shall satisfy standards and training
24 requirements as set by the Commission. These same policies also permit the
25 temporary certification of peace officers from other jurisdictions who have
26 completed basic peace officer training and have since left service in good standing.

1 Recognizing the time and resources that are invested by criminal justice
2 graduates to earn their college degree, and the overlapping of public safety and law
3 enforcement principles and practices that are taught through UOG and POST
4 Commission certified training programs, *I Liheslatura* proposes to authorize the
5 POST Commission to grant temporary peace officer certification for those who
6 possess a degree in criminal justice or equivalent area of study and who are in good
7 standing, provided they satisfy the standards and training requirements as set by the
8 Commission.

9 *I Liheslaturan Guåhan* further intends through this Act to authorize the Guam
10 Department of Labor and the Guam Community College to expend a portion of their
11 Manpower Development Fund appropriations for costs associated with training
12 individuals who are granted temporary peace officer certification by the POST
13 Commission.

14 **Section 2.** A new § 51102(h)(11) of Chapter 51, Title 17, Guam Code
15 Annotated, is *added* and § 51102(h) is *re-numbered* to read as follows:

16 “(11) provide by rule for the temporary certification of peace
17 officers who possess a degree in criminal justice or equivalent area of study
18 as determined by the Commission, and who are in good standing, provided
19 that said peace officers satisfy standards and training requirements as set by
20 the Commission. The Commission shall require applicants to complete any
21 remaining certification requirements within nine (9) months of temporary
22 certification and may prescribe limited duties for temporarily certified peace
23 officers during this period. Failure to obtain full certification by the
24 Commission within nine (9) months of temporary certification shall result in
25 separation from employment. Employing agencies retain the authority
26 provided in § 51105(c) of this Chapter to establish qualifications and
27 standards that exceed those set by the Commission, and nothing herein shall

1 affect the selection of eligible applicants by agency heads or designated hiring
2 authorities for Category 1, Category 2, or Category 3 peace officer positions.
3 The Commission is further authorized to establish policies to recoup tuition,
4 fees, and other government-funded expenses in the event an employee resigns,
5 transfers, or fails to meet any service or repayment requirements;

6 (12) establish supervisory, managerial, and executive level standards
7 and certification for the agencies covered by this Chapter; and

8 (13) may enter into professional developments with the Guam
9 Community College, the University of Guam, or another suitable institution.”

10 **Section 3.** § 51103(b)(4) of Chapter 51, Title 17, Guam Code Annotated, is
11 *amended* to read as follows:

12 “(b) With the approval of the Commission, the Executive Director
13 shall:

14 (1) certify Peace Officer Training programs or institutions;

15 (2) certify peace officers who have satisfactorily completed
16 training;

17 (3) consult and cooperate with peace officer training
18 academies in the development of basic and continuing education
19 training programs for peace officers;

20 (4) consult and cooperate with the Guam Community College,
21 the University of Guam, the Guam Department of Labor, other
22 institutions of higher education, or any POST certified advanced
23 training programs for the development of specialized courses of study
24 on Guam for peace officers in the areas of police science, police
25 administration, the social sciences and other related areas including, but
26 are not limited to, First Responder/First Aid, Emergency Vehicle
27 Operator Course (EVOC), Officer Survival and Use of Force, Firearms

1 and Safety, Criminal Investigations, and Dynamics of Substance
2 Abuse;”

3 **Section 4.** § 51105(b) of Chapter 51, Title 17, Guam Code Annotated, is
4 *amended* to read as follows:

5 **“§ 51105. Certification without Compliance with Requirements**
6 **of § 51104; Applicability of Civil Service Provisions.**

7 (b) Nothing in this Act shall be construed to exempt any peace
8 officer from the provisions or requirements of civil service, except that
9 the two (2)-year civil or criminal investigative work experience
10 requirement for the Office of the Attorney General’s Investigator I
11 (AG) may be waived by the Attorney General.”

12 **Section 5.** § 7120 of Chapter 7, Title 22, Guam Code Annotated, is *amended*
13 to read as follows:

14 **“§ 7120. Manpower Development Fund.**

15 (a) There is hereby created in the Guam Department of Labor,
16 a Manpower Development Fund (MDF), which shall remain separate
17 and apart from any other funds of the government of Guam.

18 (b) The MDF is created solely for the purpose of receiving
19 territorial, federal, and private money and revenue from registration
20 fees on non-immigrant temporary workers.

21 (1) Thirty percent (30%) of the annual revenues
22 generated shall be allocated to the Guam Department of Labor.
23 The Department of Labor allocation in the MDF shall be
24 expended exclusively to fund the following:

25 (A) One Hundred Thousand Dollars (\$100,000)
26 shall be allocated annually to produce the quarterly

1 “Unemployment Situation on Guam” report and any other
2 reports relating to labor statistics;

3 (B) legal services in the field of employment and
4 labor law, human resources, or administrative law;

5 (C) subject to the approval of the Guam
6 Department of Labor Director, workforce development
7 and training programs including, but not limited to,
8 courses required for certification by the Peace Officer
9 Standards and Training Commission as provided for in 17
10 GCA Chapter 51; and

11 (D) the remaining balance of the Department of
12 Labor’s MDF allocation shall be used for administrative
13 and operational purposes as may be determined by the
14 Director of Labor.

15 (2) Seventy percent (70%) of the annual revenues
16 generated shall be allocated to the Apprenticeship Training
17 Program at the Guam Community College, with the primary
18 intent to develop the workforce for positions that have been
19 approved for non-immigrant temporary workers. The Guam
20 Community College allocation in the MDF shall be paid out by
21 the Treasurer of Guam to the Apprenticeship Training Program
22 at Guam Community College, and shall be expended exclusively
23 to fund the following:

24 (A) subject to the approval of the Guam
25 Community College Board of Trustees, direct financial
26 assistance to students enrolled in the apprenticeship or pre-
27 apprenticeship program which may include, but are not

1 limited to, courses required for certification by the Peace
2 Officer Standards and Training Commission as provided
3 for in 17 GCA Chapter 51, who may not qualify for the
4 Free Application for Federal Student Aid (FAFSA), such
5 as the Pell Grant. Any unused portion of the allocation
6 under this Subsection shall be returned to the MDF;

7 (B) the administrative and instructional costs for
8 the operation of the apprenticeship training programs;

9 (C) facility upgrade and equipment relative to the
10 apprenticeship training programs, and pre apprenticeship
11 training programs with the Guam Department of
12 Education; and

13 (D) the advertising and outreach programs for the
14 promotion of the apprenticeship training programs.

15 (3) Annual Audit of the Manpower Development Fund.

16 The Public Auditor shall conduct an annual audit of the
17 Manpower Development Fund to ensure compliance with all
18 statutory regulations governing its deposits and expenditures.
19 The cost of such audit shall be paid by the Manpower
20 Development Fund. (c) The MDF shall not be used for any
21 purposes other than those enumerated in this Section, and shall
22 be subject to legislative appropriation.”

23 **Section 6. Effective Date.** The provisions of this Act shall be effective upon
24 enactment.