

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
187-38 (COR)	Sabrina Salas Matanane Christopher M. Dueñas Jesse A. Lujan	AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY.	9/10/25 3:44 p.m.	9/15/25	Committee on Finance and Government Operations.	Request: 9/15/25 9/19/25	10/6/25 9:00 a.m.	11/17/25 As Amended.	



Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

November 4, 2025

The Honorable Frank F. Blas Jr.
Speaker, *I Mina'trentai Ocho na Liheslaturan Guahan*
163 W. Chalan Santo Papa
Hågatña, Guam 96910

Via Honorable Vice Speaker V. Anthony Ada 
Chairman, Committee on Rules

RE: Committee Report on Bill No. 187-38 (COR) As amended

Buenas yan Håfa Ådai Speaker,

Transmitted herewith is the Committee Report on Bill No. 187-38 (COR) As amended – Sabrina Salas Matanane - “AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY”.

Committee votes are as follows:

4 TO DO PASS
____ TO NOT PASS
2 TO REPORT OUT ONLY
____ TO ABSTAIN
____ TO PLACE IN INACTIVE FILE

Senseremente,



Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations



COMMITTEE ON RULES

RECEIVED:

November 13, 2025 11:40 a.m.

Marie Crisostomo

Revisions Received:

November 14, 2025 4:50 p.m.

OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS

259 MARTYR STREET, HAGATNA GUAM 96910 | TEL: 671-989-9554 | SENATOR.DUEÑAS@GUAMLEGISLATURE.GOV

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Office of Senator Christopher M. Dueñas
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

COMMITTEE REPORT

BILL NO. 187-38 (COR) As amended

INTRODUCED BY

Senator Sabrina Salas Matanane

“AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY.”



Office of Senator Christopher M. Dueñas
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

November 4, 2025

MEMORANDUM

To: All Members
Committee on Finance and Government Operations

From: Senator Christopher M. Dueñas
Chairperson, Finance and Government Operations

Subject: Committee Report on Bill No. 187-38 (COR) As amended

Transmitted herewith for your consideration is the Committee Report on **Bill No. 187-38 (COR) As amended** - Sabrina Salas Matanane - "AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY.."

This report includes the following:

- Copy of COR Referral of Bill No. 187-38 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Written Testimony
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 187-38 (COR), As Introduced
- Copy of Bill No. 187-38 (COR), As Amended
- Copy of Bill No. 187-38 (COR), Markup
- Fiscal Note/Fiscal Note Waiver
- Funding Availability Note

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Respectfully, 

Senator Christopher M. Dueñas
Chairperson, Committee on Finance and Government Operations

OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS

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COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guahan
38th Guam Legislature

September 15, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 187-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 187-38 (COR)** –Sabrina Salas Matanane, Christopher M. Dueñas, Jesse A. Lujan. – “AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.”

Please ensure that the subject bill is referred to the Committee on Finance and Government Operations chaired by Senator Christopher M. Dueñas. I also request that the same be copied to the Prime Sponsor of the subject bill, to the Office of Finance and Budget (OFB) and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





FIRST NOTICE of Public Hearing on October 6, 2025

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Mon, Sep 29, 2025 at 8:02 AM

To: phnotice@guamlegislature.gov

FOR IMMEDIATE RELEASE

September 29, 2025

MEMORANDUM

To: All Senators, Stakeholders, and Media

From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

Re: FIRST NOTICE of Public Hearing on October 6, 2025

The Committee on Finance and Government Operations will hold a public hearing on **Monday, October 6, 2025**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 3-38 (COR)** – Joe S. San Agustin - AN ACT TO ADD A NEW CHAPTER 10 AND CHAPTER 11 TO DIVISION 1, TITLE 11 GUAM CODE ANNOTATED AND ADD A NEW CHAPTER 98 TO DIVISION 4, TITLE 10 GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN ELECTRONIC NICOTINE DELIVERY SYSTEMS (ENDS) PRODUCT TAX AND LICENSING WHICH SHALL BE CITED AS THE “ENDS EXCISE ACT OF 2025” AND ESTABLISH A DEPARTMENT OF REVENUE AND TAXATION REVOLVING FUND AND A GUAM MEMORIAL HOSPITAL AUTHORITY REVOLVING FUND.
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If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at senator.duenas@guamlegislature.gov or by phone at (671) 989-9554.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. *If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Christopher M. Dueñas at the contact information provided above.*

The Public Hearing will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel ([@guamlegislaturemedia](#)).

--



Office of Senator Christopher M. Dueñas

Chairman, Committee on Government Finance and Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554

2 attachments



senator-duenas-headshot.jpg

70K



1N 10-6-25 (3, 187 & 188).pdf

426K



Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

FOR IMMEDIATE RELEASE

September 29, 2025

MEMORANDUM

To: All Senators, Stakeholders, and Media

From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

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This ad was paid with funds by the Committee of Finance and Government Operations.

OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS

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FIRST NOTICE of Public Hearing on October 6, 2025

 PRINT

**FIRST NOTICE of Public Hearing on October 6,
2025**

PUBLIC HEARING



 **Posted on:** 09/29/2025 08:03 AM

 **Posted by:** Ashley Shinohara

 **Public Hearing Date:** 10/06/2025 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR CHRISTOPHER M. DUENAS (/notices?
division_id=267)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

September 29, 2025

MEMORANDUM

To: All Senators, Stakeholders, and Media

From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government
Operations

Re: FIRST NOTICE of Public Hearing on October 6, 2025

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Bill No. 3-38 (COR)

([http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%203-](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%203-38%20(COR)%20HISTORY.pdf)

38%20(COR)%20HISTORY.pdf) – Joe S. San Agustin - AN ACT TO ADD A NEW CHAPTER 10 AND CHAPTER 11 TO DIVISION 1, TITLE 11 GUAM CODE ANNOTATED AND ADD A NEW CHAPTER 98 TO DIVISION 4, TITLE 10 GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN ELECTRONIC NICOTINE DELIVERY SYSTEMS (ENDS) PRODUCT TAX AND LICENSING WHICH SHALL BE CITED AS THE “ENDS EXCISE ACT OF 2025” AND ESTABLISH A DEPARTMENT OF REVENUE AND TAXATION REVOLVING FUND AND A GUAM MEMORIAL HOSPITAL AUTHORITY REVOLVING FUND.

Bill No. 187-38 (COR)

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20187-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20187-38%20(COR).pdf)) –

Sabrina Salas Matanane / Christopher M. Dueñas / Jesse A. Lujan - AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED

FACILITIES.

Bill No. 188-38 (COR)

([http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20186-](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20186-38%20(COR)%20Referred%20Version.pdf)

38%20(COR)%20Referred%20Version.pdf) – Telo Taitague / Sabina Flores Perez / Chris Barnett / Shelly V. Calvo - AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE DEBT SERVICE SAVINGS RESULTING FROM THE GOVERNMENT OF GUAM BUSINESS PRIVILEGE TAX REFUNDING BONDS, SERIES 2025G, WHICH REDEEM THE SERIES 2015D BONDS, TO THE GUAM MEMORIAL HOSPITAL AUTHORITY FOR CRITICAL CAPITAL IMPROVEMENTS AND OPERATIONAL COSTS.

If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at senator.duenas@guamlegislature.gov (<mailto:senator.duenas@guamlegislature.gov>) or by phone at (671) 989-9554.

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P.O BOX 368
HAGATNA, GUAM 96932 U.S

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OFFICE OF SENATOR CHRISTOPHER M. DUENAS
38TH GUAM LEGISLATURE
CALVO ARRIOLA BLDG. STE. 101-B
259 MARTYR STREET
HAGATNA, GUAM 96910

Purchase Order Number: **2538PO174**
Est. Number:
Co-Op:
Description:
Salesperson: San Agustin, Christie

Date	Day	Length		Qty	Rate	Total
10/07/2025	TUE		KUAM TV PUBLIC HEARING – OCTOBER 06, 2025 FIRST NOTICE - AIR DATE: 09/29/25 1x :15 SECOND AD 1x :15 SECOND AD (KUAM MATCH) SECOND NOTICE - AIRDATE: 10/03/25 1x :15 SECOND AD 1x :15 SECOND AD (KUAM MATCH)			\$200.00

PAYMENT DUE UPON RECEIPT OF INVOICE.

Quantity	4	Total	\$200.00
Total Due			\$200.00

INVOICE

SECOND NOTICE of Public Hearing on October 6, 2025

1 message

Senator Chris Duenas <senator.duenas@guamlegislature.gov>
To: phnotice@guamlegislature.gov

Fri, Oct 3, 2025 at 8:00 AM

FOR IMMEDIATE RELEASE

October 3, 2025

MEMORANDUM**To: All Senators, Stakeholders, and Media****From: Senator Christopher M. Dueñas**
Chairman, Committee on Finance and Government Operations**Re: SECOND NOTICE of Public Hearing on October 6, 2025**

The Committee on Finance and Government Operations will hold a public hearing on **Monday, October 6, 2025**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 3-38 (COR)** – Joe S. San Agustin - AN ACT TO ADD A NEW CHAPTER 10 AND CHAPTER 11 TO DIVISION 1, TITLE 11 GUAM CODE ANNOTATED AND ADD A NEW CHAPTER 98 TO DIVISION 4, TITLE 10 GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN ELECTRONIC NICOTINE DELIVERY SYSTEMS (ENDS) PRODUCT TAX AND LICENSING WHICH SHALL BE CITED AS THE “ENDS EXCISE ACT OF 2025” AND ESTABLISH A DEPARTMENT OF REVENUE AND TAXATION REVOLVING FUND AND A GUAM MEMORIAL HOSPITAL AUTHORITY REVOLVING FUND.
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Chairman, Committee on Government Finance and Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554

2 attachments



senator-duenas-headshot.jpg

70K



2N 10-6-25 (3, 187 & 188).pdf

331K



Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

FOR IMMEDIATE RELEASE

October 3, 2025

MEMORANDUM

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This ad was paid with funds by the Committee of Finance and Government Operations.

OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS

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SECOND NOTICE of Public Hearing on October 6, 2025

 PRINT

SECOND NOTICE of Public Hearing on October 6, 2025

PUBLIC HEARING



 **Posted on:** 10/03/2025 08:01 AM

 **Posted by:** Ashley Shinohara

 **Public Hearing Date:** 10/06/2025 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR CHRISTOPHER M. DUENAS (/notices?
division_id=267)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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The Committee on Finance and Government Operations will hold a public hearing on **Monday, October 6, 2025**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

Bill No. 3-38 (COR)

([http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%203-38%20\(COR\)%20HISTORY.pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%203-38%20(COR)%20HISTORY.pdf)) – Joe S. San Agustin - AN ACT TO ADD A NEW CHAPTER 10 AND CHAPTER 11 TO DIVISION 1, TITLE 11 GUAM CODE ANNOTATED AND ADD A NEW CHAPTER 98 TO DIVISION 4, TITLE 10 GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN ELECTRONIC NICOTINE DELIVERY SYSTEMS (ENDS) PRODUCT TAX AND LICENSING WHICH SHALL BE CITED AS THE “ENDS EXCISE ACT OF 2025” AND ESTABLISH A DEPARTMENT OF REVENUE AND TAXATION REVOLVING FUND AND A GUAM MEMORIAL HOSPITAL AUTHORITY REVOLVING FUND.

Bill No. 187-38 (COR)

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20187-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20187-38%20(COR).pdf)) – Sabrina Salas Matanane / Christoper M. Dueñas / Jesse A. Lujan - AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

Bill No. 188-38 (COR)

([http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20188-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20188-38%20(COR).pdf)) – Telo Taitague / Sabina Flores Perez / Chris Barnett / Shelly V. Calvo - AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE DEBT SERVICE SAVINGS RESULTING FROM THE GOVERNMENT OF GUAM BUSINESS PRIVILEGE TAX REFUNDING BONDS SERIES

2025G, WHICH REDEEM THE SERIES 2015D BONDS, TO THE GUAM MEMORIAL HOSPITAL AUTHORITY FOR CRITICAL CAPITAL IMPROVEMENTS AND OPERATIONAL COSTS.

If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at senator.duenas@guamlegislature.gov (<mailto:senator.duenas@guamlegislature.gov>) or by phone at (671) 989-9554.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. *If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Christopher M. Dueñas at the contact information provided above.*

The Public Hearing will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel ([@guamlegislaturemedia](https://www.youtube.com/@GuamLegislatureMedia) (<https://www.youtube.com/@GuamLegislatureMedia>)).

This ad was paid with funds by the Committee of Finance and Government Operations.



Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Invitation to Public Hearing on Bill 187-38 (COR)

1 message

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Mon, Sep 29, 2025 at 10:58 AM

Cc: lillian.perez-posadas@gmha.org, sharon.davis@gmha.org, Tina Garcia <cgarcia@investguam.com>

Buenas yan Hafa Adai!

The Committee on Finance and Government Operations invites you to a public hearing on **Bill No. 187-38 (COR)**. The hearing is scheduled for Monday, October 6, 2025, beginning at 9:00 a.m. in the Guam Congress Building.

We value your input and encourage you to attend and share your testimony. If you plan to present written testimony, please bring fifteen (15) copies.

If you cannot attend in person, please submit written testimony via email to senator.duenas@guamlegislature.gov at least 48 hours before the public hearing.

Please confirm receipt of this email and whether you will attend the hearing. If you have any questions or need more information, please call our office at (671) 989-9554.

Regards,

--



Office of Senator Christopher M. Dueñas

Chairman, Committee on Government Finance and Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554



Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Invitation to Public Hearing on Bills 187 & 188-38 (COR)

1 message

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Mon, Sep 29, 2025 at 1:08 PM

To: joleen.aguon@gmha.org, melmendiola@gmail.com, Jesse Quenga <jesse.quenga@gmha.org>, theresa.obispo@gmha.org, michael.um@gmha.org, teresa.borja@gmha.org, sharon.davis@gmha.org, sonia.siliang@gmha.org, antoinette.kleiner@gmha.org, edgar.aguilar@gmha.org, suzanne.lobaton@gmha.org, jordan.pauluhn@gmha.org

Buenas yan Hafa Adai!

The Committee on Finance and Government Operations invites you to a public hearing on **Bill No. 187-38 (COR)** and **Bill No. 188-38 (COR)**. The hearing is scheduled for Monday, October 6, 2025, beginning at 9:00 a.m. in the Guam Congress Building.

We value your input and encourage you to attend and share your testimony. If you plan to present written testimony, please bring fifteen (15) copies.

If you cannot attend in person, please submit written testimony via email to senator.duenas@guamlegislature.gov at least 48 hours before the public hearing.

Please confirm receipt of this email and whether you will attend the hearing. If you have any questions or need more information, please call our office at (671) 989-9554.

Regards,

--



Office of Senator Christopher M. Dueñas

Chairman, Committee on Government Finance and Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554



Office of Senator Christopher M. Dueñas
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

PUBLIC HEARING AGENDA

Monday, October 6, 2025 – Guam Congress Building

9:00AM:

- **Bill No. 3-38 (COR)** – Joe S. San Agustin - AN ACT TO ADD A NEW CHAPTER 10 AND CHAPTER 11 TO DIVISION 1, TITLE 11 GUAM CODE ANNOTATED AND ADD A NEW CHAPTER 98 TO DIVISION 4, TITLE 10 GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN ELECTRONIC NICOTINE DELIVERY SYSTEMS (ENDS) PRODUCT TAX AND LICENSING WHICH SHALL BE CITED AS THE “ENDS EXCISE ACT OF 2025” AND ESTABLISH A DEPARTMENT OF REVENUE AND TAXATION REVOLVING FUND AND A GUAM MEMORIAL HOSPITAL AUTHORITY REVOLVING FUND.
- **Bill No. 187-38 (COR)** – Sabrina Salas Matanane / Christoper M. Dueñas / Jesse A. Lujan - AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.
- **Bill No. 188-38 (COR)** – Telo Taitague / Sabina Flores Perez / Chris Barnett / Shelly V. Calvo - AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE DEBT SERVICE SAVINGS RESULTING FROM THE GOVERNMENT OF GUAM BUSINESS PRIVILEGE TAX REFUNDING BONDS, SERIES 2025G, WHICH REDEEM THE SERIES 2015D BONDS, TO THE GUAM MEMORIAL HOSPITAL AUTHORITY FOR CRITICAL CAPITAL IMPROVEMENTS AND OPERATIONAL COSTS.



Date: October 6, 2025

I Mina'trentai Ocho na Liheslaturan Guahñ
Office of Senator Christopher M. Duenas
Chairman, Committee on Finance and Government Operations

Time: 9:00 a.m.

Bill No. 187-38 (COR) - Sabrina Salas Matanane - AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	John San Nicolas	GEDA		jsanmicase@net.guam.com				
2	Chantina Garcia	GEDA		cgarcia@westguam.com				
3	Angeles Rios	GEDA		angeles.rios@westguam.com				
4	Jordan Pauluhn	GMHA		jordan.pauluhn@gmha.org			✓	
5	Rodilyn Gerardo	GMHA		rodilyn.gerardo@gmha.org			✓	
6	Liesl Corpacion	GMHA		liesl.corpacion@gmha.org			✓	
7	Belle Rada	GMHA		belle.rada@gmha.org			✓	
8	Diego Eusebio	GMHA		diego.eusebio@gmha.org			✓	
9	JOLEEN AGUON, MD	GMHA		joleen.aguon@gmha.org	✓		✓	
10	Christine Tuquer	GMHA		C.tuquer@gmha.org			✓	
11	Pauline Irama	GMHA		pauline.irma@gmha.org				
12	Melissa Quinata-Romullo	GMHA		melissa.quinata@gmha.org			✓	



Date: October 6, 2025

I Mina'trentai Ocho na Liheslaturan Guahån
Office of Senator Christopher M. Duenas
Chairman, Committee on Finance and Government Operations

Time: 9:00 a.m.

Bill No. 187-38 (COR) - Sabrina Salas Matanane - AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	YUKARI HECHANOVA	GMHA		yukari.hechanova@gmha.org			✓	
2	Sydre Taisum	GMHA		sydre.taisum@gmha.org			✓	
3	MANNY GABRIEL	GMHA		Manny.Gabriel@gmha.org			✓	
4	Zaldy Tugade	GMHA		zaldy.tugade@gmha.org			✓	
5								
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7								
8								
9								
10								
11								
12								

LOURDES A. LEON GUERRERO
Governor of Guam
I Maga'Haga Guahan

JOSHUA F. TENORIO
Lt. Governor of Guam
I Segundo Na Maga'Lahen Guahan



CHRISTINA D. GARCIA
Acting Chief Executive Officer/Administrator
Ufisiãt Akteng Atmenestradoran Eksekutibon Akãdi

CARLOS P. BORDALLO
Deputy Administrator
Sigundo Atmenestrãdõt

October 3, 2025

Senator Christopher M. Duenas
Chairman, Committee on Government Finance and Operations
259 Martyr St.,
Hagatna, Guam 96910
senator.duenas@guamlegislature.gov

Re: Testimony on the Fiscal Impact of Bill No. 188-38 (COR)

Hafa Adai Senator Duenas,

Further to the email request from your office on September 29, 2025, requesting testimony for **Bill No. 188-38 (COR) AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE DEBT SERVICE SAVINGS RESULTING FROM THE GOVERNMENT OF GUAM BUSINESS PRIVILEGE TAX REFUNDING BONDS, SERIES 2025G, WHICH REDEEM THE SERIES 2015D BONDS, TO THE GUAM MEMORIAL HOSPITAL AUTHORITY FOR CRITICAL CAPITAL IMPROVEMENTS AND OPERATIONAL COSTS.**

Thank you for the opportunity to provide testimony regarding Bill No. 188-38 (COR). The new bond debt service for the refunded bonds dropped from thirty-one million four hundred five thousand eight hundred seventy-five dollars (\$31,405,875) to eleven million six hundred sixty-one thousand one hundred sixty-one dollars (\$11,661,161), providing debt service savings of nineteen million seven hundred forty-five thousand seven hundred fourteen dollars (\$19,745,714). This \$19.7 million is now available for FY2026 appropriation.

The savings from the refunded bonds were not included in the FY2026 Executive budget when it was sent to the legislature on January 31, 2025. The debt service used in the FY2026 budget reflects the \$31,405,875 bond debt service for the BPT Series 2015D Bonds. GEDA was unable to disclose the amount of savings until the closing of the bonds on August 20, 2025.

Should you have any questions, please feel free to contact our office at (671)647-4332.

Senseremente,

Christina D. Garcia

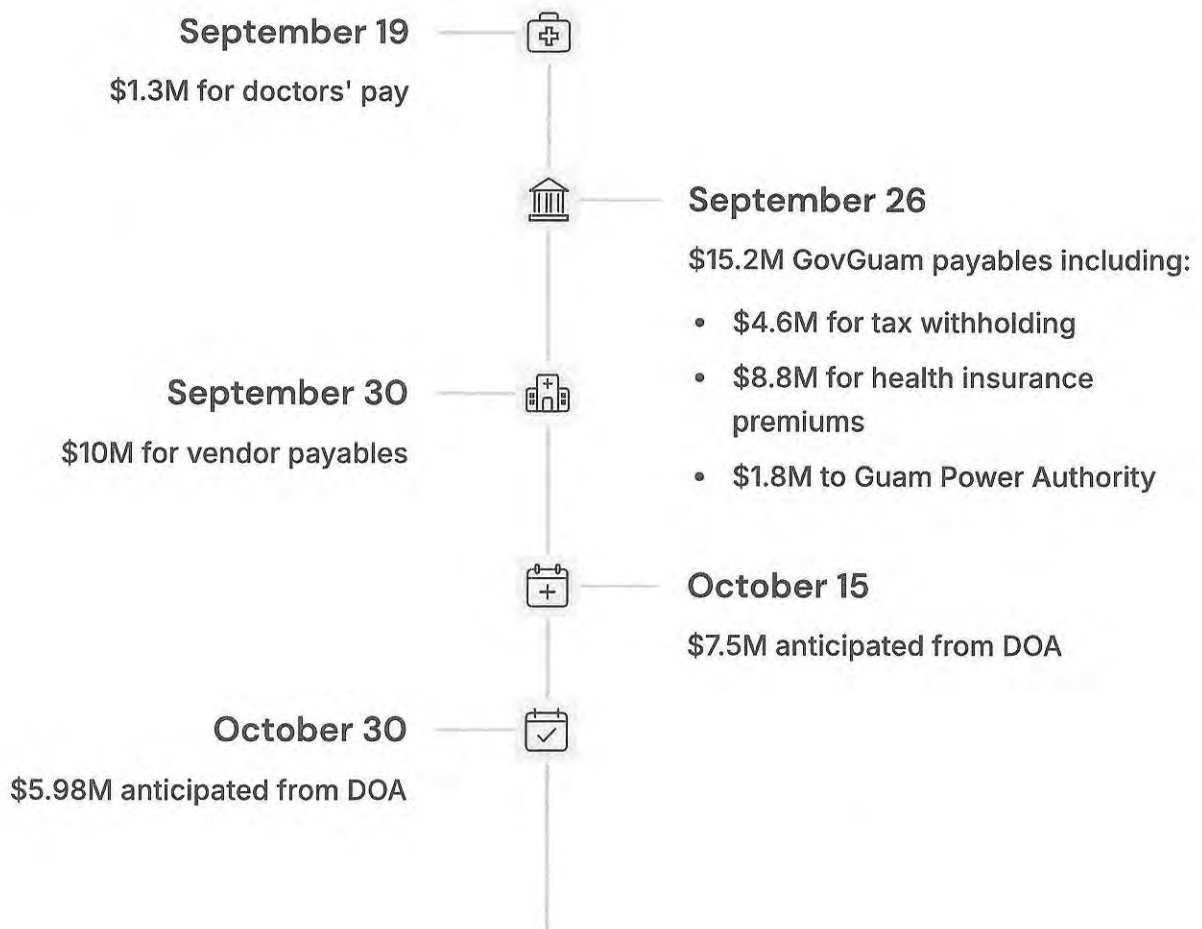
\$40 MILLION

GMHA Appropriation Report

Public Law 38-59 | Operational Costs and Capital Improvements

This report offers an overview of the \$40 million allocated under Public Law 38-59, highlighting the timelines for distribution, expenditure categories, and the current status of fund utilization.

Appropriation Timeline and Allocations



The allocation approach addresses the most critical operational needs first while maintaining specific amounts for critical infrastructure improvements.

GMHA Utilization and Future Commitments

Current GMHA Expenditures

Travel Nurse Agencies

\$3.9 Million

Supporting critical staffing needs

Medical Suppliers

\$3.6 Million

Essential medical supplies and equipment

Critical Equipment

\$2.0 Million

Defibrillators, hemodialysis machines, stretchers

Additional payments totaling **\$4 million** are in various stages of processing, including \$167,000 completed, \$3.4 million being processed, and \$423,000 awaiting processing.



\$30M

Total Accounts Payable

Payment of outstanding obligations

\$10M

Infrastructure Reserve

For Electrical Distribution Panel and IT upgrades

The remaining \$10 million allocated for infrastructure improvements will target critical priorities, including the replacement of the main electrical distribution panel and upgrades to information technology systems, safeguarding GMHA's operational capacity.

Critical CIP Investment Breakdown



Structural & Architectural

\$1,515,000

- Z-Wing demolition and retrofit (\$400,000)
- Hospital center island parking expansion (\$815,000)
- MRI building demolition and renovation (\$300,000)

The Z-Wing structure is unsafe and may fail during strong earthquakes, requiring immediate attention.



Utility Systems

\$2,470,000

- Fire alarm and protection upgrades (\$660,000)
- Elevator and lift systems (\$700,000)
- Emergency power supply (\$250,000)

Aged electrical systems and incomplete fire protection require comprehensive upgrades.



IT Infrastructure

\$27,260,995

- Electronic Health Record system - Year 1 (\$14,560,995)
- Electronic Health Record system - Year 2 (\$12,700,000)

Addresses cyber security risks and modernizes patient care, fiscal, materials management, payroll, and HR systems.



Alternate Care Site

\$800,000

- Additional HVAC systems (\$500,000)
- Fan coil units (\$300,000)

Upgrades Skilled Nursing Facility to switch-ready alternate care facility for public health emergencies, increasing healthcare capacity.



Authorization Request

GMHA respectfully requests authorization to reprogram funds appropriated under this Act based on actual expenses incurred. Such reprogramming would be limited to reallocating funds among listed projects to address unforeseen cost adjustments, provided the total appropriated amount is not exceeded.

Guam Memorial Hospital Authority

Capital Improvement Projects Budget Summary

The U.S. Army Corps of Engineers (USACE) assessment revealed critical infrastructure failures across the Guam Memorial Hospital Authority. The existing roof system has exceeded its useful life, the building envelope is severely compromised, and the current structure poses significant safety risks. These findings underscore the urgent need for substantial capital improvements to ensure patient safety, operational efficiency, and all-hazards emergency management readiness.

\$32M

Total CIP Investment

Comprehensive infrastructure modernization across all hospital systems

4

Major Project Categories

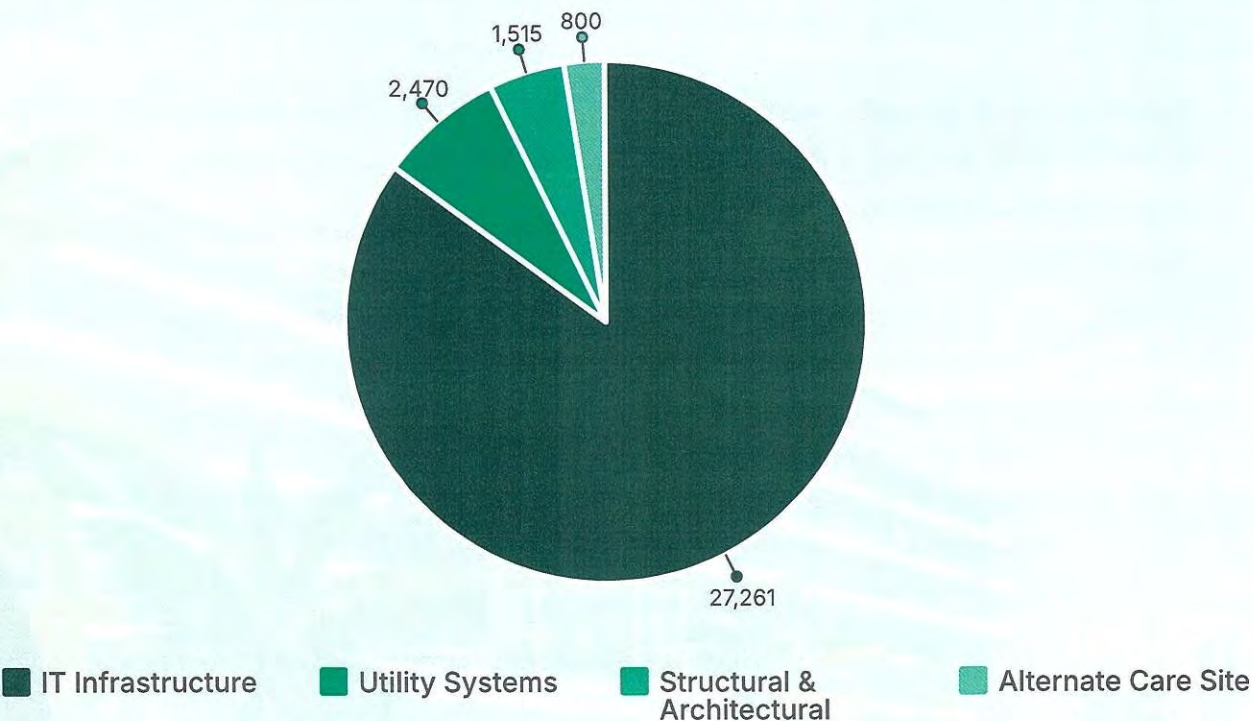
Structural, Utilities, IT infrastructure, and alternate care site development

\$27M

Electronic Health Record

Represents 25% of the total cost of implementing a comprehensive EHR system

Amounts shown in thousands (\$000s)



The pie chart above illustrates a breakdown of the total capital improvement investment. IT Infrastructure represents the largest portion, reflecting the critical need for modernization in electronic health records and network systems.



Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

COMMITTEE VOTE SHEET

Bill No. 187-38 (COR) As amended - “AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY.”

Committee Members	Signature	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Christopher M. Dueñas <i>Chairperson</i>		x				
Senator V. Anthony Ada <i>Vice Chairperson</i>	E- Vote 11/6/25			x		
Senator Frank F. Blas, Jr. <i>Member</i>	E- Vote 11/7/25			x		
Senator Sabrina Salas Matanane <i>Member</i>	E- Vote 11/6/25	x				
Senator Jesse A. Lujan <i>Member</i>	E- Vote 11/6/25	x				
Senator Vincent A.V. Borja <i>Member</i>						
Senator Tina Rose Muña Barnes <i>Member</i>						
Senator Joe S. San Agustin <i>Member</i>	E- Vote 11/7/25	x				

E-Vote for Bill #187-38 (Amended by Committee)

6 messages

Karl Pangelinan <karl.p@guamlegislature.gov>

Thu, Nov 6, 2025 at
2:12 PM

To: cmdcommittee@guamlegislature.gov

Cc: Senator Chris Duenas <senator.duenas@guamlegislature.gov>, La’Kiesha Pereda
[REDACTED], Chirag Bhojwani <strategy@bluecontinent.solutions>

Håfa Adai Committee Members,

Please see the attached Committee Report relative to Bill #187-38 *“AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.”*

Your action on this measure is respectfully requested.

Kindly indicate your preferred course of action by selecting one of the following options:

TO DO PASS

TO NOT PASS

TO REPORT OUT ONLY

TO ABSTAIN

TO PLACE IN INACTIVE FILE

Please submit your response as soon as possible by **REPLY ALL** to this email. Your responses will be logged into the vote sheet, which will be submitted as part of the final

Committee Report to the Committee on Rules.

Si Yu'os Ma'åse' for your prompt attention to this matter.

Respectfully yours,

Karl Pangelinan

Office of Senator Chris M. Duenas - Chairman Finance & Gov't Operations



CR Bill 187-38.pdf

9224K

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Thu, Nov 6, 2025 at
3:30 PM

To: Karl Pangelinan <karl.p@guamlegislature.gov>

Cc: cmdcommittee@guamlegislature.gov, Senator Chris Duenas

<senator.duenas@guamlegislature.gov>, La'Kiesha Pereda [REDACTED],

Chirag Bhojwani <strategy@bluecontinent.solutions>

To do pass.



Office of Majority Leader Jesse A. Lujan

*Chairman, Committee on Transportation, Tourism, Customs, Utilities
and Federal & Foreign Affairs*

[259 Martyr St., Hagatna, Guam 96910](#)

senator.lujan@guamlegislature.gov

(671) 969-6525

[Quoted text hidden]

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov> Thu, Nov 6,
2025 at 3:36 PM

To: Karl Pangelinan <karl.p@guamlegislature.gov>

Cc: cmdcommittee@guamlegislature.gov, Senator Chris Duenas
<senator.duenas@guamlegislature.gov>, La’Kiesha Pereda [REDACTED],
Chirag Bhojwani <strategy@bluecontinent.solutions>

To Report Out Only

On Thu, Nov 6, 2025 at 2:12 PM Karl Pangelinan <karl.p@guamlegislature.gov> wrote:

[Quoted text hidden]

--



Office of Vice Speaker V. Anthony Ada

38th Guam Legislature

I Mina'trentai Ocho Na Liheslaturan Guåhan

Guam Congress Building, 2nd Floor

163 Chalan Santo Papa

Hagåtña, Guam 96910

Phone: (671) 989-0855

Email: vicespeakertonyada@guamlegislature.gov

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Office of Legislative Secretary Senator Sabrina Salas
Matanane <office.senatorbri@guamlegislature.gov>

Thu, Nov 6,
2025 at
3:53 PM

To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Cc: Karl Pangelinan <karl.p@guamlegislature.gov>, cmdcommittee@guamlegislature.gov, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, La’Kiesha Pereda [REDACTED], Chirag Bhojwani <strategy@bluecontinent.solutions>

To do pass.

[Quoted text hidden]

--

All the best,
Isaiah Aguon

Director of Strategic Communications



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guahan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs
163 W. Chalan Santo Papa, Hagåtña, Guam 96910
✉ office.senatorbri@guamlegislature.gov
☎ 671-989-2572

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Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Fri, Nov 7, 2025 at
9:59 AM

To: Karl Pangelinan <karl.p@guamlegislature.gov>

Cc: cmdcommittee@guamlegislature.gov, Senator Chris Duenas

<senator.duenas@guamlegislature.gov>, La'Kiesha Pereda [REDACTED],
Chirag Bhojwani <strategy@bluecontinent.solutions>

To Do Pass

The Office of Senator Joe S. San Agustin

I Mina'trentai Ocho na Liheslaturan Guåhan

38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910

T: (671) 989-5445 F: (671) 969-6737 E: senatorjoessanagustin@gmail.com

Website: www.senatorjoessanagustin.com

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[your cooperation.](#)

[Quoted text hidden]

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Fri, Nov 7,
2025 at 1:27
PM

To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Cc: Karl Pangelinan <karl.p@guamlegislature.gov>, cmdcommittee@guamlegislature.gov,
Senator Chris Duenas <senator.duenas@guamlegislature.gov>, La’Kiesha Pereda
[REDACTED] Chirag Bhojwani <strategy@bluecontinent.solutions>

To Report Out Only



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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communication in error, and then immediately delete it. Thank you in advance for your cooperation.

[Quoted text hidden]



Office of Senator Christopher M. Dueñas
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

I. OVERVIEW

Bill No. 187-38 (COR) was introduced by Senator Sabrina Salas Matanane on September 10, 2025 and referred to the Committee on Finance and Government Operations by the Committee on Rules on September 15, 2025. The Committee held a public hearing on October 6, 2025, at 9:00 a.m. in the Guam Congress Building's Public Hearing Room.

Notices for the hearing were posted on the Government Public Notices Portal and distributed via email to all senators and major media outlets on September 29, 2025 (5-day notice) and again on October 3, 2025 (48-hour notice).

SENATORS PRESENT

Christopher M. Dueñas, Chairman

V. Anthony Ada, Vice Chairman

Legislative Secretary, Sabrina Salas Matanane, Member, Bill Author

Eulogio Shawn Gumataotao

Telo T. Taitague

Therese M. Terlaje

WRITTEN TESTIMONY:

Christina D. Garcia, Acting Chief Executive Officer/Administrator

APPEARED BEFORE THE COMMITTEE:

Dr. Jolene Aguon

Dr. Eusebio

Christina Garcia, GEDA

Jesse Quenga



Office of Senator Christopher M. Duenas
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

Rodalyn Gerardo

Yuka Hachinova

Thelma Hachinova

II. SUMMARY OF TESTIMONY & DISCUSSION

Chairman Duenas: Bill 187-38 introduced by Senators Sabrina Salas Matanane, Christopher Duenas, and Jesse Auhan. Before I go to the author, one of the most operative areas of appropriations is the fiscal note. I read this one with curiosity. The fiscal note says the Bureau notes inaccuracies with the proposed legislation. The appropriation amount of \$32 million to GMHA will not be available in FY2026. The accurate amount available is \$19,745,741. Senator Duenas, co-sponsor and Appropriations Chair, was aware of this and should have corrected the proposed legislation to revise the appropriations, allocations, capital improvement projects, and life-saving supplies. Requests for comments or testimony were made to GMHA, DOA, and GEDA, but no responses were provided.

In mid-September, the Governor sent down her budget request. She appropriated all \$32 million in FY2026, but not one penny to GMH. There were other projects proposed—\$9 million for the airport and another for a GPD headquarters in Tiyan. Not one penny for GMH. We'll work on the bill. There are other bills before us today. At the GH hearing, I mentioned that with anticipated revenues and the Governor's transfer authority of 50% of general fund revenue, there are opportunities for advanced allotments to GH, predicated on available funds in FY2026 or the future. This committee is committed, along with the Health Chair, to get as much money as we can to GH—whether it's \$19 million this fiscal year or additional revenue realized through savings or advanced allotments. We stand ready to assist.

I now recognize the oversight chair for GH and the author of the bill, Senator Sabrina Salas Matanane.

Sen Sabrina Salas Matanane: Thank you, Mr. Chair. I appreciate the opportunity to share details about Bill 187. This bill takes \$32 million in savings from GovGuam's bond refunding, specifically BPT Series 2025G, which refinanced older bonds from 2015. These savings came to light during the Governor's substitute budget bill in September. As Health Committee Chair, I am committed to ensuring every dollar of these savings goes directly to GMH.



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While \$19 million is available this fiscal year, another \$17 million is available in FY2027. My bill locks in both amounts—\$36 million total—for GH. That’s \$4 million more than the original version. None of these funds can be used for salaries or hiring. They are strictly for critical infrastructure projects affecting patient care and safety. The bill will be amended during markup to reflect full revenue and include a breakdown by fiscal year. I’m working with GH leadership to finalize which capital improvement projects should be prioritized—electrical upgrades, fire safety, IT systems, HVAC, life-saving supplies. I support building a new hospital, but while we work toward that goal, we must ensure the current hospital is safe for patients and employees. This bill puts savings where they’re most needed—into GMH to strengthen it and help it provide the care our people deserve. I look forward to testimony and working with stakeholders to ensure this funding makes a difference.

Chairman Duenas: Dr. Jolene Aguon, newly appointed CEO of GH, is testifying. Please come forward. Congratulations. Tina Garcia from GEDA will also testify. Anyone else from your teams supporting you, please invite them. We’ll recognize GMH and GEDA management for their testimony.

Dr. Jolene Aguon: Buenas and Hafa Adai, Chairman Duenas, Senator Matanane, and honorable senators of the 38th Guam Legislature. Thank you for the opportunity to testify on behalf of GMHA in strong support of Bill 187-38. This bill isn’t just about fixing a building. It’s about securing the future of healthcare on our island. The \$32 million appropriation represents an investment our people have waited decades for—an investment in safety, reliability, and dignity for patients and staff.

The US Army Corps of Engineers assessment made it clear: our hospital is at a breaking point. The roof has exceeded its lifespan. The Z-wing is unsafe and must be demolished. Electrical and fire protection systems are outdated and place patients and staff at risk. These are life safety issues. Every day we delay, we compound the danger. This bill allows us to act decisively.

The \$32 million will fund four major priorities:

1. Demolition of the abandoned MRI building and expanded parking.
2. Utility modernization: \$2.5 million for electrical, fire, and elevator systems.
3. Electronic Health Record: over \$27 million to modernize patient safety, billing, and cybersecurity.



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4. Emergency readiness: \$800,000 to upgrade HVAC and convert the skilled nursing facility into an alternate care site.

These are lifelines, not luxuries. The funding is targeted, transparent, and dedicated solely to capital improvement and life safety—not personnel or operations. We recommend a small amendment to allow GHA to reprogram funds within the four categories as actual costs come in, ensuring flexibility without exceeding the total appropriation.

Our hospital was built in another era, but our commitment is timeless. Passing Bill 187-38 helps stabilize the foundation of care. This is an investment in trust, safety, and dignity.

Chairman Duenas: Hagu lokui Senator, er I mean Dr. Aguon. Dr. Eusebio, do you have any comments?

Dr. Eusebio: The hospital was initially built from a convent. Much of the infrastructure remains. We need upgrades. Integration is key—from patient intake to treatment. Currently, systems are not integrated, requiring duplication and inefficiency. For example, emergency room documentation must be manually transferred to inpatient records. Supplies, pharmacy, and care systems must be unified. This system, once established, can be transferred to a new hospital. It's costly, but necessary. We must start now. Clarify what Dr. said is that the hospital was initially built from a convent. So that I think a lot of people forget that that's how it was started and a lot of the infrastructure that was there is still there. Um we need to upgrade to improve how we're going to deliver care. What is sort of a killing two birds with one stone is something that's very important. And it integrates everything that we do from um the time a patient comes in to how the how the patient is evaluated and how treatment is being given to that patient via the materials and professional support that is given to that patient. All those things have to be integrated and the integration which is not present and requiring a lot of manpower. Just to be clear, for example, if a patient comes to the emergency room, that patient is evaluated in the emergency room. The documentation that is everything within the emergency room. If that patient is admitted is not in the regular electronic health record care view, you have to rewrite everything or make copies of everything in order to put it in the patient's chart. So because it's not integrated, it makes the system very inefficient and requires even more manpower. That's just the patient coming in. I'm not talking about integrating supplies, integrating pharmacy, integrating everything else into one system so we can deliver an efficient healthcare. It's the problem. Now this system, if we establish one, can be the same system that is brought and taken over to the next to the new hospital. So that you have two birds in one stone. But it needs to be started. It needs to



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be initiated and it's going to cost a lot. But I think it's important to be able to integrate the whole thing and to start the process now. And I know that finances are always limited, but we have to start somewhere. And I appreciate the support that you're all giving. We all of us are servants of the people and we want to be able to deliver the best care to the people that we serve and I think that's very important that that's what we want to do and we want to be able to deliver not only adequate care we want to deliver the best care. For many years we've always just had an opportunity just to get by. We don't want to get by anymore. We want to deliver the best care. We can only do that with your help. Thank you,

Tina Garcia, CEO of GEDA: Thank you. Uh, good morning, Vice Speaker Ada, Senator Duenes, and members of the committee on government finance and operations. My name is Tina Garcia. I'm the current CEO and administrator of the Guam Economic Development Authority and I'm here to provide testimony on bill number 187-38. The new bond debt service for the refunded bonds dropped from \$31,45,875 to \$11, 61,161 for fiscal year 2026 providing for debt service savings of \$19,745,714 which is now available for fiscal year 2026 appropriation. The savings from the refunded bonds were not included in the initial fiscal year 2026 executive budget submission that was sent on January 31, 2025. That's why we had the original debt service of 31 million. GA was unable to disclose the amount of savings during the budget hearings due to the closing of the bond which occurred on August 2025. So again we are here to confirm the amount of savings for the current fiscal year uh 2026 appropriations. Thank you Senator and if you have any questions I'm here to respond.

Chairman Duenas: *Si Yu'os Ma'ase* Tina and once again congratulations on your confirmation during our last session. Sen Salas Matanane would you like to go now or last? (I'll go last) Tina, were you part of the Governor's proposed budget in mid-September?

Tina Garcia: Not directly. We anticipated savings but couldn't disclose them at the time. Senator, if I may real quickly just state um um the reason why although we um although the session was going on and it wasn't until um after the budget was passed that it became a became known what the savings was after that August 20. If we we had the budget I mean we had the bond closing scheduled for August 20. Um, up until that point, um, if we didn't secure all our signatures, if for whatever reason the bond didn't close, uh, we would have had to pause all our efforts to close that bond for, you know, the time needed to address the issues. At that time, we had, um, we were still working with the, um, attorney general's office and securing the signature. And so, it wasn't until the last hour that we were able to actually close on August 20. So again, it was hard to uh disclose the savings until after that point.



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Chairman Duenas: I understand, Tina. So just so we don't mix up what my line of questioning is, I'm talking about the governor's submission of her substitute budget. I'm not talking about the budget that passed via the override. One of the reasons why uh we were able to do this bill #187-38 and I believe the other bill that was subsequently introduced was actually during the discussion on the governor's submission of her budget proposal in September. I forget the exact date when she called us into session. I believe that was session two uh second uh special session by the governor. uh the third one was the 40 million which now GH has and has a schedule for expenditures from department administration. So my point here is I totally understand that in fact I was aware of the um uh the moments before which the U bonds were actually sold and all of the documents and the everything leading up to that during our budget. So, we knew it wasn't going to be available for appropriations in August, but we were very clear that it was going to be available in September because, like I said, the governor was also very aware because the governor found four projects that she wanted to fund with it in her submission instead of GH. So, that's my point. So, when I read this fiscal note from Joaquin AJ Guerrero II and Lester Carlson Jr., I'm just a little bit uh surprised because it seems to me that if we could appropriate 32 million plus in the governor's budget proposal, I would imagine um Tina, you recognize the appropriation authorities from here, right?

Tina Garcia: Yes, absolutely. But um I don't believe and you know again I wasn't part of the discussion but we would not have encouraged appropriation for the following fiscal year. It would have only been for fiscal 26 cuz we knew we knew that was being discussed. So we would not have recommended appropriation for the following fiscal year cuz that again is not what was wasn't on the table at the time.

Chairman Duenas: Understood. So whoever prepared the Gov budget was *ma'godai* at the time?

Tina Garcia: Right. I don't know. I I really don't know where they funded the additional amounts. Okay. So, I can't confirm whether it was from the savings.

Chairman Duenas: Well, we are. Okay. Well, we are so uh so what we'll do is uh we will um work on the markup process um with regard to this budget. But um Dr. Aguon, I guess I have to go back to you. I don't know if you want to um maybe bring up some of the project folks, but I'll just ask you directly on this. So the projects you um enumerated here for which you would use the 32 million are a couple of them are a little bit different from what the current



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emergent projects are such as the electrical panel and um let's see I think it's the IT system uh yeah maybe you have somebody on the panel that will answer this in addition to that.

Dr. Aguon: This is in addition to that.

Chairman Duenas: I just want to ensure we have a pathway to that. Mr. Quenga, maybe you'll have some answers for that? Please identify yourself.

Jesse Quenga: Sure. And thank you, Senator. My name is Jesse Quenga. I'm the personnel services administrator. So, to accompany our interim CEO's testimony, we did provide handouts to the committee uh that you can follow along as well. Uh the first one reflects like this. So this is an accounting of the amounts proposed by the bill and illustrates the particular categories that we aim to support with the proceeds. The second bill or second

document is the \$40 million and so public law #38-59 uh covers operational cost and capital improvements particularly noted by the chairman about the IT infrastructure and the electric uh electrical distribution panel. Those projects have been set aside by the 40 million and so we un undertook the 29 total CIP funds minus the 10 million from a previously uh passed and enacted public law giving the difference in this secondary uh document that I've shared with the committee.

Chairman Duenas: *Si yu'os Ma'asi* and that was very well done and very well presented as well. Now it can be clear uh to our folks exactly why I think some in the public might think wait what happened to the electrical panel and some of that other stuff. So I think it's very clear now and thank you uh for that presentation uh Mr. Quenga. Um so um I guess the only other thing I would ask I'm sure you had it in your testimony but I just went on the record one more time Dr. Aguon that you would like us to find every way possible to realize this entire \$32 million uh even if we have to do some different things to mark up the bill. Correct.

Dr. Aguon: Absolutely senator.

Chairman Duenas: *Ok, Si Yu'os Ma'ase.* So at this point I'll go ahead and recognize uh in the order of arrival for questioning from the senators. Senator Terlaje you are recognized.

Senator Terlaje: Where else in the Governor's budget was the BPT bond savings allocated?

Chairman Duenas: \$9 million for the airport in terms of their fuel tax needs to retire that debt, and \$9–10 million for GPD headquarters which I can read into the record if you want me to. Section 56 of the budget (reads from budget bill).



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Senator Terlaje: So that and the airport's money not necessarily from this uh uh BPT or no from the savings from the bond. The bill doesn't specify refinancing except for Simon Sanchez. The author says \$36 million is available. You said \$31 million over several years. Clarify?

Tina Garcia: Thank you. Thank you for the opportunity to clarify what what um we were trying to say is that the governor's initial executive budget had the original debt service of 31 million 31.4 4 million and then with the new uh refunded debt service of 11.7 million that led to a savings of 19.7. So it was the 31 minus the 31.4 minus 11.7 and that's how we got to the 19.7 that was now available for appropriation.

Senator Terlaje: What's available in subsequent years?

Tina Garcia: Well in subsequent years, we only provide actual debt service, not savings.

Senator Terlaje: All right. So, you recommend the bill reflect 19 some million for FY26. Back to GMH, if you prioritize \$19 million, what are your priorities? So if you were going to prioritize the 19 million uh what what is your priority? Because right now the bill prioritizes the parking lot and removal of buildings that are out there in the parking lot and um I'm very shocked because below that we've got you know the fire system the HVAC the electrical panel and all those other seems more critical but what is your opinion?

Dr. Aguon: So the the fire what is your plan yeah so the fire system is actually included under the utility systems. 2.47 million is part of the fire alarm and protection upgrades. The elevator

Jesse Quenga: Yes, and I can answer that Senator. So if you look at the critical CIP investment breakdown and the handout the back page this can support 19 million can support all projects with the exception of what we've indicated under IT infrastructure which is the electronic health record system year two. So 19 million can support an initial investment on our electronic health care record system in addition to all other activities outlined including the structural architectural utility systems as well as the alternative care site.

Senator Terlaje: Ok, so you still intend on going forward with the parking upgrades? Why is this?

Jesse Quenga: It's actually just across the street. So, um we share the parking lot uh structure with GBHWC and as you understand both our patients and persons that arrive to the facility for care struggle for parking.



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Senator Terlaje: So, no, I understand that. But when we're looking at with this, this is for CIP. Does this give us any guarantee that our vendors are going to be paid? Because we when we went through the 40 million, we weren't going to be able to pay off the vendors and do the CIP projects that you said were urgent. And now with this 19 million additional, we're going to do some CIP projects, but no vendor payments while we still have vendors unpaid.

Rodalyn Gerardo: Yes. If I may clarify, Senator, my name is Rodelyn Gerardo. I'm the assistant administrator of operations at the hospital. And so just to clarify, the \$19 million um as Jesse had mentioned earlier, is actually part of the original \$29.3 million in CIP that we were requesting for the fiscal year 2026 um CIP. Because we were requesting for \$29.3 million, we've already carved out \$10 million from the \$40 million that the senators had given us. And so therefore, the balance is \$19 million. Now, the \$19 million that um we were requesting is all of these back here um that Jesse was talking about um with the exception of our EHR, which talks about year 1, year two. Um and therefore, that is all of it. And to us, these are still pretty much the priorities that we'd like to accomplish um for the hospital.

Jesse Quenga: And if I may, Senator, to address specifically your question about vendor payables. So again, reflecting on the document listed at the 40 million on the back side, we have outlined already the current GMH expenditures which include a payment already made, \$3.9 million to travel nurse agencies, \$3.6 million to medical supplies, and 2 million for various critical equipment. There are additional payments that are totaling 4 million that go in various stages of processing, including \$167,000 that have been completed awaiting payout. \$3.4 million that is being processed with an additional \$423,000 awaiting processing. But all of that is already accounted for. I don't think that there is additional amounts that would require from the \$32 million for vendor payables because the 40 million should have already erased the existing debt.

Sen Terlaje: That's not what we were told at the oversight hearing. We were told that after the 40 million is spent that we would still have that we were not addressing all the vendor payables, right? Because you were using it for critical CIP particularly and you gave us the list of which ones you were going to use it for. So the amount that you said could be paid from the 40 million yes you're going to take care of but wasn't there also we had started with 26 million.

Yuka Hachinova: Right now the current my name is Yuka Hanova I'm the chief financial officer at GH so we do have when we presented the accounts payable at the time it was around 27, 28 million and so we are using the money from the 40 million to address that



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payables listing. Um the payables changes every day. So we have new payments coming in and as our cash flow comes in we are addressing it. But um when we do have shortfalls that AP listing starts to grow and that's the reason why usually by the end or the last quarter of the fiscal year we're always short and coming back and asking for additional funding. So, for now, that 30 million that we're using to pay off vendors is really clearing out our AP uh prior to the end of um FY25. So, FY26 is a new fiscal year and as we're getting the appropriations and our revenues, that will take care of the current vendors.

Sen Terlaje: Okay. So you're saying when we go into FY26 we have none of those over 90day due vendor payables over 60 or over 30 days they're going to be clear.

Yuka Hachinova: That's the entire accounts payable that wasn't broken down by the 30 6090 though.

Sen Terlaje: Okay. All right. So Dr. Jolene CEO, do you agree then with this priority listing if you receive 19 million versus I mean uh with the exception of um part two of the IT infrastructure year two which is 12 million. Do you agree that these are the priorities still because you're in the new CEO now so these are what I guess this team has developed and do you still agree that these are what should be prioritized as far as CIP that we should do demolition and renovation of the MRI building when you say renovation what do you mean by that? Is it just demolition?

Jesse Quenga: So there's two schools of thought that are being considered whether the building can be rehabilitated and further used for services related to imaging or if the building will be rather used as a parking lot. That is a conversation that our interim CEO will have with the board of trustees with the use of the building and then the appropriate costs associated. If the investment is not sound for us to dump millions of dollars into a facility that will not be utilized to its full potential, then the parking lot might win the argument.

Dr. Aguon: All right. I understand that when you look at the list and you look at increasing parking, it seems like it's something that, you know, it would never be a priority, but it means everything to our staff and it makes it it improves our efficiency when patients are coming through our doors. It is the one low hanging fruit that upsets everybody. Our staff have to come in and sit in the parking lot until the morning shift is done. We've had to get creative with visitation hours. It's very difficult to find parking at the hospital. So, as much as that seems like it's not critical, it's critical to the staff that have to work in that hospital and it's critical to the patients that are served in that hospital.



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Sen Terlaje: All right. And so who will be making that determination as to what is what is the 19 million ultimately going to be spent on what is your priority? Are you going to go with the old priorities?

Dr. Aguon: Uh I what I would like to do is go through the list and I'd also like to get the board involved. The board of trustees. Say that again. I would like to go through our list and ensure that we have the support of the board of trustees. Our board of trustees. All right.

Sen Terlaje: Well, all right. I'm not saying we have a whole long a very very long list of CIP projects for the hospital that need to be done and so this yes has been on that for years. So I don't question whether it needs to be done. My only question to you coming in fresh is if this is your priority as to patient care because we can't tell people, oh, we had an electrical fire. Uh we spent the money to tear down an old building that no one was using and wasn't bothering anyone. Uh you know, even to create more parking. I'm just saying that's what we're dealing with here is we also have to justify our priorities to the public. And so I just trying to give you an opportunity to do that. (Correct). And while we have heard so many more things.

Dr. Aguon: Yeah. My patient care is the critical the critical infrastructure issues. So it's the envelope, it is the mold mitigation, it is the you know the life safety systems. It's making sure, you know, it's changing out the switches and then eventually changing out the electrical panel. The problem is that we're only going to get appropriations for this year. The amount that we actually need far exceeds the money that we're getting.

This is the first time that we're actually seeing CIP funding and everything is a priority, this amount of CIP funding. Um, so I do, you know, yes, this is, I think, day four for me. I do want to meet with my executive team. I do want to meet with my board of trustees and I want to make sure that we are all in alignment with what needs to happen for the hospital. It needs to be safer. I am completely aligned with you, Senator Terlaje . That that is our priority. If there is, you know, uh, money to improve the parking spaces, then I'd like to do that as well. But if there isn't, then the life safety systems are going to be our prior priority. Period.

Sen Terlaje: All right. Thank you. And um, again, yeah, so CIP projects for the hospitals an ongoing issue, right? which uh I believe the well at least I have tried to make sure that you receive the hospital GH receives no matter who the director is or the governor is that they receive some CIP even when they don't request it even when the governor doesn't give it even when the governor takes away the ARP CIP funding in the last minute that they had planned to use on some of these exact same projects so I don't think that you need to convince me



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or the people of Guam that we need CIP projects at the hospital. We just need to convince them that what money we do have and make available. You're going to go after aggressively, you're going to make sure you use it really to take care of them to take care of these patients. So, absolutely. Thank you. Thank you, Mr. Chair.

Dr. Eusebio: I understand Senator Lai that there's been monies appropriated before. The advantage with this team is that we have new eyes to be able to look at it. We have new sets of priorities and also plans in terms of trying to accomplish these things. I appreciate the fact that it's been done in the past, but give us a chance. Give us an opportunity to get it done.

Sen Terlaje: Absolutely. We're relying on all of you. So, um, more than a chance, we're trying to give you our full support. So, thank you very much.

Chairman Duenas: Susi. Senator, and and you're right. You're right because uh there may be a difference in the breakdown in terms of uh what the savings are and what you need for your projects but that's where we are here now too to say hey if if we've got this 19 million now but we know what the future savings are this body is going to say at least hopefully most if not all of us will say it's for GMH Senator Taitague you are recognize at this time

Sen Taitague: Thank you Mr. here and and thank you to everyone who's here uh testifying and all the hard work you're putting in. We're now doing everything we can to give you more money, you know, to move forward on this. Um and uh the I hope the uh amendment we made uh to allow uh emergency procurement up to \$10 million is going to be very helpful because we know that a lot of times you're bottlenecked. you know, many times you're bottlenecked in in trying to move, you know, get procurement through. So, if um there's anything on the procurement side or what we can do to help you to move these projects through the 40 million that uh you just received through public law um 38-59, it mentions here on October 15th um the anticipated uh 7.5 million um it doesn't say where it's going. And on October 30th it's anticipated another one of another funding of 5.98 million uh from DOA. So where is uh the intention of using this funding?

Yuka Hachinova: From the rest of the money that will come in? It will come in from DOA um as agreed upon with the director of uh administration what that cash uh flow will be coming in. So, we are going to set aside the \$10 million for the IT and the electrical panel as we were supposed to. The rest of the money will be used to pay the existing vendors that are on our AP listing for FY 2025 to clear that out.



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Sen Taitague: Okay. So, you said the electrical panel, correct? Okay. Um, so that has nothing to do with the utility system, you know, that's all for the electrical panel then?

Yuka Hachinovo: Yes, ma'am.

Sen Taitague: Okay. H okay. I just thought that might especially the electrical panel would be what actually priority more than paying doctors. You know, it says 1.3 for doctor's pay and then further down all these other one. I just thought that that would some you would start right off the bat. You know, that's an emergency. I mean, we had a whole front page news talking about how it was an emergency and why was that not considered priority?

Jesse Quenga: Senator, if I may respond to that, um, we can certify the funds based on the appropriations by the legislature. So, it doesn't mean that the projects aren't actively uh undergoing the process of requisitions and awarding of the bid. Instead, we're looking at what bills are due and then paying out the bills as they're due. So, the project is still moving forward and until such time that the item arrives and then we owe that vendor, that money will be set aside in October.

Sen Taitague: So, you are actively doing it then everything that needs to be ordered is being ordered now. (Correct. Correct.) We're putting our That's good to know. Um and then I noticed Yeah. that 7.5 and the 5.9. So we can just set that aside for um uh the um electrical panel. Correct. Okay. What is left over? You said for the IT side because we're we notice here in in infrastructure we're kind of short from that 19 uh 12.7 million for that. So do you think some of that money would be able to go there or how soon? Well, this is says year two, right? So we're looking at what 20 I mean we're not far away from 26 26 at all. So when is this anticipated? You know, it's good to find out these dates because then we put your feet to the fire when it comes to something like that and we can follow through. That you said that you would start this project on X amount of time and ex I mean you guys lost \$10 million because supposedly the governor said that you didn't spend any of that ARP money in time and she took it away. So, you know, finding these timelines are very important, you know, to put your feet to the fire on this. So what are the timelines especially for the IT side because this is very very critical. We saw what happens. I mean we almost thought somebody hacked into the legislature here and and shut down our um our system. You know this is a reality and um it it can happen so easily. So can you tell me the timeline on your IT infrastructure?

Rodalyn: if I may? Yes please. Um so on the IT infrastructure, we're already in the process of um the procurement of some of the items on there. So it's not like we're forgetting about it.



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So just to clarify also um of the \$10 million that Yuka will be setting aside uh for CIP, 5 million of that will be used for the electrical panel and um you know the pertinence is there. And then the other \$5 million is to address our IT needs. Um so just to clarify, ma'am, but yes, we've already started the process.

Sen Taitague: Okay. But can you give me the timeline that I just like to know what the timeline is?

Rodalyn: So as far as some of the items, um recognizing that some of the equipment that we will probably need to get um they're long lead items also. So it'll still take anywhere from 6 to 12 months for for us to receive the items.

Sen Taitague: This is the electrical health record system.

Rodalyn: No, this is for the IT network. Um, we need to first address our basics. Um, and so that was what the \$5 million is going to address for us. Um, but keep in mind that that 5 million is really only to address the first year of um, our network.

Sen Taitague: When does that begin?

Rodalyn: Um, this fiscal year.

Sen Taitague: Okay. So, we're starting 2026. So this is going to be 5 million needed for the network system setup. But when does the electronic health record system begin?

Rodalyn: So the EHR um that is what we're asking for as part of the \$32 million (or 19 million or) or the Yeah. Yeah. So it'll be part of that appropriation.

Sen Taitague: Ma'am, again, what's the timeline?

Dr. Aguon: May I speak? Thank you. Okay. The EHR has to come after we do the IT upgrade because the EHR will not be supported if we don't fix the engine, right? Um, so what the first 5 million is going to do is change out the entire wiring. They're going to gut it out and rewire the hospital so that it can support NEHR. Um, so that has to happen first, Senator.

Sen Taitague: Yeah. And and I'm just wanting a timeline on that. You know, how long it's going to take you if you're already in negotiations, you should have a timeline. Anybody

Dr Aguon: We're not in negotiation with an EHR. Um, let me just make



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Sen Taitague: No, I'm talking about the first infrastructure for the for the Yeah. What is the timeline?

Dr. Aguon: About six to about 6 to 12 months is what they're...

Sen Taitague: So we don't expect to have anything up and running with the electronic records until one year from now.

Dr. Aguon: Yeah, it it really needs to be laid downfirst.

Sen Taitague: Okay, that is quite long, you know. Okay, that's what I need to know from one year today. Okay, the other one is um of course we read into the record uh I think the chairman read into the record about the funding amount. you know, I I don't want to bring you guys hope when you know there or money that you need that desperately need right now. Um that is not a reality. And I think if you've read the fiscal fiscal note from BBMR, it clearly states that u that there is only 19 in savings. you know, we've already set aside the 32 and now we're looking at um you know, uh not having so much to pay on that that uh bond and only making it uh giving us a more of a savings of 19. So, yeah, it might be time to readjust uh those numbers. Other than that, um thank you so much and we're we're here to help. just let you know that, you know, every time you come in front of us, please don't take it like we're um drilling you to to fail. We're we're not. We were helping you to move forward and that any mistakes or any concerns that you have, this is the time to to speak out. I know you answered to somebody else, but um really I remember in the 35th of 36 we begged Guam Memorial Hospital to tell us the true amount of what they needed in their budget and they kept coming to us with only like what was it Senator July was at 32 or something or 23 million that was it when in reality they needed 70 but they didn't ask and that's the problem. So please uh this is the opportunity for you to ask. So thank you.

Dr. Aguon: So on that note, Senator, I am going to ask. (Yes) I'm going to ask because you have offered to help us with the procurement and I am asking you to help us streamline this. I am asking you to break any barriers because our law is very old and so we can give you timelines senator but if it's stuck and we're not within that control we are still going to be the body that is blamed for it not being done in 6 to 12 months. So, I'm asking I am asking for your help to ensure that the process run very smoothly for Guam Memorial Hospital to handle its life safety issues and anything moving forward. any process that this body can do to help expedite and make things efficiently for the hospital to obtain what it needs. That's what we need help with because I can give you timelines, but if it's out of my control, then I



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may not be able to meet that that timeline or that deadline. So, I'm asking you, Senator, to help us. I'm asking this body to help us.

Sen Taitague: Thank you so much, Doc, for that. I truly, truly appreciate that because I do know the issues you have with procurement and that 10 million I'm afraid might not be um sorry if it might not be um sufficient and whatever we can do we need to find out where your bottleneck is where you're having issues to move forward and um if it needs to be create legislation or to have someone designated at the attorney general's office to ensure that these go through. But the one thing that we can't forget is just transparency. That's the one thing we need to be fair and transparent. We just need to speed, you know, um agree move this faster, a lot faster than we're we're known for. So, thank you so much. Uh Dr. You, you had something?

Dr. Eusebio: Yes, ma'am. Um um part of what I see is a problem is that a lot of times money is appropriated, but it's monopoly money. It's not real money. And what we want to do is we want to take the concrete money and spend it. You give us concrete money, I assure you, we'll spend it.

Sen Taitague: Absolutely. Thank you. And that's what we're trying to do. At least at least my bill does the next bill. Thank you.

Chairman Duenas: Si yu'os ma'ase Doc. Absolutely. No, no question about it. Uh this this bill can be amended. And now that we've got everything on your rec on the record with regard to um where we are and what projects we have going forward, um I mean if we didn't put the 32 million out, we wouldn't have had your list of projects like this that we now have for the for the uh committee report. Keep in mind also now that you've put on the record your 40 million and what it's going to cover, we're going to see in the first quarter what the excess revenue looked like. We still have \$20 million in excess revenue in the fiscal 2026 budget as passed by this legislature. So that is when now that we know your projects and the like and everything else if it's taken care of going forward as Rodlin and others have have identified then uh then then you already have this on the record and can proceed even if we need to adjust that appropriation. I think that's probably what we're going to do going forward, Doc, is we're going to come back and when we realize that revenue, that's when we can start doing what we're doing here, which is attack attaching these uh projects that are that are slated uh and then attach that appropriation to it. But just keep in mind, and here's where I think we'll probably end up uh Dr. Aguon is uh you might be aware there is an OPA report that just came out on GMH and you know there's some issues and so at least findings and so my what I look



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forward to cuz you've brought it to light now and I'll work with the um oversight chair after this hearing uh we will immediately look on the calendar and find a date to have a joint oversight uh with GMH and the OPA so that we can iron out uh the issues that have come forward and doc you know, please bring the board, please bring your team down here and let's put it once and for all on the table exactly where these bottlenecks are in procurement and the like and let's make recommendations in the open public so that if we need to introduce a bill, even if it needs to be, you know, expedited through the through the process, that's what we'll do. If if that's the log jam, if that's what it is, well, then we'll get to work. And so I'm looking forward to um uh the oversight chair for health the hospital to uh join me and in the earliest calendar uh to put a round table uh addressing the current OPA's report as well as things that you brought to light. Dr. Aguon. Vice Speaker Ada, Vice Chair of this committee you're recognized.

Vice Speaker Ada: Thank you Mr. Chair and good morning everyone. Thank you for being here this morning. you know, I appreciate the uh the handouts that you gave us, especially on the 40 million GH uh appropriation report. Today, now is October 6. Uh where are we at with the vendor payables on the um September from Sep September 30th?

Yuka Hachinova: So far to date, um, from the 40 million, there's been about 24 million 24.6 million that's been paid to the vendors from the listing from the accounts payable listing that we submitted.

Vice Speaker Ada: So, is this September 30th, 10 million vendor payables? Is that completely exhausted?

Yuka Hachinova : There's about \$400,000 left on that one that we're still processing.

Vice Speaker Ada: 400,000. Do you have a list that shows what vendors were paid? (Yeah.) If you can provide the committee with that listing. We want to see all the vendors that have been paid with this 10 million or 9.6 six million and then yes, I'll provide that the remaining 400,000 and you know uh I know at the oversight hearing up at GH we did bring up the issue of or at least it was mentioned the \$10 million that still hasn't been uh received from the administration to GMH and u the answer was well we can go after it. Has any effort been made to go after that \$10 million?

Thelma Hachinova: Just to clarify, is this for the current the 40 million?



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Vice Speaker Ada: No, no, this has been the previous this the CIP. Yes. So, it was I believe the 10 million that was appropriated for the electrical panels previously that was not collected and the question was all right, do you guys plan to collect it? And the response was we may you know we may look to collect it and they said instead of may I mean that should have been so no effort from the date of the oversight to today has been made to collect that 10 million.

Thelma Hachinova: My understanding is legal is working on it but as far as where where he's at on it I'm not sure but legal is working on it. Yeah.

Vice Speaker Ada: And thank you for that. You know that I understand that we talk about hard cash. This is where hard cash comes in, right? And just like the \$10 million on CIP that was taken away from GMH, that was actually hard cash there. So, I'm not sure where the where and why it was uh taken back. And again, that was an additional \$10 million for uh CIP uh improvements. I think this legislature in the nine months that we've been in office has appropriated perhaps more funding to GMH than has been in the past in seven in in nine months actually. So I think we've been very um open in working with the Guam Memorial Hospital to ensure that your needs are are are met. But you know it's a two-way street at the same token, right? Uh I understand that you know procurement is perhaps an issue and where is it that we can work together but the question also comes back now are the people at GMH do they have all the modules of the of the procurement and then are the folks that are there also uh certified for procurement right so it's it's a working it's a work in progress that I think that uh we can come together to ensure that you know we uh we do the best for both the people of Guam and and the hospital. And I think what we also need to look at is uh the additional revenues, whether it be 32 million from one bill or 19 million from another bill. Um that they don't go backwards, right? this 40 million should be paying for everything previous and this n this additional revenue should be actually moving forward and uh I just hope that you know that would be the case and not where you know we're saying I know one bill says that uh it's not going to be used for uh salaries or additional hiring but you know there's always a way around those uh lock boxes right well we'll use funding from somewhere else and then you know we we'll fill that with uh additional funding. But I hope that there's going to be a very uh tight reign on what personnel is needed at the Guam Memorial Hospital to ensure that it's operating not just at full capacity, but operating at efficiency so that we're not using funds where we don't have to. And for example, the \$300,000 to tear down a uh old MRI building. I agree. That will probably open up what 10 10 parking stalls, but 300,000 could



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actually be used to, you know, provide more um supplies. And uh I remember that one gentleman that was outside during uh one of the public hearings that you know we need supplies you know so I'm sure that prioritizing them where the needs are uh is going to be very uh effective in in moving how we uh work together and getting the uh the hospital the needs. So I I really don't have any questions. I just want to just let both of us know that we're here to work with you but at the same token work with us you know and and doc you know in your interim there your time there you know we're looking forward to uh a lot of things happening but you know at any time please have your board join you down here so that we can know what they support you on and what they don't support you because you could be saying uh one thing and that's not going to be the sentiments of of the board. And likewise with the board, you're they're going to say, "Well, we want this project to move forward." You're going to say, "That's not the priority." So, you know, anytime you have an opportunity to bring your board down with you, at least a chair or, you know, a couple of folks, bring them down with you because I think it it would speak volumes as to how are we going to be able to to work together and uh ensure that, you know, you're not thrown under the bus, the board's not thrown under the bus, but the legislature is not thrown under the bus as well, right? And that we're looking for ways to actually uh make things happen. And in the end, I believe that we'll be able to find the solutions for the issues before they actually become problems because right now there's a lot of problems that now it's just totally hard to try and uh remediate those problems with what's going on in collections and revenues. So before an issue becomes a problem, let's work together and solve those issues. Okay. Thank you, Mr. Chair.

Dr. Eusebio: Thank you, Vice Speaker. Um, we actually have created a task force to specifically look at the procurement issue because we need to be able to understand why the not in stock or low in stock items are not being delivered or where the break where the problem specifically is. And so we're looking at that and going through in detail from one step to another so that we can pro so we can provide an answer to that problem. Be glad to give you that uh the final uh findings of that report if you want to.

Vice Speaker Ada: Yeah, that would be great. And you know, just as we did uh just recently, we granted the mayor's council of Guam Procurement Authority up to \$500,000 and you know, something like that where it be able to meet your needs for these these small deliverables, right? you know, things that can be uh acquired quickly and not go through the this whole process just to get uh you know, 10 packages of band-aids, whatever it may be,



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that the process will be a lot smoother and a lot quicker for a Guam Memorial Hospital. And that way you don't so fall so far behind with your vendors and vendors can be paid perhaps quickly, especially with small procured items. Yeah. Thank you.

Chairman Duenas: *Si Yu'os Ma'ase* Vice Speaker. Senator Gumataotao you recognized.

Sen Gumataotao: Yes. Thank you Mr. Chair and uh thank you uh for the panel for being here and um I do appreciate you Dr. Ugen being on the job for 4 days. I've been on this job for 10 months. It's exactly what Dr. Euseavio said earlier that the issues of the Guam Memorial Hospital require a new set of eyes. Um, and I know this is not an oversight hearing. This is a bill to try to get resources. But I think we got to all the time we all this talk here in this building is all about trying. And to the people that are behind you, I'm hope you're listening to me and those that are watching at GMH, no more trying. We just have to do. This list that's before us is also incumbent on other agencies. So, they're going to do. So once you guys get it, there should be no more question. Let's just get this done. There's some great um I guess solutions for some of your low dollar um procurements and I stand well more than prepared to support that. I think we gave it in the budget act. That's only the start, but I I just wanted to start with that because this building is 43 years old. Um, just across the way there was another building that was built seven years previous and it they opened a time capsule of another branch talking about uh the good things that have happened there. We're not quite at 50. Um, I would uh maybe agree to disagree perhaps, but I think that sometimes we have do have old bones in some of the the government facilities we have today or there wouldn't have been, you know, hundreds of millions of dollars of infrastructure put into that facility. And I would say that just as we start because in 2020 the Army Corps of Engineers said, okay, we need to do something estimation of costs. Um, it's been a while, but is there any updates to that 2020 report or are you using the updates to fix this in the bill? And anyone can answer that if you could.

Rodalyn: If I may on the um Army Corps of Engineer report. So as we address our electrical um needs, we are referencing back to the Army Corps of Engineer report. Um and in that report, it does talk about our 2019 um electrical design. That 2019 electrical design is the first step uh for us um with the \$5 million that we were provided of the 40. We are actually in the process of recertifying that plan and taking into consideration um the specific areas that the Army Corps of Engineer report is um guiding to address.

Sen Gumataotao: And that's fair, but also the cost is different.



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Rodalyn: So the the cost um well as we re-certify that plan, then we'll have an um an updated estimate for the electrical.

Sen Gumataotao: Okay. And uh thank you for that. I think uh I I as we look at the other parts of the entire plan as in the bill obviously um some of these demolitions, removals, fire protection, server room updates. I appreciate all those. In your opinion, if you were to get this money in the next session, how prepared is the GHA to be able to bid these with the estimates you have currently and be done with this in a reasonable amount of time? Are we going to have to wait till five more years to do this?

Rodalyn: The request is for fiscal year 26 to complete these projects. So the intent is to complete it in fiscal year 26 or

Sen Gumataotao: you know you're on the record right now. That's a very aggressive timeline. You know that right?

Rodalyn: Let me let me clarify for some of the smaller projects then we can complete that within fiscal year within the fiscal year. However, understanding there are projects in here that will require a little bit more time.

Sen Gumataotao: Oh no no I I think you mentioned it not here not just today not just in the public hearing for the budget not just in the oversight hearing. there are long lead items that are going to be needed to to be purchased and the and this if this is standing in the way I know we gave you procurement authority in the budget act I'm hoping that that doesn't stand in the way that you're able to some of these bigger ones that doesn't require a whole bunch of uh you know reports and all that stuff that you can procure them faster cuz I think that's one of the things that as people are watching this hearing is you're you're coming here and I everyone wants to support healthcare but it comes back to no more trying. It has to be about doing. You have to go and procure it. I mean, I wasn't here in 2019 for a list of stuff. I wasn't here. Like I mentioned, we this these are two of the freshest eyes in this building next to the person next to me. And all we're trying to do is be of assistance. So when the policy is set, the legislature is, like I mentioned it in the in the session, I'm not going to turn a wrench. I'm not going to paint a wall. I'm sure as heck not going to throw out trash because that's not my role. We're going to set policy, but we're hoping that you in this room and with Tina's help and for the record, she does have a lot of experience in this. I'm hoping you can use that to be able to execute. It can no more be. We're gonna try. It has to be done, Mr. Chair. Um, that's



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all of my comments and questions I have today, but I stand ready to support, but I pray that you you're going to just do not try. Thank you.

Chairman Duenas: *Si Yu'os Ma'ase*, Senator Gumataotao, Senator Matanane, you may your questions and closing.

Sen Matanane: Yes. Um, thank you, Mr. Chair. Um, Tina, if you could, Miss Garcia, if you could kind of clarify because I sent you that spreadsheet which outlined the the 19 million that was available in fiscal year 26 and the 17 million uh in savings from FY27. If you could kind of break that down uh for us.

Tina Garcia: Uh yes, that's correct. when we um when we went out and and um uh refunded a portion of the fiscal of the BPT 2015 bonds, we did create savings going forward and when you talk about current savings for the fiscal year, we identified the 19 million. Um, however, go for fiscal year 2027 and moving forward, when we go into the next budget cycle, we no longer identify savings. We actually just provide the actual debt service and we no longer because the remaining is um freed up for others. So, I don't know that um you could make that appropriation for next fiscal year today, but you know, that's the call of the legislature. And um Senator um I think I think that's what I I've been told is that we can only appropriate today's revenues for for the current fiscal year, fiscal 26, and then fiscal year 27 is addressed at that budget cycle. But when we provide debt service, it's only for the current debt service. We no longer identify savings. Um, with the lower number, it allows you to appropriate for other items. But uh we we don't say there was a savings of this that are no longer tied up because that money is not there being tied up in 27 because um in 27 we don't have that. We we have a bond schedule a debt payment but when we refinance and lower that debt payment um we just stick to the um the new debt service. is we don't continually bring up the previous debt service. So, so that's why uh we're saying that what's available today is the 19 million today.

Sen Matanane: Today, thank you Tina or Miss Garcia. Whether it is 19, 32 or 36 million. I think uh the main message behind this bill is that we are committed to helping the Guam Memorial Hospital. And I think this legislature, this uh uh committee um kind of demonstrated that we're willing to work with GMH in the in the budget. Um, I've I've told this um to the media and and other people that the amendments that were made into the budget bill were from the Guam Memorial Hospital. It is evident that that is the partnership um that I've committed to with GMH whether it came to the procurement the hazardous pay the \$35 million uh from the new hospital and diverting it to GMH which of course Adelup was not happy about



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despite the fact it was in their budget. So this bill is just another way when we came in here for the substitute budget that the governor called us down uh into special session. That's when we found out about this \$32 million. And that's why immediately working with the committee chair and other senators, we wanted to push out this bill to get this money to GMH. And so again, whether it's uh the 19 million or or 36 or 31, we can easily amend this bill based on input on how you would like to see this money spent and we will get it done. So, uh, Dr. Aguon, you mentioned or I'm sorry, Dr. Eusabio, you mentioned this task force on procurement issues. Um, please get the report to to me to our committee and we will it will do what we can to introduce legislation to address um whatever you guys need done to address those problems. Um, in terms of a timeline, um, if we can get something in writing, maybe by next week, Monday. Also, um I'll work on the amendment uh that you provided uh in your presentation as well. That was something else that I wanted to to get. I'll just call you guys and let you know. I mean, we have a pretty good relationship and communicate um frequently. But I agree, Dr. Eusebio, what you said about there's new minds, there's new sets of priorities, and there's also new leadership. So, thank you for for coming down and providing your input. And again, we will work on um the markup and amendments to this bill and I'll and I'll send it to you so you guys can take a look at it. Thank you,

Chairman Duenas: Si Yu'os Ma'ase. Senator Matanane. So, just to be clear one more time, Tina, because I the \$32 million didn't come out of the air. It was actually one of the announcements, proud announcements uh from the refunding. So, just just to be clear one more time, the schedule

Tina Garcia: Senator um I'm sorry and I I also looked back at my notes and I apologize. Um we did in in we did recommend to the governor the appropriation of 19.7 and you're you're right she when she in her new proposed budget bill she did not include GMH but the other part of the budget bill her proposed budget bill included a roll back of the BPT and that entire amount she was dedicating to GMH but I just wanted to make um that clear that um that was the difference between um her appropriation of the savings

Chairman Duenas: Certainly not not a question about that but what I'm saying is when we talked about real money yes because the real money uh what wasn't there for the BBT unless it was going to be realized throughout that year so we had a lot of talk about real money today here and and so yeah so that debt savings from the BPT could not have been realized uh at an immediate whereby this money was available for appropriation because it had been realized and that debt service was no longer accounted for. So once again, Tina, I just need



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to make sure we understand. Yes, what we do in the future is up to us. But for the people listening and for GMH, they need to understand there is a \$17.8 million savings on the schedule for how you refunded the bonds for 2027. Correct.

Tina Garcia: And yes, and that will be available or well not available but that occurred beginning October 26 not October 25 correct.

Chairman Duenas: Not an issue because I remember even before when we did the tax bonds refinancing that kind of amazing how it comes full circle we did series A and series B and we actually went out to market and we bifurcated the uh go to market so that's how we realized paying the tax refunds and we anticipated for an additional fiscal year of going out and going to the market. So, uh there is a savings of 17.8 million. I will work with the committee to see if we can project that savings. If not, then we will work on what happens in the fiscal year 2027. But it is a savings that otherwise in 2027, so that the people of Guam don't get confused, they would have had to pay \$17.8 million in that debt service. That's not funny money. That's real money that will not have to be appropriated in 2027. And so we will continue to see if there's a way to series A, series B. You're getting 19 million, no question about 19.8. Uh we we'll figure out how we do the rest. But we're here and we now have you on the record with regard to what your needs are and the schedule of projects going forward with real money and eventual real money susi. So for that that will be the uh conclude the hearing on bill #187-38 COR.

Legislative Findings and Recommendations:

The Committee finds that the Government of Guam has realized significant savings through the refunding of government bonds, resulting in approximately **Thirty-Two Million Dollars (\$32,000,000)** in savings of budgeted funds over 2 fiscal years. The Committee further finds that these savings provide a timely and necessary opportunity to address critical capital improvement needs at the **Guam Memorial Hospital Authority (GMHA)** and other health-related facilities.

Testimonies presented before the Committee consistently underscored the urgent need to invest in life-sustaining equipment, hospital infrastructure, and facility upgrades to ensure patient safety, operational reliability, and compliance with regulatory standards. The projects identified under this measure, including electrical system replacement, fire protection upgrades, elevator repairs, and the modernization of hospital information



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technology, are essential for improving the delivery of healthcare services to the people of Guam.

The Committee acknowledges that the proposed appropriation is strictly designated for **capital improvements and life-saving supplies**, and not for personnel or administrative costs. This restriction ensures that the funds are fully utilized for their intended purpose and contribute directly to the sustainability and safety of GMHA and related health institutions.

Accordingly, after careful review and consideration of the testimony received and the intent of the measure marked up by the committee, the Committee finds that **Bill No. 187-38 (COR)** is sound, fiscally responsible, and in the best interest of the island community.

Therefore, the Committee on Finance and Government Operations recommends to / Mina'trentai Ocho na Liheslaturan Guåhan that Bill No. 187-38 (COR) to report out only.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 187-38 (COR)

Introduced by:

Sabrina Salas Matanane
Christopher M. Duenas
Jesse A. Lujan

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[Signature]

AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Government of Guam has realized savings of approximately Thirty-Two Million Dollars (\$32,000,000) from the refunding of government bonds that were not factored into the Fiscal Year 2026 budget. These savings present an opportunity to address critical infrastructure needs at the Guam Memorial Hospital Authority (GMHA) and other health-related facilities.

I Liheslaturan Guåhan further finds that the Guam Memorial Hospital Authority has numerous urgent capital improvement needs that directly impact patient care and safety. The hospital's aging infrastructure, including electrical systems, fire protection systems, elevators, and information technology

1 infrastructure, requires immediate attention to ensure the continued delivery of
2 quality healthcare services to the people of Guam.

3 *I Liheslaturan Guåhan* recognizes that pursuant to Title 5 GCA, Chapter
4 1, savings achieved through bond refunding may be allocated toward capital
5 improvements relating to the Guam Memorial Hospital Authority and other health-
6 related matters, subject to an appropriation by *I Liheslaturan Guåhan*.

7 Therefore, it is the intent of *I Liheslaturan Guåhan* to appropriate these
8 realized savings specifically for capital improvement projects and life-saving
9 supplies and materials at the Guam Memorial Hospital Authority and other health-
10 related facilities, with strict prohibitions against using these funds for personnel costs
11 or hiring.

12 **Section 2. Appropriation.**

13 (a) The sum of Thirty-Two Million Dollars (\$32,000,000) is hereby
14 appropriated from the General Fund, representing savings realized from bond
15 refunding not factored into the Fiscal Year 2026 budget, to the Guam
16 Memorial Hospital Authority for the following capital improvement projects
17 and life-saving supplies and materials:

18 1. Four Hundred Thousand Dollars (\$400,000) for Z Wing
19 Demolition, Retrofit, and Parking Expansion;

20 2. Eight Hundred Fifteen Thousand Dollars (\$815,000) for
21 Hospital Center Parking Expansion;

22 3. Three Hundred Thousand Dollars (\$300,000) for MRI
23 Building Demolition and Renovation;

24 4. Five Million One Hundred Sixty Thousand Dollars
25 (\$5,160,000) for Electrical Panel Removal, Replacement, and
26 Emergency Genset Access Road;

1 5. Six Hundred Sixty Thousand Dollars (\$660,000) for Fire
2 Protection and Alarm System Internal and External Upgrades;

3 6. Two Hundred Thousand Dollars (\$200,000) for LOX
4 Emergency ISO Tank Connections;

5 7. Five Hundred Thousand Dollars (\$500,000) for MIS Server
6 Room Upgrades;

7 8. Two Hundred Fifty Thousand Dollars (\$250,000) for
8 Emergency Power Supply Project for All Hazards;

9 9. Seven Hundred Thousand Dollars (\$700,000) for GMH
10 Elevators, Dumbwaiters, Warehouse Lift, and SNF Elevator;

11 10. Fourteen Million Five Hundred Sixty Thousand Nine
12 Hundred Ninety-Five Dollars (\$14,560,995) for Electronic Health
13 Record System;

14 11. Five Million Dollars (\$5,000,000) for IT Infrastructure;

15 12. Five Hundred Thousand Dollars (\$500,000) for HVAC
16 Expenses;

17 13. Three Hundred Thousand Dollars (\$300,000) for Fan Coil
18 Units; and

19 14. Two Million Six Hundred Fifty-Four Thousand Five Dollars
20 (\$2,654,005) for Life Saving Supplies and Materials.

21 (b) The funds appropriated in this Section shall not be used for
22 personnel costs, hiring, or any other purpose not specifically authorized
23 herein.

24 (c) The funds appropriated in this Section shall not be subject to the
25 Governor's transfer authority.

26 (d) The funds appropriated in this Section shall not lapse at the end of
27 the current fiscal year and shall remain available until the end of Fiscal Year

1 2026 or until encumbered for the purposes specified in this Section, whichever
2 occurs first.

3 **Section 3. Reporting Requirements.** The Guam Memorial Hospital Authority shall
4 submit quarterly reports to *I Liheslaturan Guåhan* and *I Maga'hågan Guåhan*
5 detailing the status of each project funded by this appropriation, including
6 expenditures to date, project timelines, and any challenges encountered. The first
7 report shall be due ninety (90) days after the effective date of this Act, and every
8 ninety (90) days thereafter until all funds are expended.

9 **Section 4. Severability.** If any provision of this Act or its application to any person
10 or circumstance is found to be invalid or inorganic, such invalidity shall not affect
11 other provisions or applications of this Act that can be given effect without the
12 invalid provision or application, and to this end the provisions of this Act are
13 severable.

14 **Section 5. Effective Date.** This Act shall be effective immediately upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 187-38 (COR)

As amended by the Committee on Finance and Government Operations

Introduced by:

Sabrina Salas Matanane
Christopher M. Duenas
Jesse A. Lujan

AN ACT TO APPROPRIATE THE SUM OF NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Government of Guam has realized debt service savings of approximately Nineteen Million Seven Hundred Forty-Five Thousand, Four-Hundred Seventeen Dollars (\$19,745,417) from the refunding of government Business Privilege Tax bonds, Series 2025G, series 2015D that were not factored into the Fiscal Year 2026 budget. These savings present an opportunity to address critical infrastructure needs at the Guam Memorial Hospital Authority (GMHA). Any additional future savings from this bond refunding should be appropriated to the Guam Memorial Hospital Authority (GMHA) upon its availability.

1 *I Liheslaturan Guåhan* further finds that the Guam Memorial Hospital
2 Authority has numerous urgent capital improvement needs that directly impact
3 patient care and safety. The hospital's aging infrastructure, including electrical
4 systems, fire protection systems, elevators, and information technology
5 infrastructure, requires immediate attention to ensure the continued delivery of
6 quality healthcare services to the people of Guam.

7 *I Liheslaturan Guåhan* recognizes that pursuant to Title 5 GCA, Chapter
8 1, savings achieved through bond refunding may be allocated toward capital
9 improvements relating to the Guam Memorial Hospital Authority and other health-
10 related matters, subject to an appropriation by *I Liheslaturan Guåhan*.

11 Therefore, it is the intent of *I Liheslaturan Guåhan* to appropriate these
12 realized savings specifically for capital improvement projects and life-saving
13 supplies and materials at the Guam Memorial Hospital Authority and other health-
14 related facilities, with strict prohibitions against using these funds for personnel costs
15 or hiring.

16 **Section 2. Appropriation.**

17 (a) The sum of Nineteen Million Dollars Seven Hundred Forty-Five
18 Thousand Seven Hundred Fourteen Dollars (\$19,745,714) is hereby
19 appropriated from the General Fund, representing savings realized from bond
20 refunding not factored into the Fiscal Year 2026 budget, to the Guam
21 Memorial Hospital Authority for the following capital improvement projects
22 categories and life-saving supplies and materials:

23 1. Five Million One Hundred Eighty-Eight Thousand One
24 Hundred and Three Dollars (\$5,188,103) for Structural & Architectural
25 Projects: (Z Wing Demolition and Retrofit, MIS Server Room Upgrade,
26 Maternal Child Health Renovation & Expansion Project, Hospital
27 Center Island Parking Expansion)

1 2. Seven Million Three Hundred Eleven Thousand Two Hundred
2 and Fifteen Dollars (\$7,311,215) for Utility Systems Projects: (450 Ton
3 Main Chillers with cooling towers, remove and replacement of 265 Ton
4 Back-up chiller condenser, Intensive Care Unit HVAC Upgrade
5 Project, Pharmacy USP 797 and USP 800 Compliance, Pharmacy
6 HVAC Upgrade, Roof Mechanical HVAC Upgrade, Envelope
7 Mechanical, HVAC Components, Fire Alarm System & Fire Protection
8 Upgrades for both GMH Exterior and Interior, All Hazards Emergency
9 Power Supply Project, GMH, SNF, and CME Elevator projects, GMH
10 CSR Dumbwaiters, GMH Warehouse Material Lifts)

11 3. One Million Fifty-Five Thousand Eight Hundred Thirty-Three
12 Dollars (\$1,055,833) for Alternate Care Site Projects: (Fan Coil Units,
13 SNF Chiller Pumps Redundancy System, Remove and Replace SNF
14 HVAC Chilled Water Lines)

15 4. Three Million Nine Hundred Fifty-Nine Thousand Three
16 Hundred Thirty-Seven Dollars (\$3,959,337) for Medical Equipment:
17 Angiography Suite, Med-Surge Beds, Ventilators/Bipap Repair Parts,
18 BioSafety Hood, Cadaver Lift, Ligasure FT Series, Sterilizer, Central
19 Patient Cardiac Monitoring Project plus HER Interface, and Anesthesia
20 Machines)

21 5. Two Million Seventy-Four Thousand Two Hundred Forty
22 Dollars for Information Technology projects: (Medication Dispensing
23 System, Access Control System, Picture Archiving and
24 Communication System / Radiology Information System (PACS-RIS),
25 15 KVA UPS, Emergency Handheld Radios)

26 6. One Hundred Fifty-Six Thousand Nine Hundred and Eighty-
27 Six Dollars (\$156,986) for a Medical Transport Vehicle.

1 (b) The funds appropriated in this Section shall not be used for
2 personnel costs, hiring, or any other purpose not specifically authorized
3 herein.

4 (c) The funds appropriated in this Section shall not be subject to the
5 Governor's transfer authority.

6 (d) The funds appropriated in this Section shall not lapse and shall
7 remain available until fully expended for the purposes of this Act.

8 **Section 3. Authorization for Reprogramming of Funds.** The Guam Memorial
9 Hospital Authority (GMHA) is hereby authorized to reprogram funds appropriated
10 under Section 2 of this Act based on actual expenses incurred for the projects and
11 purposes specified. Such reprogramming shall be limited to reallocating funds
12 among the listed projects to address unforeseen cost adjustments, provided that the
13 total amount appropriated under this Act shall not be exceeded.

14 **Section 4. Reporting Requirements.** The Guam Memorial Hospital Authority shall
15 submit quarterly reports to *I Liheslaturan Guåhan* and *I Maga'hågan Guåhan*
16 detailing the status of each project funded by this appropriation, including
17 expenditures to date, project timelines, and any challenges encountered. The first
18 report shall be due ninety (90) days after the effective date of this Act, and every
19 ninety (90) days thereafter until all funds are expended.

20 **Section 5. Severability.** If any provision of this Act or its application to any person
21 or circumstance is found to be invalid or inorganic, such invalidity shall not affect
22 other provisions or applications of this Act that can be given effect without the
23 invalid provision or application, and to this end the provisions of this Act are
24 severable.

25 **Section 6. Effective Date.** This Act shall be effective immediately upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 187-38 (COR)

As amended by the Committee on Finance and Government Operations

Introduced by:

Sabrina Salas Matanane
Christopher M. Duenas
Jesse A. Lujan

AN ACT TO APPROPRIATE THE SUM OF ~~THIRTY-TWO MILLION DOLLARS (\$32,000,000)~~ NINETEEN MILLION SEVEN HUNDRED FORTY-FIVE THOUSAND SEVEN HUNDRED FOURTEEN DOLLARS (\$19,745,714) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY ~~AND OTHER HEALTH-RELATED FACILITIES.~~

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Government of Guam has realized debt service savings of approximately ~~Thirty-Two Million Dollars (\$32,000,000)~~ Nineteen Million Seven Hundred Forty-Five Thousand, Four-Hundred Seventeen Dollars (\$19,745,417) from the refunding of government Business Privilege Tax bonds, Series 2025G, series 2015D that were not factored into the Fiscal Year 2026 budget. These savings present an opportunity to address critical infrastructure needs at the Guam Memorial Hospital Authority (GMHA) ~~and other health-related facilities.~~ Any additional future savings from this bond refunding should be appropriated to the Guam Memorial Hospital Authority (GMHA) upon its availability.

1
2 *I Liheslaturan Guåhan* further finds that the Guam Memorial Hospital
3 Authority has numerous urgent capital improvement needs that directly impact
4 patient care and safety. The hospital's aging infrastructure, including electrical
5 systems, fire protection systems, elevators, and information technology
6 infrastructure, requires immediate attention to ensure the continued delivery of
7 quality healthcare services to the people of Guam.

8 *I Liheslaturan Guåhan* recognizes that pursuant to Title 5 GCA, Chapter
9 1, savings achieved through bond refunding may be allocated toward capital
10 improvements relating to the Guam Memorial Hospital Authority and other health-
11 related matters, subject to an appropriation by *I Liheslaturan Guåhan*.

12 Therefore, it is the intent of *I Liheslaturan Guåhan* to appropriate these
13 realized savings specifically for capital improvement projects and life-saving
14 supplies and materials at the Guam Memorial Hospital Authority and other health-
15 related facilities, with strict prohibitions against using these funds for personnel costs
16 or hiring.

17 **Section 2. Appropriation.**

18 (a) The sum of ~~Thirty Two Million Dollars (\$32,000,000)~~ Nineteen
19 Million Dollars Seven Hundred Forty-Five Thousand Seven Hundred
20 Fourteen Dollars (\$19,745,714) is hereby appropriated from the General
21 Fund, representing savings realized from bond refunding not factored into the
22 Fiscal Year 2026 budget, to the Guam Memorial Hospital Authority for the
23 following capital improvement projects categories and life-saving supplies
24 and materials:

25 ~~1. Four Hundred Thousand Dollars (\$400,000) for Z-Wing~~
26 ~~Demolition, Retrofit, and Parking Expansion;~~

1 2. ~~Eight Hundred Fifteen Thousand Dollars (\$815,000) for~~
2 ~~Hospital Center Parking Expansion;~~

3 3. ~~Three Hundred Thousand Dollars (\$300,000) for MRI~~
4 ~~Building Demolition and Renovation;~~

5 4. ~~Five Million One Hundred Sixty Thousand Dollars~~
6 ~~(\$5,160,000) for Electrical Panel Removal, Replacement, and~~
7 ~~Emergency Genset Access Road;~~

8 5. ~~Six Hundred Sixty Thousand Dollars (\$660,000) for Fire~~
9 ~~Protection and Alarm System Internal and External Upgrades;~~

10 6. ~~Two Hundred Thousand Dollars (\$200,000) for LOX~~
11 ~~Emergency ISO Tank Connections;~~

12 7. ~~Five Hundred Thousand Dollars (\$500,000) for MIS Server~~
13 ~~Room Upgrades;~~

14 8. ~~Two Hundred Fifty Thousand Dollars (\$250,000) for~~
15 ~~Emergency Power Supply Project for All Hazards;~~

16 9. ~~Seven Hundred Thousand Dollars (\$700,000) for GMH~~
17 ~~Elevators, Dumbwaiters, Warehouse Lift, and SNF Elevator;~~

18 10. ~~Fourteen Million Five Hundred Sixty Thousand Nine~~
19 ~~Hundred Ninety Five Dollars (\$14,560,995) for Electronic Health~~
20 ~~Record System;~~

21 11. ~~Five Million Dollars (\$5,000,000) for IT Infrastructure;~~

22 12. ~~Five Hundred Thousand Dollars (\$500,000) for HVAC~~
23 ~~Expenses;~~

24 13. ~~Three Hundred Thousand Dollars (\$300,000) for Fan Coil~~
25 ~~Units; and~~

26 14. ~~Two Million Six Hundred Fifty Four Thousand Five Dollars~~
27 ~~(\$2,654,005) for Life Saving Supplies and Materials.~~

1 1. Five Million One Hundred Eighty-Eight Thousand One
2 Hundred and Three Dollars (\$5,188,103) for Structural & Architectural
3 Projects: (Z Wing Demolition and Retrofit, MIS Server Room Upgrade,
4 Maternal Child Health Renovation & Expansion Project, Hospital
5 Center Island Parking Expansion)

6 2. Seven Million Three Hundred Eleven Thousand Two Hundred
7 and Fifteen Dollars (\$7,311,215) for Utility Systems Projects: (450 Ton
8 Main Chillers with cooling towers, remove and replacement of 265 Ton
9 Back-up chiller condenser, Intensive Care Unit HVAC Upgrade
10 Project, Pharmacy USP 797 and USP 800 Compliance, Pharmacy
11 HVAC Upgrade, Roof Mechanical HVAC Upgrade, Envelope
12 Mechanical, HVAC Components, Fire Alarm System & Fire Protection
13 Upgrades for both GMH Exterior and Interior, All Hazards Emergency
14 Power Supply Project, GMH, SNF, and CME Elevator projects, GMH
15 CSR Dumbwaiters, GMH Warehouse Material Lifts)

16 3. One Million Fifty-Five Thousand Eight Hundred Thirty-Three
17 Dollars (\$1,055,833) for Alternate Care Site Projects: (Fan Coil Units,
18 SNF Chiller Pumps Redundancy System, Remove and Replace SNF
19 HVAC Chilled Water Lines)

20 4. Three Million Nine Hundred Fifty-Nine Thousand Three
21 Hundred Thirty-Seven Dollars (\$3,959,337) for Medical Equipment:
22 Angiography Suite, Med-Surge Beds, Ventilators/Bipap Repair Parts,
23 BioSafety Hood, Cadaver Lift, Ligasure FT Series, Sterilizer, Central
24 Patient Cardiac Monitoring Project plus HER Interface, and Anesthesia
25 Machines)

26 5. Two Million Seventy-Four Thousand Two Hundred Forty
27 Dollars for Information Technology projects: (Medication Dispensing

1 System, Access Control System, Picture Archiving and
2 Communication System / Radiology Information System (PACS-RIS),
3 15 KVA UPS, Emergency Handheld Radios)

4 6. One Hundred Fifty-Six Thousand Nine Hundred and Eighty-
5 Six Dollars (\$156,986) for a Medical Transport Vehicle.

6 (b) The funds appropriated in this Section shall not be used for
7 personnel costs, hiring, or any other purpose not specifically authorized
8 herein.

9 (c) The funds appropriated in this Section shall not be subject to the
10 Governor's transfer authority.

11 (d) The funds appropriated in this Section shall not lapse ~~at the end of~~
12 ~~the current fiscal year and shall remain available until the end of Fiscal Year~~
13 ~~2026 or until encumbered for the purposes specified in this Section, whichever~~
14 ~~occurs first~~ fully expended for the purposes of this Act.

15 **Section 3. Authorization for Reprogramming of Funds.** The Guam Memorial
16 Hospital Authority (GMHA) is hereby authorized to reprogram funds appropriated
17 under Section 2 of this Act based on actual expenses incurred for the projects and
18 purposes specified. Such reprogramming shall be limited to reallocating funds
19 among the listed projects to address unforeseen cost adjustments, provided that the
20 total amount appropriated under this Act shall not be exceeded.

21 **Section 3 4. Reporting Requirements.** The Guam Memorial Hospital Authority
22 shall submit quarterly reports to *I Liheslaturan Guåhan* and *I Maga'hågan Guåhan*
23 detailing the status of each project funded by this appropriation, including
24 expenditures to date, project timelines, and any challenges encountered. The first
25 report shall be due ninety (90) days after the effective date of this Act, and every
26 ninety (90) days thereafter until all funds are expended.

1 **Section 4. Severability.** If any provision of this Act or its application to any person
2 or circumstance is found to be invalid or inorganic, such invalidity shall not affect
3 other provisions or applications of this Act that can be given effect without the
4 invalid provision or application, and to this end the provisions of this Act are
5 severable.

6 **Section 5. Effective Date.** This Act shall be effective immediately upon enactment.



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

September 19, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 187-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 187-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly forward the same to Management Information Services (MIS) for posting on our website.



Bureau of Budget & Management Research
Fiscal Note of Bill No. 187-38 (COR)

AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FY 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

Department/Agency Appropriation Information

Dept./Agency Affected: Guam Memorial Hospital Authority (GMHA)	Dept./Agency Head: Lillian Perez-Posadas, Administrator
Department's General Fund (GF) appropriation(s) to date:	\$13,528,360
Department's Other Fund (GMHA Pharmaceuticals Fund) appropriation(s) to date:	\$24,202,064
Total Department/Agency Appropriation(s) to date:	\$37,730,424

Fund Source Information of Proposed Appropriation

	General Fund:	(Specify Special Fund):	Total:
FY 2024 Unreserved Fund Balance		\$0	\$0
FY 2025 Adopted Revenues	\$0	\$0	\$0
FY 2025 Appro. (P.L. 37-125)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
General Fund 1/	\$0	\$0	\$19,745,714	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total 1/	\$0	\$0	\$19,745,714	\$0	\$0	\$0

- | | | |
|--|------------|---------|
| 1. Does the bill contain "revenue generating" provisions? | / / Yes | /X/ No |
| If Yes, see attachment | | |
| 2. Is amount appropriated adequate to fund the intent of the appropriation? | /X/ N/A | / / Yes |
| If no, what is the additional amount required? \$ _____ | /X/ N/A | / / No |
| 3. Does the Bill establish a new program/agency? | / / Yes | /X/ No |
| If yes, will the program duplicate existing programs/agencies? | /X/ N/A | / / Yes |
| If there a federal mandate to establish the program/agency? | / / Yes | /X/ No |
| 4. Will the enactment of this Bill require new physical facilities? | / / Yes | /X/ No |
| 5. Was Fiscal Note coordinated with the affected dept./agency? If no, indicate reason: | / / Yes | /X/ No |
| /X/ Requested agency comments not received by due date | / / Other: | |

Analyst: <u>Joaquin A.J. Guerrero II</u>	Date: <u>9/19/25</u>	Director: <u>Lester L. Carlson, Jr.</u>	Date: _____
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Comments:

1/ The Bureau notes there are inaccuracies within the proposed legislation as the appropriation amount of \$32,000,000 to the GMHA will not be available in Fiscal Year 2026. The accurate amount that will be available for appropriation is \$19,745,714. The co-sponsor of the bill and Appropriations Chair, Senator Christopher Duenas, was well aware of this amount and should have waited and corrected the proposed legislation, to include revisions to the appropriation allocations of the capital improvement projects and life-saving supplies and materials as enumerated. It should also be noted that requests for comments and/or testimony were made to the GMHA, Department of Administration, and Guam Economic Development Authority, but no responses were provided to date.



OFFICE OF FINANCE AND BUDGET
I MINA'TRENTAI OCHO NA LIHESLATURAN GUÁHAN

November 14, 2025

MEMORANDUM

To: Senator Christopher M. Duenas
Chairman, Committee on Finance and Government Operations.

From: Stephen J. Guerrero
Director, Office of Finance and Budget

Re: Funding Availability Note: Bill No. 187-38 (COR)

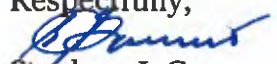
Håfa Adai Chairman Duenas,

Pursuant to the Standing Rules of the 38th Guam Legislature, the Committee on Finance and Government Operations and/or the Office of Finance and Budget (OFB) shall determine in writing if the funding source cited in Appropriation or Authorization for Appropriations bills are sufficient.

The Office has received Bill No. 187-38 (COR), AN ACT TO APPROPRIATE THE SUM OF THIRTY-TWO MILLION DOLLARS (\$32,000,000) FROM THE GENERAL FUND REALIZED FROM BOND REFUNDING SAVINGS NOT FACTORED INTO THE FISCAL YEAR 2026 BUDGET FOR CAPITAL IMPROVEMENT PROJECTS AND LIFE SAVING SUPPLIES AND MATERIALS AT THE GUAM MEMORIAL HOSPITAL AUTHORITY AND OTHER HEALTH-RELATED FACILITIES.

The proposed bill appropriates Thirty-two Million Dollars (\$32,000,000) from the General Fund to the Guam Memorial Hospital Authority (GMHA) for capital improvements and lifesaving supplies. This proposed bill amount represents the savings realized from the bond refunding that was not factored into the FY 2026 Budget Act. Per the FY 2026 Budget Act, the Limited Obligations Bonds Business Privilege Tax Series 2015D was appropriated \$32,406,875 from the General Fund. However, the bond refunding for said debt service bond for FY 2026 authorized the amount of \$11,661,161 causing a savings of now \$20,745,714.

Respectfully,


Stephen J. Guerrero