

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
191-38 (COR) As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement; and further amended on the Floor.	Eulogio Shawn Gumataotao Telo T. Taitague	AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.	9/18/25 12:14 p.m.	9/26/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 9/26/25 10/3/25	2/9/26 2:00 p.m.	3/20/26 As Amended.	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	PUBLIC LAW NO.	DATE SIGNED	NOTES	
5/19/26	AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.	5/22/26	5/22/26	6/3/26	38-128	6/3/26	Received: 6/3/26 Mess and Comm. Doc. No. 38GL-26-2418		

LOURDES A. LEON GUERRERO
GOVERNOR



JOSHUA F. TENORIO
LT. GOVERNOR

UFISINAN I MAGA'HĀGAN GUĀHAN
OFFICE OF THE GOVERNOR OF GUAM

Transmitted via Email to: speakerblas@guamlegislature.org

June 3, 2026

THE HON. FRANK BLAS, JR., *Speaker*
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

38GL-26-2418
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

JUN 03 2026

Time: 4:20 pm
Received: [Signature]

Re: Bill No. 191-38 (COR), "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

Håfa Adai Mr. Speaker,

This Act codifies the offense of Unlawful Use of Unmanned Aircraft as part of our criminal code in Title 9. It restricts access to specified Government of Guam airspace from unauthorized drone activity, including the Department of Corrections, the Department of Youth Affairs, the Guam Police Department, and the Judiciary of Guam. This new offense is a misdemeanor unless the offender introduced contraband into a restricted facility, made contact with one of the restricted facilities, or the person has been convicted of this crime previously.

Codifying this offense is an effort to address the evolving nature of asymmetric threats posed by drones when utilized by criminals and terrorists. Nationwide, drones have been used to deliver cell phones, drugs, tools, and weapons to correctional facilities. By signing this Bill into law, I provide our law enforcement officers a legal tool to enhance public safety and protect our communities.

Importantly, Bill 191-38 does not infringe on legitimate drone usage. It narrowly restricts access to sensitive airspace, and it establishes clear boundaries separating lawful and unlawful use of drones near correctional and detention facilities operated by the Government of Guam.

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To: The Hon. Frank Blas, Jr., *Speaker*
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*
Date: June 3, 2026
Re: Bill No. 191-38 (COR)

Page 2 of 2

For these reasons, I sign Bill No. 191-38 (COR) into law as **Public Law No. 38-128**.

Senseramente,



LOURDES A. LEON GUERRERO

I Maga'hågan Guåhan

Governor of Guam

Enclosure(s): Bill No. 191-38 (COR) nka P.L. 38-128

cc via email: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guåhan*, Lt. Governor of Guam
Compiler of Laws



38GL-26-2418
Messages and Communications

RECEIVED
COMMITTEE ON RULES

June 4, 2026

8:24 a.m.

Marie Crisostomo

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

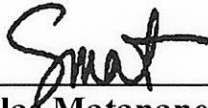
CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

This is to certify that **Bill No. 191-38 (COR)**, “AN ACT TO *ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES,*” was on the 22nd day of May 2026, duly and regularly passed.



Frank F. Blas, Jr.
Speaker

Attested:



Sabrina Salas Matanane
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 22nd day of May, 2026, at 5:10 o'clock P.M.



Assistant Staff Officer
Maga'håga's Office

APPROVED:



Lourdes A. Leon Guerrero
I Maga'hågan Guåhan

Date: 6/3/2026

Public Law No. 38-128

2026-2625

OFFICE OF THE GOVERNOR	
CENTRAL FILES OFFICE	
Rec'd By:	Jessica Dydasco
Date: 5/22/26	Time: 5:10 PM

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 191-38 (COR)

As amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement;
and further amended on the Floor.

Introduced by:

Eulogio Shawn Gumataotao

Telo T. Taitague

V. Anthony Ada

Chris Barnett

Frank F. Blas, Jr.

Vincent A.V. Borja

Shelly V. Calvo

Christopher M. Dueñas

Jesse A. Lujan

Tina Rose Muña-Barnes

William A. Parkinson

Sabina Flores Perez

Sabrina Salas Matanane

Joe S. San Agustin

Therese M. Terlaje

**AN ACT TO *ADD* A NEW § 70.460 TO ARTICLE 4 OF
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO PROHIBITING THE UNAUTHORIZED
OPERATION OF UNMANNED AIRCRAFT OVER
GOVERNMENT OF GUAM CORRECTIONAL AND
DETENTION FACILITIES.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1.** *I Liheslaturan Guåhan* finds that the Department of Corrections

3 (DOC) requested the Committee on Public Safety, Emergency Management, and

4 Guam National Guard to introduce legislation drafted by the department, relative to

1 the operation of unmanned aircraft, commonly known as “drones”, over correctional
2 and detention facilities. According to DOC, unmanned aircraft threaten the security
3 of correctional and detention facilities nationwide, with the use of technology to
4 smuggle dangerous contraband, including weapons and illegal drugs, to individuals
5 confined within correctional and detention facilities. The department argues the
6 enactment of legislation prohibiting unlawful use of unmanned aircraft is critical to
7 the safety of DOC personnel and the inmates entrusted to their care.

8 *I Liheslatura* further finds that Bill No. 155-34 (LS) introduced in July 2017
9 proposed restricting drones and unmanned robots in the airspace over certain
10 government of Guam facilities, which the bill described as vulnerable targeted areas.
11 The facilities included the Ricardo J. Bordallo Governor’s Complex, Government
12 House, Guam Congress Building, Judiciary of Guam, Office of Civil Defense, Guam
13 Homeland Security, Guam Police Department, Department of Corrections,
14 Department of Youth Affairs, and Guam Memorial Hospital Authority. Bill No. 155-
15 34 (LS) was introduced just weeks before DOC officers discovered an unmanned
16 aircraft or drone near one of the prison’s housing units while searching the prison’s
17 yard and perimeter.

18 Consistent with DOC’s request, *I Liheslaturan Guahan* intends to establish
19 public policy restricting the use of unauthorized unmanned aircraft over its facilities,
20 and to extend the provisions of this Act to detention or similar facilities operated by
21 other law enforcement departments and agencies of the government of Guam,
22 including, but not limited to, the Department of Youth Affairs, Guam Police
23 Department, and the Judiciary of Guam.

24 **Section 2.** A new § 70.460 is *added* to Article 4 of Chapter 70, Title 9, Guam
25 Code Annotated, to read as follows:

26 **“§ 70.460. Operation of Unmanned Aircraft Over Correctional or**
27 **Detention Facility.**

1 (a) Definitions.

2 (1) “*Contraband*” means any item not provided by or
3 authorized by the operator of a correctional facility or detention
4 facility;

5 (2) “*Correctional Facility*” means a confinement facility at a
6 prison operated by the Department of Corrections for the incarceration
7 of convicted inmates;

8 (3) “*Detention Facility*” means a facility operated by the
9 Department of Corrections for confinement of pretrial inmates, a
10 facility operated by the Department of Youth Affairs for the
11 confinement of juvenile offenders, a jail operated by the Guam Police
12 Department for the confinement of persons arrested and/or are under
13 criminal investigation, or a jail or similar holding facility for inmates
14 and detainees operated by the Judiciary of Guam or other law
15 enforcement entity of the government of Guam.

16 (4) “*Unmanned Aircraft*” means an unmanned aerial vehicle
17 (UAV) or unmanned aircraft system (UAS), which can be flown,
18 remotely-controlled, or fly autonomously through software-controlled
19 flight plans in their embedded systems, working in conjunction with
20 onboard sensors and GPS.

21 (b) Unlawful Use of Unmanned Aircraft. A person commits an
22 offense of unlawful use of an unmanned aircraft, if the person intentionally or
23 knowingly:

24 (1) operates an unmanned aircraft over a correctional facility
25 or detention facility and the unmanned aircraft is not higher than 400
26 feet above ground level;

1 (2) allows an unmanned aircraft to make contact with a
2 correctional facility or detention facility, including any person or object
3 on the premises of or within the facility; or

4 (3) allows an unmanned aircraft to come within a distance of
5 a correctional facility of or within the facility that is close enough to
6 interfere with the operations of or cause a disturbance to the facility.

7 (c) Exemptions. This Section does not apply to conduct described by
8 Subsection (b) that is committed by:

9 (1) the Federal government or the government of Guam;

10 (2) a person under contract with or otherwise acting under the
11 direction or on behalf of the Federal government or the government of
12 Guam;

13 (3) a person who has the prior written consent of the
14 correctional facility or detention facility;

15 (4) a law enforcement agency recognized in the Peace Officer
16 Standards and Training statute, 17 GCA Chapter 51; or

17 (5) a person who has the prior written consent of the law
18 enforcement agency authorized by this Section.

19 (d) Offense Remedies. Whoever commits an offense of unlawful use
20 of an unmanned aircraft as provided in this section is guilty of a misdemeanor
21 and shall be fined an amount of not less than One Thousand Dollars (\$1,000),
22 which shall be deposited into the Corrections Revolving Fund for
23 expenditures authorized by 9 GCA § 90.49, or imprisoned for not more than
24 six (6) months, except that the offense is:

25 (1) a felony if the actor has previously been convicted under
26 this Section; or

1 (2) a felony if, during the commission of the offense, the actor
2 used the unmanned aircraft to:

3 (A) provide contraband to a person in custody of the
4 correctional facility or detention facility; or

5 (B) otherwise introduces contraband into the
6 correctional facility or detention facility.”

7 **Section 3. Effective Date.** This Act shall become effective upon
8 enactment.