

I Mina'trentai Ocho Na Liheslaturan Guåhan  
 BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
66-38 (COR) As amended by the Committee on Public Safety, Emergency Management, and Guam National Guard; and further amended on the Floor.	Frank F. Blas, Jr. Eulogio Shawn Gumataotao Vincent A.V. Borja V. Anthony Ada Joe S. San Agustin Tina Rose Muña Barnes Shelly V. Calvo Christopher M. Dueñas Chris Barnett Sabina Flores Perez Sabrina Salas Matanane Jesse A. Lujan	AN ACT TO ADD A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN.	2/19/25 4:53 p.m.	2/26/25	Committee on Public Safety, Emergency Management, and Guam National Guard.	Request: 2/26/25  3/7/25	3/20/25 1:00 p.m.	4/24/25 As Amended.	
	5/27/25	AN ACT TO ADD A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN.	6/3/25	6/5/25	6/17/25	38-20	6/17/25	Received: 6/18/25 Mess and Comm. Doc. No. 38GL-25-0746	

LOURDES A. LEON GUERRERO  
GOVERNOR



JOSHUA F. TENORIO  
LT. GOVERNOR

UFISINAN I MAGA'HĀGAN GUĀHAN  
OFFICE OF THE GOVERNOR OF GUAM

38GL-25-0746  
OFFICE OF THE SPEAKER  
FRANK F. BLAS JR.

**Transmitted via Email to: [speakerblas@guamlegislature.org](mailto:speakerblas@guamlegislature.org)**

June 17, 2025

JUN 17 2025  
Time: 4:35 PM  
Received: *[Signature]*

**THE HON. FRANK BLAS, JR., *Speaker***  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38th Guam Legislature  
Guam Congress Building  
163 Chalan Santo Papa  
Hagåtña, Guam 96910

**Re: Bill No. 66-38 (COR), "AN ACT TO ADD A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN."**

*Håfa Adai* Mr. Speaker,

Bill No. 66-38 (COR) requires the Office of Civil Defense ("OCD"), in conjunction with Guam Homeland Security ("GHS"), maintain the Guam Comprehensive Emergency Management Plan ("Plan"), which serves as the master operations document for government, private, volunteer, and nongovernmental organizations in responding to all emergencies and disasters.

This legislation also directs the OCD and GHS to review, exercise, and revise, if necessary, the Plan no later than three (3) months after enactment and at least annually thereon. Bill 66 further instructs the OCD and GHS to transmit a report on the outcome of the review and exercise of the Plan to *I Maga'hågan Guåhan*, the Speaker of *I Liheslaturan Guåhan*, and the agencies' legislative oversight chair no later than ninety (90) days after the completion of the review and exercise.

Overall, Bill 66 strengthens Guam's emergency management framework, ensuring that the island is better prepared for a wide range of emergencies and disasters while promoting collaboration, accountability, and continuous improvement.

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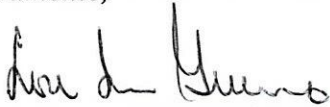
To: The Hon. Frank Blas, Jr., *Speaker*  
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*  
Date: June 17, 2025  
Re: Bill No. 66-38 (COR)

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For the reasons above, I sign Bill No. 66-38 (COR) into law as **Public Law No. 38-20**.

*Senseramente,*



**LOURDES A. LEON GUERRERO**

*I Maga'hågan Guåhan*

Governor of Guam

Enclosure(s): Bill No. 66-38 (COR) nka P.L. 38-20

cc via email: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guåhan*, Lt. Governor of Guam  
Compiler of Laws



**38GI-25-0746**  
Messages and Communications

**RECEIVED**

COMMITTEE ON RULES

June 18, 2025

1:06 p.m.

*Marie Crisostomo*

*I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN*  
2025 (FIRST) Regular Session

**CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN***

This is to certify that **Bill No. 66-38 (COR)**, “AN ACT TO *ADD A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN,*” was on the 3<sup>rd</sup> day of June 2025, duly and regularly passed.



Frank F. Blas, Jr.  
Speaker

Attested:



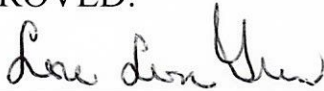
Sabrina Salas Matanane  
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 5<sup>th</sup> day of June, 2025, at 4:56 o'clock p.M.



Assistant Staff Officer  
*Maga'håga's* Office

APPROVED:



Lourdes A. Leon Guerrero  
*I Maga'hågan Guåhan*

Date: 6/17/25

Public Law No. 38-20

2025-23882

OFFICE OF THE GOVERNOR	
CENTRAL FILES OFFICE	
Rec'd By:	Evelyn Fejeran
Date:	6/25/25 Time: 4:56 pm

***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***  
**2025 (FIRST) Regular Session**

**Bill No. 66-38 (COR)**

As amended by the Committee on Public Safety,  
Emergency Management, and Guam National Guard;  
and further amended on the Floor.

Introduced by:

Frank F. Blas, Jr.  
Eulogio Shawn Gumataotao  
Vincent A.V. Borja  
V. Anthony Ada  
Joe S. San Agustin  
Tina Rose Muña Barnes  
Shelly V. Calvo  
Christopher M. Dueñas  
Chris Barnett  
Sabina Flores Perez  
Sabrina Salas Matanane  
Jesse A. Lujan  
William A. Parkinson  
Telo T. Taitague  
Therese M. Terlaje

**AN ACT TO *ADD* A NEW § 65121 TO DIVISION 3,  
CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED,  
RELATIVE TO CODIFYING THE GUAM  
COMPREHENSIVE EMERGENCY MANAGEMENT  
PLAN (GCEMP) AND REQUIRING AN ANNUAL  
REVIEW AND EXERCISE OF THE PLAN.**

1        **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2        **Section 1. Legislative Findings and Intent.** In 2004, the government of  
3        Guam through the Guam Homeland Security/Office of Civil Defense established the  
4        Guam Comprehensive Emergency Management Plan (GCEMP) as a guide to

1 responding to all emergencies, and all catastrophic, major, and minor disasters. The  
2 plan provides guidance for all levels of government to mobilize as a unified  
3 emergency organization to safeguard the well-being of Guam's residents and  
4 visitors. The plan was updated in 2016; however, despite the plan having a provision  
5 that called for an annual formal review and exercise, neither have occurred since  
6 then.

7         The government of Guam's response to the onset and devastation of Typhoon  
8 Mawar to the island in May 2023 was categorized by Mayors and first responders as  
9 chaotic and poorly managed. It was stated by many that it appeared that there was  
10 no plan in the way the preparation, response, or immediate recovery operations were  
11 carried out.

12         On September 11, 2023, a study was initiated throughout the government of  
13 Guam on readiness, response, and recovery capabilities of each entity. In conducting  
14 the study, information was requested for the address and structure type for each  
15 facility utilized, a list of all vehicles and equipment critical to the agency operations,  
16 a copy of the agency's Continuity of Operations Plan (details of where operations  
17 will resume should a facility be deemed destroyed or unable to occupy) and  
18 Continuity of Command Plan (who assumes authority and control should the agency  
19 head or critical person become unexpectedly incapacitated or unavailable).

20         While almost every agency was responsive to the information request, *I*  
21 *Liheslatura* finds it disturbing that more than half had no Continuity of Operations  
22 Plan or an updated Continuity of Command Plan. With the absence of these plans,  
23 it was easy to surmise that emergency management plans have not been regularly  
24 reviewed, exercised, or updated.

25         *I Liheslatura* finds that the latest (2016) version of the GCEM contains  
26 provisions that require government of Guam agencies to have a Continuity of

1 Operations Plan that also addresses the continuity of command. The GCEMP also  
2 included the periodic requirement to exercise, review, and improve the plan.

3 Therefore, it is the intent of *I Liheslaturan Guåhan* to codify the GCEMP and  
4 to statutorily require an annual review and exercise of the plan. It is further the intent  
5 of *I Liheslaturan Guåhan* to also require that an after-action report on the review  
6 and exercise inclusive of revision and improvement recommendations be provided  
7 to *I Maga'hågan/Maga'låhen Guåhan* and the chairperson of the legislative  
8 committee with oversight on Homeland Security and Civil Defense matters.

9 **Section 2.** A new § 65121 is hereby *added* to Division 3, Chapter 65, Title  
10 10, Guam Code Annotated, to read:

11 **“§ 65121. Guam Comprehensive Emergency Management Plan.**

12 (a) The Office of Civil Defense in coordination with Guam  
13 Homeland Security, shall update and maintain the comprehensive, all-hazards  
14 emergency management plan for Guam, which shall include, but not be  
15 limited to:

16 (1) the identification and analysis of all natural, technological,  
17 or human-caused hazards which could affect the island;

18 (2) the procedures to be used during emergencies for  
19 coordinating local government of Guam resources, and if necessary,  
20 other resources available from private sector, military, nonprofit  
21 organizations, other jurisdictions, and other nongovernmental entities;

22 (3) the use of appropriate command and coordination  
23 structures under the National Incident Management System (NIMS) for  
24 multiagency and multijurisdictional emergency responses;

25 (4) the procedure for resource cataloging and the procurement  
26 of supplies and equipment for emergency preparedness, response, and  
27 recovery operations;

1 (5) the procedure to request and receive supplies and  
2 equipment for emergency preparedness, response, and recovery  
3 operations, commonly known as resource management;

4 (6) the procedure and preparatory steps for the partial or full  
5 activation of the emergency management plan in advance of an actual  
6 disaster;

7 (7) the designation, roles, and responsibilities of agencies and  
8 personnel supporting Emergency Support Functions (ESF's) within the  
9 Emergency Operations Center (EOC);

10 (8) the emergency powers of the Office of the Governor, the  
11 Office of Civil Defense, Guam Homeland Security, the village Mayors,  
12 and the Guam National Guard;

13 (9) the emergency declaration process;

14 (10) the continuity of government and continuity of operations;

15 (11) the emergency responders' communications and  
16 islandwide, multi-lingual information dissemination plan; and

17 (12) the plan review and exercise timetable.

18 (b) The Guam Comprehensive Emergency Management Plan shall  
19 be reviewed, exercised, and revised and updated (if necessary) no longer than  
20 three (3) months upon enactment of this Section and at least annually  
21 thereafter. The exercise may focus on any one of the plan's recognized  
22 hazards and the type of exercise shall be determined and designed by the  
23 Office of Civil Defense in coordination with Guam Homeland Security.  
24 Amendments to the Guam Comprehensive Emergency Management Plan  
25 shall not require legislative approval, provided that amendments shall be  
26 approved by *I Maga'hågan/Maga'låhen Guåhan* and a copy of the Guam  
27 Comprehensive Emergency Management Plan, as amended, shall be

1 submitted to the Speaker of *I Liheslaturan Guåhan* within thirty (30) days  
2 following approval. A copy of the Guam Comprehensive Emergency  
3 Management Plan, as amended from time to time, shall be provided to the  
4 Compiler of Laws for publication on its website.

5 (c) The Office of Civil Defense in coordination with Guam  
6 Homeland Security shall provide a report to *I Maga'hågan/Maga'låhen*  
7 *Guåhan*, the Speaker, and the Chairperson of the Legislative Committee with  
8 oversight on Homeland Security and Civil Defense matters on the outcome of  
9 the plan's review and exercise no later than ninety (90) calendar days after the  
10 action. The report shall include the hazards and type of exercises conducted,  
11 the shortfalls and response gaps identified through the exercises, the steps  
12 taken to mitigate the shortfalls and gaps, and recommendations for executive  
13 or legislative actions.”

14 **Section 3. Effective Date.** This Act shall be effective upon enactment.