

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
162-38 (COR)	V. Anthony Ada Christopher M. Dueñas Jesse A. Lujan Sabrina Salas Matanane Frank F. Blas, Jr. Chris Barnett Joe S. San Agustin Sabina Flores Perez Tina Rose Muña Barnes Shelly V. Calvo	AN ACT TO <i>AMEND</i> § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.	6/26/25 12:29 p.m.	7/7/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 7/7/25 7/17/25	9/11/25 2:00 p.m.	12/22/25 As Amended.	



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

November 25, 2025

The Honorable Frank F. Blas Jr.
Speaker

I Mina'trentai Ocho na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

VIA: Honorable Vice Speaker V. Anthony Ada 
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 162-38 (COR) - As Amended

Buenas yan Håfa adai, Speaker Blas

Transmitted herewith is the Committee Report on Bill No. 162-38 (COR), As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement- Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr. ,Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- ***“AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.”***

Committee votes are as follows:

<u>3</u>	TO DO PASS
<u>0</u>	TO NOT PASS
<u>1</u>	TO REPORT OUT ONLY
<u>0</u>	TO ABSTAIN
<u>0</u>	TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

RECEIVED:
November 25, 2025 12:40 p.m.
Marie Crisostomo
Revisions Received:
December 19, 2025 11:53 a.m.

Sincerely,

TELO T. TAITAGUE
Senator



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE REPORT

Bill No. 162-38 (COR), As amended

Introduced by V. Anthony Ada, Christopher M.
Dueñas, Jesse A. Lujan, Sabrina Salas Matanane,
Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin,
Sabina Flores Perez, Tina Rose Muña Barnes, Shelly
V. Calvo

***“AN ACT TO AMEND § 19.50 OF CHAPTER
19, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO ADDING FINES AND
STRONGER PENALTIES FOR
TERRORISTIC CONDUCT INCLUDING
BOMB SCARE THREATS.”***



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

November 25, 2025

MEMORANDUM:

TO: All Members
*Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement*

FROM: Senator Telo T. Taitague
Committee Chairperson

SUBJECT: Committee Report on Bill No. 162-38 (COR)- As Amended

Transmitted herewith for your consideration is the Committee Report on **Bill No. 162-38 (COR), As amended** - Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."*

This report includes the following:

- Copy of COR Referral of Bill No. 162-38 (COR)
- Notice of Public Hearing
- Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Written Testimonies and Additional Documents
- Committee Vote Sheet and E-mails
- Committee Report Digest
- Copy of Bill No. 162-38 (COR), As Introduced
- Copy of Bill No. 162-38 (COR), As Amended
- Copy of Bill No. 162-38 (COR), with Committee Markup
- Copy of Fiscal Note from the Bureau of Budget & Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'!

Senator Telo T. Taitague - Chairperson



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 3, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 162-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 162-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo. – “AN ACT TO *AMEND* § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.”

Please ensure that the subject bill is referred to the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement chaired by Senator Telo T. Taitague. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

4 September 2025 at 11:35

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, senatortelot.alana@gmail.com, Isah Peredo <senatortelot.isah@gmail.com>, "Marie P. Lizama" <marie.lizama@revtax.guam.gov>, Stephen Hattori <sphattori@guampdsc.org>, Carol Hinkle-Sanchez <chinkle-sanchez@guamclc.org>, Esther Aguigui <esther.aguigui@ghs.guam.gov>, "John P. Morrison" <jmorrison@guampdsc.org>, Douglas Moylan <dbmoylan@oagguam.org>, Austin Fortuno <afortun@oagguam.org>, GPD Chief <chief@gpd.guam.gov>, GFD Fire Prevention <fire.prevention@gfd.guam.gov>, Stephen Ignacio <stephen.ignacio@gpd.guam.gov>, [REDACTED], Mary Okada <mary.okada@guamcc.edu>, "Susan C. Reyes" <susan.reyes@gpd.guam.gov>, Daren Burrier <daren.burrier@gfd.guam.gov>, Joey San Nicolas <joe.sannicolas@gfd.guam.gov>, "edward.artero" <edward.artero@gfd.guam.gov>, Rudy Gaza <rudy.gaza@ghs.guam.gov>, Rikki Orsini <rikki.orsini@guam.gov>, "Lisa C. Ibanez" <libanez@guamcourts.gov>, "Andrew S. Quenga" <aquenga@guamcourts.gov>, "Sarah G. Elmore-Hernandez" <sehernandez@guamcourts.gov>, "Danielle T. Rosete" <drosete@guamcourts.gov>

September 4, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

Håfa Adai!

Please be advised that the *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the Guam Congress Building, Public Hearing Room. The Committee will hear and accept testimonies on the following:

AGENDA:

I. **Bill No. 163-38 (COR)-** V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo "AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER ON DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES."

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III. **Bill No. 162-38 (COR)-** V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo *“AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.”*

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989 8356. Testimony and other documents related to the agenda items can be viewed at : [Thursday, Sept. 11, 2025, 2pm Public Hearing folder](#). The drive file will be updated as testimony is received.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989 8356 or email senatortelot@gmail.com . The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan*'s live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing. Notices for this public hearing are published on KUAM TV, and the Government of Guam Public Notice Portal.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



First Notice of Public Hearing- Thursday, September 11, 2025, 2PM.pdf

330K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

September 4, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

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FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

 PRINT

FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

PUBLIC HEARING



 **Posted on:** 09/04/2025 11:00 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 09/11/2025 02:00 PM

 **Department(s):** **GUAM LEGISLATURE** (/notices?department_id=92)

 **Division(s):** OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**

September 4, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.**

Håfa Adai!

Please be advised that the *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the Guam Congress Building, Public Hearing Room. The Committee will hear and accept testimonies on the following:

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Bill No. 163-38 (COR)-

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20163-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20163-38%20(COR).pdf)) V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- “AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.”

II.

Bill No. 157-38 (COR)-

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20157-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20157-38%20(COR).pdf)) V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Shelly V. Calvo- “AN ACT TO AMEND § 25.25 OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING STRONGER PENALTIES FOR CRIMES OF THIRD DEGREE CRIMINAL SEXUAL CONDUCT COMMITTED AGAINST YOUNGER VICTIMS.”

III.

Bill No. 162-38 (COR)-

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20162-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20162-38%20(COR).pdf)) V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- “AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.”

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelo@gmail.com

Contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com (mailto:senatortelot@gmail.com) or call (671) 989-8356. Testimony and other documents related to the agenda items can be viewed at : **Thursday, Sept. 11, 2025, 2pm Public Hearing folder** (<https://drive.google.com/drive/folders/1yF2Vyuw-EVfrHiUCHIPJlx5Hju098xw6?usp=sharing>). The drive file will be updated as testimony is received.

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SECOND NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

3 messages

Senator Telo Taitague <senatortelot@gmail.com>

9 September 2025 at 11:29

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, senatortelot.alana@gmail.com,

Isah Peredo <senatortelot.isah@gmail.com>, "Marie P. Lizama" <marie.lizama@revtax.guam.gov>, Stephen Hattori

<sphattori@guampdsc.org>, Carol Hinkle-Sanchez <chinkle-sanchez@guamclc.org>, Esther Aguigui

<esther.aguigui@ghs.guam.gov>, "John P. Morrison" <jmorrison@guampdsc.org>, Douglas Moylan

<dbmoylan@oagguam.org>, Austin Fortuno <afortuno@oagguam.org>, GPD Chief <chief@gpd.guam.gov>, GFD Fire

Prevention <fire.prevention@gfd.guam.gov>, Stephen Ignacio <stephen.ignacio@gpd.guam.gov>,

[REDACTED] Mary Okada <mary.okada@guamcc.edu>, "Susan C. Reyes" <susan.reyes@gpd.guam.gov>,

Daren Burrier <daren.burrier@gfd.guam.gov>, Joey San Nicolas <joey.sannicolas@gfd.guam.gov>, "edward.artero"

<edward.artero@gfd.guam.gov>, Rudy Gaza <rudy.gaza@ghs.guam.gov>, Rikki Orsini <rikki.orsini@guam.gov>, "Lisa C.

Ibanez" <libanez@guamcourts.gov>, "Andrew S. Quenga" <aquenga@guamcourts.gov>, "Sarah G. Elmore-Hernandez"

<sehernandez@guamcourts.gov>, "Danielle T. Rosete" <drosete@guamcourts.gov>

September 9, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: SECOND NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com



Second Notice of Public Hearing- Thursday, September 11, 2025, 2PM.docx.pdf
521K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

9 September 2025 at 11:31

Hafa Adai,

Second notice updated.

[Quoted text hidden]



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

September 9, 2025

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To: All Senators, Stakeholders and Media

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- I. **Bill No. 163-38 (COR)-** V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- “AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.”
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SECOND NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.

 PRINT

**SECOND NOTICE of Public Hearing – Thursday,
September 11, 2025 at 2:00 p.m.**

PUBLIC HEARING



 **Posted on:** 09/09/2025 07:16 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 09/11/2025 02:00 PM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**

September 9, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **SECOND NOTICE of Public Hearing – Thursday, September 11, 2025 at 2:00 p.m.**

Håfa Adai!

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20163-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20163-38%20(COR).pdf)) V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- *“AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.”*

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20157-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20157-38%20(COR).pdf)) V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Shelly V. Calvo- *“AN ACT TO AMEND § 25.25 OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING STRONGER PENALTIES FOR CRIMES OF THIRD DEGREE CRIMINAL SEXUAL CONDUCT COMMITTED AGAINST YOUNGER VICTIMS.”*

III. **Bill No. 162-38 (COR)-**

([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20162-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20162-38%20(COR).pdf)) V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores

Frank T. Dias, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."*

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(<mailto:senatortelot@gmail.com>) or call (671) 989-8356.

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email senatortelot@gmail.com

(<mailto:senatortelot@gmail.com>) . The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan's* live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>

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PO BOX 368, HAGATNA, GUAM 96932
T. +1 671.637.KUAM
F. +1 671.637.9865

New Order	Revised/Add-On	Info. Update
Office of Senator Telo Taitague - 38th Guam Legislature		
Suite 407 DNA Bldg; 238 Archbishop Flores St.		
Hagatna, Guam 96910		
Point of Contact Charissa Manibusan		

Order Number	
Order Entry Date	
Customer PO #	2538PO198
Product Code	
RECEIVABLES ACCOUNT	
☒ Cash	☐ Trade ☐ Other
ORDER DESCRIPTION	
PRODUCTION INFORMATION	
Cart #	Title: Length:

FOR INTERNAL PURPOSES ONLY		Media Consultant Christie SA	
Notary Required	YES ☒ NO ☐	Billing	Per Spot ☐ Package ☒ Trade ☐

Station	Inc Acct	Rate	Start Date	End Date	AbsTime/Prog. Event	Length	Spot Type	Cart #	M	T	W	TH	F	SA	SU	Per Wk	Total #	Total \$
KUAM TV																		
1x :15 Second Commercial on TV8 or TV11 from 12am - 5:59pm - First Notice (Air date: 09/04/25)																		
1x :15 Second Commercial on TV8 or TV11 from 12am - 5:59pm - First Notice (KUAM Match)																		
1x :15 Second Commercial on TV8 or TV11 from 12am - 5:59pm - Second Notice (Air date: 09/09/25)																		
1x :15 Second Commercial on TV8 or TV11 from 12am - 5:59pm - Second Notice (KUAM Match)																		
1x :15 Second TV Production (text and music bed only)																		
Contract for Public Hearing on September 11, 2025; 1st and 2nd Notice																		

MONTHLY TOTALS										SPECIAL INSTRUCTIONS	ORDER TOTALS	
Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	500		Total Spots	PKG
											Total Dollars	\$ 500.00

TV COMMERCIAL FORMAT: We ask that all commercials be formatted to originate in HD 1920x1080 and conform to a 4x3 pillar for Title Safe dimensions for graphics. These will be downconverted on our SD channels. Should a commercial spot be produced in SD, it should be formatted in 720x486 DI format resolution and will be upconverted on HD Channels (DOCOMO 608 and 611).

RESTRICTIONS: 48-hour deadline is KUAM's quality control to ensure that your advertisement airing meets the highest standards. If there is a rush, KUAM is not responsible for quality and standard concerns on behalf of the client.

PAYMENT IS DUE UPON RECEIPT OF NOTICE. In the event of cancellation of this contract prior to its scheduled expiration date and/or failure to remit payment of invoice[s] within 60 days of invoice date, all spots that have run prior to the cancellation date and/or schedules adhered to will be billed at the Rate Card. Client understands and agrees that a finance charge of 10% per month shall accrue on all accounts remaining unpaid one [1] month after invoice date. Client agrees to pay a USD\$25.00 service fee per returned check. There will be a 5% surcharge for all credit card transactions. If payment is not made as required, KUAM may, its option, without notice or demand payment, declare Client's credit account in default, in which case Client's entire balance[s] that are due and payable will be forwarded for collection. Client agrees to accept all consequences and to pay all costs, including attorney's fees, court fees, court costs and other expenses incurred as deemed necessary by KUAM to settle the account.

NON DISCRIMINATION CLAUSE: KUAM/Pacific Telestations, LLC does not discriminate on the basis of race or ethnicity in the placement, scheduling and completion of purchase of advertising. Any order for advertising that includes any such restriction will not be accepted.

CManibusan
ACCEPTED BY CLIENT

Christie San Agustin
ACCEPTED BY STATION



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guahan • 38th Guam Legislature

NOTICE OF PUBLIC HEARING

Guam Congress Building, Public Hearing Room

Thursday, September 11, 2025 at 2:00 p.m.

AGENDA

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I. Bill No. 163-38 (COR)- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- "AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES."

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OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

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senatortelot@gmail.com

1 Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

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The public is invited to provide testimony on the agenda items at the Guam Congress Building, Public Hearing Room. Virtual attendance using the Zoom platform is available for persons requiring accommodations, and on a case-by-case basis. Legislative protocol for virtual hearings must be adhered to. Please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989-8356 for more information.



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Telo T. Taitague

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This ad is paid for by legislature funds.



Senator Telo Taitague <senatortelot@gmail.com>

**NOTICE OF PUBLIC HEARING RECESS - Thursday, September 11, 2025 at 2:00pm
PH to reconvene on Friday, September 12th at 2:00 PM**2 messages

Senator Telo Taitague <senatortelot@gmail.com>

11 September 2025 at 12:09

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, senatortelot.alana@gmail.com, Isah Peredo <senatortelot.isah@gmail.com>, "Marie P. Lizama" <marie.lizama@revtax.guam.gov>, Stephen Hattori <sphattori@guampdsc.org>, Carol Hinkle-Sanchez <chinkle-sanchez@guamcl.org>, Esther Aguigui <esther.aguigui@ghs.guam.gov>, "John P. Morrison" <jmorrison@guampdsc.org>, Douglas Moylan <dbmoylan@oagguam.org>, Austin Fortuno <afortuno@oagguam.org>, GPD Chief <chief@gpd.guam.gov>, GFD Fire Prevention <fire.prevention@gfd.guam.gov>, Stephen Ignacio <stephen.ignacio@gpd.guam.gov>, [REDACTED], Mary Okada <mary.okada@guamcc.edu>, "Susan C. Reyes" <susan.reyes@gpd.guam.gov>, Daren Burrier <daren.burrier@gfd.guam.gov>, Joey San Nicolas <joey.sannicolas@gfd.guam.gov>, "edward.artero" <edward.artero@gfd.guam.gov>, Rudy Gaza <rudy.gaza@ghs.guam.gov>, Rikki Orsini <rikki.orsini@guam.gov>, "Lisa C. Ibanez" <libanez@guamcourts.gov>, "Andrew S. Quenga" <aquenga@guamcourts.gov>, "Sarah G. Elmore-Hernandez" <sehernandez@guamcourts.gov>, "Danielle T. Rosete" <drosete@guamcourts.gov>

September 11, 2025

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **NOTICE OF PUBLIC HEARING RECESS - Thursday, September 11, 2025 at 2:00****p.m. to recess and reconvene on Friday, September 12, 2025 at 2:00 p.m.***Håfa Adai!*

Please be advised that **due to Special Session**, the *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* **will recess the** public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the Guam Congress Building, Public Hearing Room. **The Public Hearing will reconvene on Friday, September 12, 2025 at 2:00 p.m.** We apologize for any inconvenience this may cause. The Committee will hear and accept testimonies on the following:

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

 **Notice of Public Hearing Recess- Thursday, September 11, 2025, 2PM.pdf**
329K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

11 September 2025 at 12:20

Hafa Adai,

Calendar updated.

[Quoted text hidden]



Edward S. Pocaigue, Jr.
Sergeant-at-Arms

I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building, 1st Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910



1-671-969-3514



sgtarms@guamlegislature.gov

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

September 11, 2025

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Marie P. Lizama, Director
Department of Revenue & Taxation
Marie.Lizama@revtax.guam.gov

Subject: Invitation to Public Hearing on Bill No. 163-38 (COR)

Hafa adai Director Lizama,

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

1. **Bill No. 163-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES."*
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I respectfully invite you or a designated representative to participate in the public hearing, to provide valuable feedback and recommendations. Written testimony may be submitted and will be made part of the official record. If possible, please submit written testimony via email to senatortelot@gmail.com by **12:00 p.m. on Wednesday, September 10, 2025** to ensure timely distribution to committee members.

Your participation helps the Committee ensure that the proposed legislation reflects the needs and concerns of our island community. Please contact me via email or at (671) 989-8356 should you have any questions. *Si Yu'os ma'åse'* for your time and engagement.

Kindest regards,

TELO T. TAITAGUE
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Invitation to Public Hearing on Bill No. 163-38 (COR)- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2025 at 15:40

To: "Marie P. Lizama" <marie.lizama@revtax.guam.gov>

Cc: Michele Santos <Michele.Santos@revtax.guam.gov>

August 26, 2025

Transmitted via Electronic Mail

Marie P. Lizama, Director

Department of Revenue & Taxation

Marie.Lizama@revtax.guam.gov

Subject: Invitation to Public Hearing on Bill No. 163-38 (COR)

Hafa adai Director Lizama,

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

1. **Bill No. 163-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- "*AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.*"
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I respectfully invite you or a designated representative to participate in the public hearing, to provide valuable feedback and recommendations. Written testimony may be submitted and will be made part of the official record. If possible, please submit written testimony via email to senatortelot@gmail.com by **12:00 p.m. on Wednesday, September 10, 2025** to ensure timely distribution to committee members.

Your participation helps the Committee ensure that the proposed legislation reflects the needs and concerns of our island community. Please contact me via email or at (671) 989-8356 should you have any questions. *Si Yu'os ma'āse'* for your time and engagement.

Si Yu'os Ma'āse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



Invitation to Public Hearing_Thursday, Sept. 11, 2025, 2PM (Bill 163).pdf

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Evangeline M. Cepeda, Chairperson
Guam Academy Charter Schools Council (GACSC)

VIA: Fely Alfonso, Administrative Officer felicitas.alfonso@doa.guam.gov

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Chairperson Cepeda:

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

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Kindest regards,

TELO T. TAITAGUE
Chairperson



Invitation to Public Hearing- Bill No. 162-38 (COR)- Thursday, September 11, 2025 at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>
To: Felicitas Alfonso <felicitas.alfonso@doa.guam.gov>

26 August 2025 at 16:32

August 26, 2025

Transmitted via Electronic Mail

Evangeline M. Cepeda, Chairperson
Guam Academy Charter Schools Council (GACSC)

VIA: Fely Alfonso, Administrative Officer felicitas.alfonso@doa.guam.gov

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



GACSC Board Invitation to Public Hearing_Thursday, Sept. 11, 2025, 2PM .pdf

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Senator Telo Taitague <senatortelot@gmail.com>

Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>
To: Guam Bar Association <info@guambar.org>
Cc: Jacques Terlaje <jacque.terlaje@terlajelaw.com>

26 August 2025 at 15:44

August 26, 2025

Transmitted via Electronic Mail

All Members, Guam Bar Association
info@guambar.org

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.,

Hafa adai Guam Bar Members,

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature
Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Angel R. Sablan, Chairperson
Guam Education Board

Dr. Mary A.Y. Okada, Vice Chairperson
Guam Education Board
mary.okada@guamcc.edu

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Chairperson Sablan and Vice Chair Okada:

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

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Kindest regards,

TELO T. TAITAGUE
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Invitation to Public Hearing- Bill No. 162-38 (COR)- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2025 at 16:24

To: [REDACTED] Mary Okada <mary.okada@guamcc.edu>

August 26, 2025

Transmitted via Electronic Mail

Angel R. Sablan, Chairperson
Guam Education Board
[REDACTED]

Dr. Mary A.Y. Okada, Vice Chairperson
Guam Education Board
mary.okada@guamcc.edu

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

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Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



GDOE Board Invitation to Public Hearing_Thursday, Sept. 11, 2025, 2PM .pdf

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Daren D. Burrier, Fire Chief
Guam Fire Department
daren.burrier@gfd.guam.gov

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Chief Burrier:

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Kindest regards,

TELO T. TAITAGUE
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Invitation to Public Hearing- Bill No. 162-38 (COR)- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2025 at 16:47

To: Daren Burrier <daren.burrier@gfd.guam.gov>

Cc: Joey San Nicolas <joey.sannicolas@gfd.guam.gov>, "edward.artero" <edward.artero@gfd.guam.gov>, GFD Fire Prevention <fire.prevention@gfd.guam.gov>

August 26, 2025

Transmitted via Electronic Mail

Daren D. Burrier, Fire Chief

Guam Fire Department

daren.burrier@gfd.guam.gov

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Chief Burrier:

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38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Esther J.C. Aguigui, Acting Administrator
Guam Homeland Security/Office of Civil Defense
esther.aguigui@ghs.guam.gov

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Administrator Aguigui:

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Your participation helps the Committee ensure that proposed legislation reflects the needs and concerns of our island community. Please contact me via email or at (671) 989-8356 should you have any questions. *Si Yu'os ma'åse'* for your time and engagement.

Kindest regards,

TELO T. TAITAGUE
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

Invitation to Public Hearing on Bill No. 162-38 (COR)- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>
To: Esther Aguigui <esther.aguigui@ghs.guam.gov>
Cc: jenna.g.blas@ghs.guam.gov

26 August 2025 at 16:17

August 26, 2025

Transmitted via Electronic Mail

Esther J.C. Aguigui, Acting Administrator
Guam Homeland Security/Office of Civil Defense
esther.aguigui@ghs.guam.gov

Subject: Invitation to Public Hearing- Bill No. 162-38 (COR)

Hafa adai Administrator Aguigui:

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

1. **Bill No. 163-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- "*AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.*"
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Si Yu'os Ma'āse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



GHS Invitation to Public Hearing_Thursday, Sept. 11, 2025, 2PM .pdf

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Stephen Ignacio, Chief of Police
Guam Police Department
chief@gpd.guam.gov

Subject: Invitation to Public Hearing- Bill No. 157-38 (COR), Bill No. 162-38 (COR)

Hafa adai Chief Ignacio:

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

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Kindest regards,

TELO T. TAITAGUE
Chairperson



Invitation to Public Hearing- Thursday, Sept. 11, 2025 at 2:00 p.m. [Bill No. 157-38 (COR), Bill No. 162-38 (COR)]

1 message

Senator Telo Taitague <senatortelot@gmail.com>
To: GPD Chief <chief@gpd.guam.gov>
Cc: "Susan C. Reyes" <susan.reyes@gpd.guam.gov>

26 August 2025 at 16:39

August 26, 2025

Transmitted via Electronic Mail

Stephen Ignacio, Chief of Police
Guam Police Department
chief@gpd.guam.gov

Subject: Invitation to Public Hearing- Bill No. 157-38 (COR), Bill No. 162-38 (COR)

Hafa adai Chief Ignacio:

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



GPD Invitation to Public Hearing_Thursday, Sept. 11, 2025, 2PM .pdf

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 29, 2025

Transmitted via Electronic Mail

Honorable Chief Justice Robert J. Torres
Judiciary of Guam

VIA: Sarah G. Elmore-Hernandez, Ph.D., Director of Policy, Planning, and Community Relations

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Hafa adai Honorable Chief Justice,

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement has scheduled a public hearing on **Thursday, September 11, 2025 at 2:00 p.m.** in the **Public Hearing Room, Guam Congress Building**, on the following agenda items:

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I respectfully invite the Judiciary to provide valuable feedback and recommendations on the agenda items. Written testimony may be submitted and will be made part of the official record. If possible, please submit written testimony via email to senatortelot@gmail.com by **12:00 p.m. on Wednesday, September 10, 2025** to ensure timely distribution to committee members. Your participation helps the Committee ensure that proposed legislation reflects the needs and concerns of our island community. Please contact me via email or at (671) 989-8356 should you have any questions. *Si Yu'os ma'åse'* for your time and engagement.

Kindest regards,

TELO T. TAITAGUE
Chairperson



Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

29 August 2025 at 09:31

To: "Sarah G. Elmore-Hernandez" <sehernandez@guamcourts.gov>

August 29, 2025

Transmitted via Electronic Mail

Honorable Chief Justice Robert J. Torres
Judiciary of Guam

VIA: Sarah G. Elmore-Hernandez, Ph.D., Director of Policy, Planning, and Community Relations

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

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Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com



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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Douglas B. Moylan, Attorney General
Office of Attorney General of Guam
dbmoylan@oagguam.org

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Hafa adai Attorney General Moylan:

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TELO T. TAITAGUE
Chairperson



Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2025 at 16:06

To: Douglas Moylan <dbmoylan@oagguam.org>

Cc: Austin Fortuno <afortuno@oagguam.org>

August 26, 2025

Transmitted via Electronic Mail

Douglas B. Moylan, Attorney General

Office of Attorney General of Guam

dbmoylan@oagguam.org

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Hafa adai Attorney General Moylan:

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Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2025

Transmitted via Electronic Mail

Stephen Hattori, Executive Director
Public Defender Service Corporation
sphattori@guampdsc.org

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Hafa adai Executive Director Hattori:

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Kindest regards,

TELO T. TAITAGUE
Chairperson



Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2025 at 15:50

To: Stephen Hattori <sphattori@guampdsc.org>

Cc: "John P. Morrison" <jmorrison@guampdsc.org>, Carol Hinkle-Sanchez <chinkle-sanchez@guamcllc.org>

August 26, 2025

Transmitted via Electronic Mail

Stephen Hattori, Executive Director
Public Defender Service Corporation
sphattori@guampdsc.org

Subject: Invitation to Public Hearing- Thursday, September 11, 2025 at 2:00 p.m.

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1. **Bill No. 163-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- "*AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES.*"
2. **Bill No. 157-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Shelly V. Calvo- "*AN ACT TO AMEND § 25.25 OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING STRONGER PENALTIES FOR CRIMES OF THIRD DEGREE CRIMINAL SEXUAL CONDUCT COMMITTED AGAINST YOUNGER VICTIMS.*"
3. **Bill No. 162-38 (COR)**- V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- "*AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.*"

I respectfully invite you or a designated representative to participate in the public hearing, to provide valuable feedback and recommendations. Written testimony may be submitted and will be made part of the official record. If possible, please submit written testimony via email to senatortelot@gmail.com by **12:00 p.m. on Wednesday, September 10, 2025** to ensure timely distribution to committee members.

Your participation helps the Committee ensure that proposed legislation reflects the needs and concerns of our island community. Please contact me via email or at (671) 989-8356 should you have any questions. *Si Yu'os ma'åse'* for your time and engagement.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING AGENDA

Guam Congress Building, Public Hearing Room
Thursday, September 11, 2025 at 2:00 p.m. (Recessed)
Recovened Friday, September 12 2025 at 2:00 p.m.

The Committee will hear and accept testimony on the following:

- I. **Bill No. 163-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO ADD A NEW §7146.1 OF CHAPTER 7, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO TRANSFER-ON-DEATH BENEFICIARY DESIGNATION FOR MOTOR VEHICLES."*
- II. **Bill No. 157-38 (COR)**- V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Shelly V. Calvo- *"AN ACT TO AMEND § 25.25 OF CHAPTER 25, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING STRONGER PENALTIES FOR CRIMES OF THIRD-DEGREE CRIMINAL SEXUAL CONDUCT COMMITTED AGAINST YOUNGER VICTIMS."*
- III. **Bill No. 162-38 (COR)**- V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."*

The public is invited to provide testimony on the agenda items at the Guam Congress Building, Public Hearing Room. Virtual attendance using the Zoom platform is available for persons requiring accommodations, and on a case-by-case basis. Legislative protocol for virtual hearings must be adhered to. Please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989-8356 for more information.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com .

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan's* live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing.



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Friday, September 12, 2025, 2:00 P.M. (Recessed on Thursday, September 11, 2025)
Public Hearing Room, Guam Congress Building

BILL NO. 162-38 (COR) - V. Anthony Ada - "AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. <i>Dr. KE SWANSON</i>	<i>GDOE</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	<i>300-1547</i>
2. <i>Peter A. Ada</i>	<i>E-DOE Board</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
3. <i>AG Douglas Moran</i>	<i>AG'S OFFICE</i>	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☒	<i>DBMORAN@CAGGUAM.ORG</i>
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



Lourdes A. Leon Guerrero
Governor
Joshua F. Tenorio
Lieutenant Governor

GUAM HOMELAND SECURITY / OFFICE OF CIVIL DEFENSE
Inasiguran / Tano' Guahan / Ufisinan Difensia Sibet
221-B Chalan Palasyo, Agana Heights, Guam 96910
Tel: (671) 475-9600 / Fax: (671) 477-3727
Website: www.ghs.guam.gov



Esther J. Aguigui
Homeland Security Advisor
Charles V. Esteves
OCD Administrator

September 10, 2025

Senator Telo T. Taitague
Chairwoman, Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement
38th Guam Legislature
Suite 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelo@gmail.com

Subject: Formal Testimony in Support of Bill 162-38 (COR)

Håfa Adai Madam Chair and honorable members of the Committee,

On behalf of the Governor of Guam, and in my capacity as Homeland Security Advisor and Acting Administrator of the Office of Civil Defense, we express our strong support for Bill No. 162-38 (COR), which seeks to amend §19.50 of Chapter 19, Title 9, Guam Code Annotated, to add fines and stronger penalties for terroristic conduct, including bomb scare threats.

From a homeland security and emergency management perspective, this measure is critical to safeguarding our community. False threats, such as bomb scares, create cascading impacts across Guam. They force evacuations, disrupt schools and government services, delay emergency response, and put our people at unnecessary risk. These malicious actions not only waste government resources but also erode public confidence and threaten the safety and security of our island.

While we have no objection to Bill 162 as introduced, we respectfully recommend one amendment for clarity and placement:

- On page 2, lines 10–12, delete subsection (d).
- Instead, add a new section amending §43.31 of Chapter 43, Title 9, Guam Code Annotated (Crimes Against the Community) to read as follows:
"(a) A person is guilty of a Crime Against the Community if that person knowingly takes, obtains or exercises unlawful control over government-owned, leased or borrowed property, or interferes with, obstructs, or takes action regarding government services in such a way that willfully makes any threat or conveys false information in such a way that:
(1) doing so creates a threat to the public health and safety; or
(2) doing so results in a deprivation of public services, such as utility services, the education of public or private school students, or any government service

intended to benefit the public; or
(3) does so for a purpose other than the original purpose for which the property
or services were to be provided."

This amendment accomplishes the same intent as the current bill language while placing it in the correct section of law, ensuring clarity for law enforcement, prosecutors, and the courts.

In closing, Bill 162 — with this amendment — will strengthen Guam's ability to protect the safety and welfare of our people. We strongly support its passage and thank the Committee for its commitment to keeping our island safe.

Si Yu'os Ma'åse'.

Very Respectfully,



ESTHER J. C. AGUIGUI

Homeland Security Advisor/Acting Administrator
Offices of Guam Homeland Security and Civil Defense
esther.aguigui@ghs.quam.gov



Judiciary of Guam

Administrative Office of the Courts
Guam Judicial Center • 120 West O'Brien Dr • Hagåtña, Gu. 96910
Tel: (671) 475-3544



HON. ROBERT J. TORRES
CHIEF JUSTICE

HON. ALBERTO C. LAMORENA, III
PRESIDING JUDGE

DANIELLE T. ROSETE, ESQ.
ADMINISTRATOR OF THE COURTS

September 11, 2025

Transmitted via Electronic Mail
senatortelot@gmail.com

The Honorable Telo T. Taitague
Chairperson, Committee on Justice
Suite 407 DNA Building
238 Archbishop Flores St.
Hagåtña, Guam 96910

Re: Judiciary of Guam Testimony on Bill Nos. 157-38 (COR) and 162-38 (COR)

Dear Madam Chair and Members of the Committee:

Thank you for the opportunity to provide testimony on the following bills:

- **Bill No. 157-38 (COR)** - Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Shelly V. Calvo – an Act to amend § 25.25 of Chapter 25, Title 9, Guam Code Annotated, relative to adding stronger penalties for crimes of third degree criminal sexual conduct committed against younger victims.
- **Bill No. 162-38 (COR)** - Introduced by V. Anthony Ada, Christopher Dueñas, Jesse A. Lujan, Sabrina Salas Mantanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo – an Act to amend § 19.50 of Chapter 19, Title 9, Guam Code Annotated, relative to adding fines and stronger penalties terroristic conduct including bomb scare threats.

As introduced, the measures address policy matters that fall within the purview of the legislative branch. While the Judiciary will continue to review the bills, we do not anticipate a significant impact on our operations and will defer to the outcome of the legislative process.

Senseramente,


DANIELLE T. ROSETE
Administrator of the Courts



Attorney General of Guam's Testimony Supporting Bill 162-38

An Act to Add Fines and Stronger Penalties for Terroristic Conduct

(September 11, 2025 2:00pm, Legislative Public Hearing)

Hafa Adai. This Testimony is submitted by the Attorney General of Guam and on behalf of our Client, the People of Guam, in **support** of the adoption of Bill No. 162-38. Calling in a bomb threat is a form of terrorism, intended to instill mass fear in our community. It creates a reaction that no one can predict,

Bomb threats are not a new behavior. In the past a phone typically began the threat. Communication technology today has exponentially multiplied now making the phone call one of many ways to convey threats. Masking one's identity, encryption and "the criminal mind" likewise has become even more complex, making it more difficult for we in the law enforcement community to investigate this type of criminal behavior.

What has not changed is the understanding that a bad act, warrants a bad consequence. From our law enforcement perspective, 100% efficiency must confront each threat for fear that this time it's real. A mass shooter or explosive device might create many casualties. That is the reality we live in, in today's high-tech and commercialized society, making weapons and destructive devices relatively easily obtainable.

Bill 162 focuses upon deterrence. However, some technical clarification should be considered. In proposed § 19.50(e), the allocation of fines into the 3 funds should be qualified on which fund gets the fine first, second, etc., if less than the \$2,500.00 allocation amount. You may also want to allow the entity or individual harmed to recover their costs and attorneys fees from the person engaging in the terroristic conduct if they sue civilly. Also, we recommend defining the institutions identified in § 19.50(d).

Office of the Attorney General
Douglas B. Moylan · Attorney General of Guam

134 W Soledad Avenue, Ste 412 · Hagåtña, Guam 96910 · USA
671-475-3324 · 671-475-4703 (fax) · dbmoylan@oagguam.org · www.guamattorneygeneral.org
"Guam's Toughest Law Enforcers"

Moreover, I recommend that any minor 16 years or older be *automatically* charged as an adult if charged with a violation of this § 19.50. Guam law provides charging of 16 years old as an adult for first or second degree crimes, and for under that age the Attorney General may apply to Family Court to charge the minor as an adult. All too often high school students think it's a joke when they communicate a bomb threat. A discussion also about parental consequences for minors engaging in terroristic conduct should begin.

We support your efforts to modernize Guam law in line with technology and growing injury to crime victims from terroristic conduct. We also urge that upon passage of this Bill, that the Guam Department of Education make as part of their civics or government curriculum, education techniques and awareness of why this behavior is wrong, and the consequences.

Thank you for this opportunity to comment on this legislation.

Respectfully,

A handwritten signature in blue ink, appearing to read "Douglas B. Moylan".

Douglas B. Moylan
Attorney General of Guam



K. ERIK SWANSON, PhD
Superintendent of Education

DEPARTMENT OF EDUCATION
OFFICE OF THE ADMINISTRATOR
STUDENT SUPPORT SERVICES DIVISION

501 Mariner Road, Barrigada Guam, Bldg. B (3rd floor)
Telephone: (671)475-0457 or 300-1623/1624
Email: cjanderson@gdoe.net / sssd@gdoe.net



CHRISTOPHER ANDERSON
Administrator

September 10, 2025

Senator V. Anthony Ada
I Mina'trentai ocho Na Liheslaturan Guåhan
163 Chalan Santo Papa Street
Hagåtña, 96910, Guam

RE: Testimony on Bill # 162-38 (COR)

Dear Senator Ada:

My name is Christopher Anderson and I am the Student Support Services Division Administrator with the Guam Department of Education. Thank you for the opportunity to provide testimony on Bill 162-38. Acts of terroristic conduct in the Guam Department of Education are not at the top of the behavioral infractions committed across all 41 (now 39 for the current school year) but it is a behavior of severe impact to school operations. Attached for your reference is a five-year data trend involving adjudicated (students found responsible) terroristic conduct offenses, including bomb threats derived from PowerSchool, the department's student information system (SIS).

In 2020, the department adopted the definition of terroristic conduct provided in § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED. Table 1 shows that the total cases have reduced by approximately 53%. Table 2 shows the same data disaggregated by school/grade level. Logically, most of the offenses are committed in secondary schools with only one reported case in elementary. Table 3 further breaks down the data by gender showing that males constituted 87% of all the offenders.

In response to a request from the Guam Department of Homeland Security, the department produced a Threat Assessment based on acts of targeted violence committed by students from SY 2023 thru 2025. Also attached is the document submitted on May 16, 2025. The data presented is a combination of information from PowerSchool but also a Google Survey sent out to school administrators. One of the questions posed to school administrators was the number of bomb threat events did your school respond to during the reporting period. 91.7% of respondents indicated 0 bomb threats.

The GDOE maintains strict policies and procedures against serious behavioral infractions such as terroristic conduct (Level III offense). Board Policy 405 and the Student Conduct Procedural Manual (SOP 1200-018) guide school administrators to provide various interventions and consequences involving 1-10 days of suspension with a possible Discipline Advisory Council (DAC) hearing to request either an additional 10 days of suspension, expulsion or both depending on the level of impact. Repeated Level III violations could result in the student being expelled for a duration determined by the Superintendent.

The department concurs with the proposed definition of terroristic conduct and the reference to different mediums (e.g., mail, telephone, telegraph, social media, any form of electronic text message, or other instrument) used by perpetrators in Bill 162-38. This provides more clarity on the different ways terroristic acts are communicated and includes behavior that is more expansive than just criminal acts of violence with an intent to evacuate a building that causes an inconvenience.

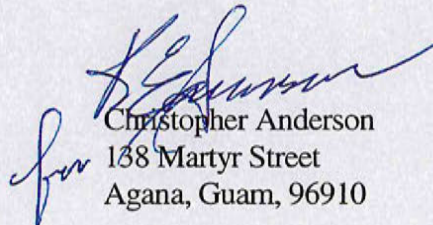
Even though most acts of terroristic conducted are hoaxes, the extensive disruption to school instructional time and government and private sector operations, exacts a heavy financial cost, endangers the community, and unnecessarily burdens first responder assets. As such, the classification of terroristic conduct as a third-degree felony with a penalty of up to 10 years in prison and fines ranging from \$2,500 to \$25,000 are appropriate.

What is unclear with the proposed language is how this will impact students under the age of 18. The language is clear as it pertains to adult behavior but if acts of terrorism are committed by juveniles, will the parents/guardian of the offender assume responsibility? Would a juvenile be remanded to the Department of Youth Affairs for up to 10 years? How would offenders secure the financial resources to cover hefty fines? I would recommend adding language that speaks to this issue so there is no ambiguity of its application.

The department appreciates the prohibition of using community service hours in lieu of monetary fines. Often, the most powerful deterrents are those that impact the pocket book. If perpetrators know that they will have to incur a heavy financial burden, they may think twice before committing the act.

Bill 162-38 is an important step in enhancing the efforts to curtail acts of terroristic conduct in Guam. It is our hope that all senators of the 38th Guam Legislature will see the value in this Bill and unanimously pass it into law. Again, thank you for the opportunity to submit testimony on this important bill. Thank you.

Sincerely,


Christopher Anderson
138 Martyr Street
Agana, Guam, 96910

ATTACHMENT

- Five-Year Trend Data: Terroristic Conduct, Including Bomb Threats
- Threat Assessment Report



GUAM POLICE DEPARTMENT

DIPATTAMENTON POLISIAN GUAHAN

Government of Guam



LOURDES A. LEON GUERRERO
Governor

JOSHUA F. TENORIO
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STEPHEN C. IGNACIO
Chief of Police

COL. JOSEPH S. CARBULLIDO
Police Commander

September 11, 2025

The Honorable Senator Telo T. Taitague, Chairperson;
and Members, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory Affairs,
Technology, Justice, Elections, and Retirement
38th Guam Legislature
Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910

Subject: Written Testimony
RE: Bill No. 162-38 (COR)

Dear Senator Taitague and Members of the Committee:

Hafa Adai! Thank you for the opportunity to submit testimony in strong support of Bill No. 162-38(COR): *"An Act to Amend § 19.50 of Chapter 19, Title 9, Guam Code Annotated, Relative to Adding Fines and Stronger Penalties for Terroristic Conduct including Bomb Scare Threats."*

Terroristic conduct, particularly false bomb threats, has become a persistent and dangerous disruption to our island. These acts create chaos and panic in the community; they instill fear, disrupt essential services, and divert critical law enforcement resources away from real emergencies. Bill No. 162-38 equips us with the stronger penalties we need to deter offenders and hold them fully accountable for the harm they cause.

The Growing Threat

From 2021 through 2024, the Guam Police Department handled **92 reports of terroristic conduct**, resulting in **47 arrests**. In 2025 alone, we have already responded to **11 additional cases & 9 arrests**. That's **103 threats within five years** (roughly 20 cases every year).

The trend is rising:

- **2021:** 13 calls/reports, 6 arrests
- **2022:** 25 calls/reports, 12 arrests (**92% increase**)
- **2023:** 28 calls/reports, 15 arrests (**double the incidents of 2021**)
- **2024:** 26 calls/reports, 14 arrests (**100% more than 2021**)
- **2025 (to date):** 11 calls/reports 9 arrests in just the first six months

Rec'd: YUN
Date: 9/12/25

The Honorable Senator Telo T. Taitague, Chairperson;
and Members, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory Affairs,
Technology, Justice, Elections, and Retirement
38th Guam Legislature
Subject: Written Testimony
RE: Bill No. 162-38 (COR)
September 11, 2025
Page 2 of 3

Every one of these incidents demanded an immediate, all-hands response. Whether credible or not, threats require evacuations, bomb sweeps, and coordination with multiple agencies. Officers cannot take chances; every call must be treated as real until the public is safe.

Real-World Impact

- **Micronesia Mall - Nov 22, 2024:** A bomb threat forced evacuation of hundreds. Facilities shut down for hours while law enforcement secured the area.
- **Guam Memorial Hospital - Dec 16, 2024:** A bomb threat locked down the island's only hospital, disrupting care and endangering patients. Response required Homeland Security, GFD, GIAA K-9, FBI, and GPD.
- **Micronesia Mall & Hotel Nikko - Jun 5, 2025:** Coordinated threats struck the Pay-Less Supermarket, food court, and Hotel Nikko Guam. The investigation stretched late into the night, tying up multiple agencies.
- **Guam Premier Outlets, Agana Shopping Center, Dusit Thani, and Governor's Office - Jun 6, 2025:** Multiple bomb threats triggered mass evacuations. At the Governor's Office, all public events were canceled.

These incidents happened here, within the last year. Each one disrupted daily life, damaged public confidence, and stretched law enforcement to its limits.

The Cost to Taxpayers

Bomb threats don't just create fear - they carry a heavy financial cost.

- A Connecticut study found each school threat cost taxpayers about **\$38,000**.
- In Indiana and Michigan, average costs ranged between **\$12,000 and \$22,000** per incident.
- In Washington, a single swatting case cost between **\$50,000 and \$100,000**.

While Guam-specific figures are not available, using conservative estimates of **\$20,000 per incident**, our island has likely absorbed over **\$2 million in costs in the past five years**, not including lost business, tourism impacts, and community disruption.

Why Bill 162-38 (COR) Must Pass

Current statutes do not adequately deter offenders. Too often, juveniles and young adults dismiss these threats as pranks, failing to grasp the fear, disruption, and danger they unleash. Bill No. 162-38 closes that gap by imposing fines and enhanced penalties that will:

1. Deter offenders by making clear that Guam takes terroristic conduct with utmost seriousness;
2. Ensure accountability with penalties that reflect the true harm inflicted; and
3. Protect police resources by discouraging false threats that waste manpower and jeopardize public safety.

The Honorable Senator Telo T. Taitague, Chairperson;
and Members, Committee on Economic Investment,
Military Buildup, Regional Relations, Regulatory Affairs,
Technology, Justice, Elections, and Retirement
38th Guam Legislature
Subject: Written Testimony
RE: Bill No. 162-38 (COR)
September 11, 2025
Page 3 of 3

GPD's Position

The Guam Police Department strongly supports the passage of Bill No. 162-38. This legislation is not merely about stiffer penalties; it is about safeguarding our people, protecting essential services, and ensuring that law enforcement remains focused on true emergencies.

We strongly urge this Committee and the Legislature to take decisive action. Every bomb threat harms our island in two ways: it instills fear in the community and diverts our officers from responding to genuine emergencies.

Si Yu'os Ma'åse for the opportunity to provide this testimony for the safety and security of the people of Guam.

Respectfully submitted,


STEPHEN C. IGNACIO
Chief of Police

SCI:AVC/scr



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

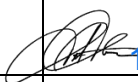
Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE VOTE SHEET

Bill No. 162-38 (COR), As amended - Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- *"AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."*

COMMITTEE MEMBERS	SIGNATURE/ DATE SIGN	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Telo T. Taitague Chairperson	 11.23.25	✓				
Senator Darrel Christopher Barnett Vice Chairperson	EVOTE 11.25.25			✓		
Senator Sabina F. Perez Member						
Senator Therese M. Terlaje Member						
Senator Shelly V. Calvo Member	EVOTE 11.24.25	✓				
Speaker Frank F. Blas, Jr. Member	EVOTE 11.25.25	✓				



Senator Telo Taitague <senatortelot@gmail.com>

REQUEST FOR EVOTE: BILL NO. 162-38 (COR) AS AMENDED4 messages

Senator Telo Taitague <senatortelot@gmail.com>

24 November 2025 at 16:35

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajegum@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>
Cc: senatortelot.charissa@gmail.com, Senator Tina Rose Muna Barnes <senator.munabarnes@guamlegislature.gov>, Rowena Fejeran <senatortelot.rowena@gmail.com>

Håfa Adai Committee Members,

Please see the attached Committee Report on **Bill No. 162-38 (COR) - *As Amended*** – **Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña Barnes, Shelly V. Calvo- “AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS,**

Please indicate your preferred action, based on the following options:

_____ TO DO PASS;
_____ TO NOT PASS;
_____ TO REPORT OUT ONLY;
_____ TO ABSTAIN;
_____ TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the Committee Vote Sheet for **Amended Bill No. 162-38 (COR)**. Should you have any questions, please do not hesitate to contact our office.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology,

Regulatory Affairs, Justice, Elections, and Retirement

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Committee Report on Bill No. 162-38 (COR) As Amended_Routing.pdf
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Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

24 November 2025 at 18:58

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajegum@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Senator Tina Rose Muna Barnes <senator.munabarnes@guamlegislature.gov>, Rowena Fejeran <senatortelot.rowena@gmail.com>

Hafa Adai,

To Do Pass.

Respectfully,

**Office of the People • Senator Shelly V. Calvo**

Majority Whip & Chairwoman

Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration

38th Guam Legislature

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[Quoted text hidden]

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

25 November 2025 at 08:53

To: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajegum@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Senator Tina Rose Muna Barnes <senator.munabarnes@guamlegislature.gov>, Rowena Fejeran <senatortelot.rowena@gmail.com>

Hafa Adai,

To Report Out Only.

Si Yu'us Ma'ase

[Quoted text hidden]



The Office of Senator Chris Barnett

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Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

25 November 2025 at 08:58

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

Cc: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Senator Tina Rose Muna Barnes <senator.munabarnes@guamlegislature.gov>, Rowena Fejeran <senatortelot.rowena@gmail.com>

To Do Pass



Speaker, Frank F. Blas, Jr.

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COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 162-38 (COR) was introduced on Thursday, June 26, 2025, by Senator V. Anthony Ada. Bill no. 162-38 (COR) was referred by the Committee on Rules to the Committee on *Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement*, on Monday, July 7, 2025. The Committee convened a public hearing on Thursday, September 11, 2025, at 2:00p.m. but recessed until Friday, September 12, 2025, at 2:00pm due to Special Session in the Guam Congress Building, Public Hearing Room.

Public Notice Requirement:

In compliance with Open Government Law, a five (5) day public notice of this hearing was published on Thursday, September 4, 2025, and a forty-eight (48) hour notice was published on Tuesday, September 9, 2025, on KUAM-TV and on the Guam Public Notice Website. Notices were also sent to all senators, and all main media broadcasting outlets via email on the same dates.

Senators Present:

Senator Telo Taitague, Chairperson
Vice Speaker Tony Ada
Senator Shawn Gumataotao

Appearing Before the Senate Panel:

Douglas Moylan, Attorney General of Guam
Kenneth Swanson, Superintendent, GDOE

Written Testimony Submitted:

Douglas Moylan, Attorney General of Guam
Christopher Anderson, Student Support Services Division Administrator, GDOE
Stephen Ignacio, Chief of Police, GPD

II. SUMMARY OF TESTIMONY & DISCUSSION

The Public Hearing was Called-to-Order at 2:35pm. Bill No. 162-38 (COR), “AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS” was the last item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Next on the agenda and the last bill on the agenda is Bill 157-38. And this is again introduced by our good Vice Speaker Senator Ada. And the bill was a fiscal note that was provided to us on July 16th, 2025. Invitations were sent to the office of the attorney general, Judiciary of Guam Public Defenders Corporation, Guam Bar Association, the Guam Police Department, the Guam Fire Department, Guam Homeland Security and Office of Civil Defense, Guam Education Board, and the Guam Academy Charter Schools Council as well. We submitted this to legal, our legal from the legislature and said there are no recommended changes or amendments at this time. And at this time, I would like to now turn it over to our vice speaker on his legislation for opening remarks.

VICE SPEAKER TONY ADA: Thank you, Madam Chair. Just on the last bill that was Bill 157-38 and this one now is Bill 162-38.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: My bad.

VICE SPEAKER TONY ADA: No problem.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: My bad. Thank you for the correction.

VICE SPEAKER TONY ADA: You're welcome.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: So, noted. Okay.

VICE SPEAKER TONY ADA: So, Bill 162-38 (COR) is *AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS*.

What this bill does, Madam Chair, is that, if it's enacted, it will expand the definition of terroristic conduct involving bomb scares and will provide specifically for places open to the public. Bomb scares, we've been, we all been through them. They force the evacuation of government buildings, shopping malls, and even regular office buildings. Additionally, they divert public safety resources such as fire trucks, ambulances, and police cruisers away from other needs of our community. This bill, if enacted into law, does several things. One, it



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expands the location definition of the places where the crime applies. Two, it raises the fines to a maximum of \$25,000.

Three, it places the fines into the Criminal Injuries Compensation fund. And four, it clears the way for civil lawsuits against offenders by businesses that were interrupted by the crime. And five, it inquires if it requires payment of fines, not work hours, from service credits. Most people in Guam consider a bomb scare as acts of stupidity. They are costly to the victims and offenders should be held both criminally and financially responsible. It is my hope that a tougher law would discourage this type of, these acts of stupidity. Madam chair, I think we like I said, we've all been through it and enough is enough. We need to hold those that do these types of conducts to be held accountable and not just like we said um you know criminally but also financially because of all the financial cost that it costs our government and also the private sector to where these crimes are committed. So, I'm looking forward to the testimony of the attorney general again and we'll go from there. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, Vice Speaker. And again, this is Bill No. 162-38 (COR). At this time, I would like Okay, Dr. Swanson, you're there. I have also, Peter Alexis Ada, if you'd like to come from the Board of Education to come up as well. And if there's no other person here, I would like to start with the Attorney General of Guam so that if he needs to leave, then he can go after that. Thank you. So, you're recognized, sir.

DOUGLAS MOYLAN, ATTORNEY GENERAL OF GUAM: Thank you, Senator Taitague. This testimony is submitted by the Attorney General on behalf of our client, the people of Guam, in support of adoption of Bill 162-38. Calling in a bomb threat is a form of terrorism intended to instill mass fear in our community. It creates a reaction that no one can predict. Bomb threats are not a new behavior. In the past, a phone typically began the threat. Communication technology today has exponentially multiplied now making the phone call one of the many ways to convey threats. Masking one's identity encryption and the critical the criminal mind likewise has become even more complex making it more difficult for we in the law enforcement community to investigate this type of criminal behavior. What has not changed is the understanding that a bad act warrants a bad consequence.

From our law enforcement perspective, 100% efficiency must confront each threat for fear that this time it's real. A mass shooter or explosive device might create many casualties. That is the reality we live in in today's high-tech and commercialized society, making weapons and destructive devices relatively easily obtainable. Bill 162 focuses upon deterrence.

However, some technical clarification should be considered in proposed Section 19.50(e). The allocation of fines into three funds should be qualified on which funds get the fine first, second, etc. If less than \$2,500 allocation might occur by the court. You may also want to allow the entity or individual harm to recover their costs and attorney's fees from persons engaging in terroristic conduct if they sue civilly. Also, we recommend defining the institutions that are included in Section 1950(d).

Moreover, I recommend that any minor 16 years or older be automatically charged as an adult if charged with a violation of this Section 1950. Guam law provides charging of 16-year-olds as an adult for first- or second-degree crimes. And for those under that age, the attorney general may apply to the family court to charge the minor as an adult. All too often, high school students think it's a joke when they communicate a bomb threat. A discussion also about parental consequences for more minors, for, excuse me, minors engaging in terroristic conduct should begin basically seeing what is the legislative pulse temperature for bringing the parents into criminal liability when, and/or civil liability, when their kids are doing this type of behavior. We support your efforts to modernize Guam law in line with technology and growing injury to crime victims from terroristic conduct. We also urge that upon passage of this bill, that the Guam Department of Education make as part of their civics or government curriculum education, techniques and awareness of why this behavior is wrong and the consequences. Thanks for this opportunity to comment.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. I do know your time is very pressing. So, if I have my colleagues I'm going to ask if you have any questions for the attorney general. None. Okay. So, you may be excused and thank you so much for taking the time to be here for this. Thank you. Thank you. And at this time, we would like to recognize Dr. Swanson, the Superintendent of Education. Sir, you are now recognized.

DR. ERIC SWANSON, SUPERINTENDENT, GUAM DEPARTMENT OF EDUCATION (GDOE): Good afternoon, Madam Chairman and senators. I appear before you today in support of the bill and would like to provide some additional information. The packet you've received has, the first two pages is the testimony I'm going to provide to you, but the rest of it is source material and actual statistics based on our experience with Guam Public Schools in the last several years. Thank you for the opportunity to provide testimony on Bill 162-38. Acts of terroristic conduct in the Guam Department of Education are not at the top of the behavioral infractions committed across all 41 or now 39 campuses. But it is a behavior of severe impact to school operations. Attached for your reference is a five-year data trend involving adjudication, that is students found responsible for terroristic conduct and offenses, including bomb threats derived from our data system, Power School, that tracks all student information.

In 2020, the Department adopted the definition of *Terroristic Conduct* provided in Section 19.50 of Chapter 19, Title 19 of Guam Code Annotated. Table 1 shows that the total cases



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have reduced by approximately 53%. Table 2 shows the same data disaggregated by school and grade level. Logically, most of the offenses are committed in secondary school with only one reported case in Elementary. Table 3 further breaks down the data by gender, showing that males constituted 87% of the offenders.

In response to a request from the Guam Department of Homeland Security, the Department produced a Threat Assessment based on acts of targeted violence committed by students from School Year 2023 through 2025. Also attached is the document submitted on May 16, 2025. The data presented is a combination of information from PowerSchool but also a Google survey sent out to school administrators. One of the questions posed to school administrators was the number of bomb threat events your school responded to during the reporting period. 91.7% responded and indicated zero bomb threats.

The GDOE maintains strict policies and procedures against serious behavior infractions such as terroristic conduct (Level III offense). Board Policy 405 and Student Conduct Procedural Manual (SOP 1200-818) guide school administrators to provide various interventions and consequences involving 1-10 days of suspension for a possible Disciplinary Advisory Council or DAC hearings to request either an additional 10 days of suspension, expulsion, or both depending on the level of impact. Repeated Level III violations could result in the student being expelled for a duration determined by the Superintendent.

The department concurs with the proposed definitions of terroristic conduct and references to different mediums, that is mail, telephone, telegraph, social media, any form of electronic text message or other instrument, used in preparation in Bill 162-38. This provides more clarity on the different ways terroristic acts are communicated and includes behavior that is more expansive than just criminal acts of violence with an intent to evacuate a building that causes an inconvenience.

Even though most texts, most acts of terroristic conduct are hoaxes, the extensive disruption of school and instructional time and government and private sector operations, exacts a heavy financial cost, endangers the community, and unnecessarily burdens first responder assets. As such, the classification of terroristic conduct at the third-degree felony with a penalty of up to 10 years in prison and fines ranging from \$2500 to \$25,000 are appropriate.

What is unclear with the proposed language is how that will impact students under the age of 18. The language is clear as it pertains to adult behavior but if acts of terrorism are committed by juveniles, will the parents or guardians of the offender assume responsibility? Would a juvenile be remanded to the Department of Youth Affairs for up to 10 years? How would

offenders secure financial resources to cover hefty fines? I would recommend adding language that speaks to this issue so there is no ambiguity in its application.

The Department appreciates the prohibition of using community service hours in lieu of monetary fines. Often the most powerful deterrents are those that impact the pocketbook. If perpetrators know that they will have to incur a heavy financial burden, they may think twice before committing the act.

Bill 162-38 is an important step in enhancing the effective efforts to curtail acts of terroristic conduct in Guam. It is our hope that all the senators of the 38th Guam Legislature will see the value in this bill and unanimously pass it into law. Again, thank you for the opportunity to submit testimony in the bill. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you, sir. And at this time, I'd like to recognize a board member, Peter Alexis Ada.

PETER ALEXIS ADA, BOARD MEMBER, GUAM DEPARTMENT OF EDUCATION (GDOE): Good afternoon, Madam Speaker, Madama Chairwoman, Senator Ada and Senator Gumataotao, my name is Peter Alexis Ada. I'm a member of the Board of Education, the longest. I'm hitting 50 years come April or sometime that time. Anyway, I am also the Chairman of the Health and Safety Committee within the Board of Education.

I come before you this afternoon in support of Bill 162 with a few suggestions. You'll be shocked with some of the things that I will be discussing. Bomb threats are a disruption. Bomb threats are usually done by in-house students or someone associated with the school. This has to stop. Parents have to know what their children are doing inside their home and outside. It is their parents' responsibility. During my teaching years in both public and non-public schools or private schools, I have experienced something that caught me by surprise. Guess who comes to the parent teachers conference? It's the parents that you don't need to meet. The ones you need don't show up and there are many excuses. They don't have a ride. It conflicts with their work, and those excuses don't seem to be acceptable as far as I am concerned.

DOE currently has a policy to this effect. However, if found, the course [of action] is suspension if they're caught. Suspension doesn't work. They need to feel it. I am suggesting, and hear this. Have the parents shadow their children for 30 days from the moment they walk into the campus of the school into every classroom, into the restroom. If it's a man, then we'll get somebody from the school to accompany a male or a female, even to the lunchroom. And then as they exit, the parents must be there. The kids won't like this. I promise you that. If they are found to be guilty, I have a suggestion and this is something you really have to consider. If they are under public assistance haven't yet figured out how I'm going to address this if they're not in public assistance- but we must inform public assistance, be it GHURA or Public Health, of the offense that the individual or the house participant has done. And there are two options for this Madam Chair; warning or dismissal of the public assistance. But there's another



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concern since you're at it, since you're already working on this senator- on the topic of student behavior.

I have another issue that I hope that you can somehow address; damaging public property. It should be whoever has done it, repair it to replace what has been done prior to the damage. We should note loud and clear so there's no misunderstanding. There are many, many good parents and students but there are also a few that need guidance. Thank you so much senators and I really hope that we can address this issue because it has really caused a lot of disruption as Senator Ada said. Not only in the classroom but including other places such as malls, and even the court. And this has to stop. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome. Thank you so much for your testimonies and at this time I'd like to open up to our colleagues. Senator Gumataotao, no questions, anything on Okay, so I'd just like to make a few comments. And just to let those who are listening, not only did we have the support of the attorney general as well as yourself, the Department of Education and the Board. We also received testimony from the Guam Police Department as well, GPD, and they are standing in a strong support of Bill 162-38 as well.

And then we also received from Guam Homeland Security Civil Defense, Esther Aguigui which she also stands in support of Bill 162-38 (COR). They have no objections to the bill as introduced, however, stated:

We respectfully recommend one amendment for clarity and placement:

- *On page 2 line 10-12 delete subsection (d)*
- *Instead, add a new section amending § 43.31 of Chapter 43, Title 9, Guam Code Annotated (Crimes Against the Community), to read as follows,*

“(a) person is guilty of a crime against the community if that person knowingly takes, obtains or exercises unlawful control over government owned, leased or borrowed property, or interferes with, or obstructs, or takes action regarding government service in such a way that willfully makes any threat or conveys false information in such a way that:

- (1) doing so creates a threat to the public health and safety; or*
- (2) doing so results in the deprivation of public services, such as unity services, the education of public and private school students, or any government services intended to benefit the public; or*

(3) does so for a purpose other than the original purpose for which the property or services were to be provided.”

So, we will work with the author of the legislation to provide I'm pretty sure that we I'm hoping you had some of their testimony. If not, I'll be glad to provide it to him. But other than that, at this time, I'd like to now turn it over to the author of the legislation, Vice Speaker Tony Ada. You're recognized.

VICE SPEAKER TONY ADA: Thank you, Madam Chair. Just like to thank Dr. Swanson and board member Peter Alexis for their testimonies here today in support of this legislation. Again, it's important that we hold those individuals accountable. And like we said, you know, no work hours any longer. You know, you pay it from the pocketbook. And I believe that's where they'll feel it. And you know hopefully this terroristic conduct will put a, we'll be able to put an end to them. Thank you, Madam Chair, for having this hearing today as we were supposed to have it yesterday but you were able to accommodate me and this day. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Absolutely. It's important legislation. So, if there's no more questions or comments on this bill, Bill 162-38 has been heard.

My office will also continue to accept written testimony on today's public hearing within five (5) business days from today which can be mailed to my office at 238 Archbishop Floor Street Suite 407 of the DNA building Hagåtña or you may also send your written testimony to my office via email at senatortelot@gmail.com. Thank you for all your participation today and create a great day. The time now is 2:56 p.m. This public hearing is now adjourned.

Public Hearing Adjourned at: 2:56pm.

III. FINDINGS & RECOMMENDATIONS

The Committee notes that Bill No. 162-38 (COR), introduced by Vice Speaker V. Anthony Ada, seeks to amend §19.50 of Chapter 19, Title 9, Guam Code Annotated, relative to adding fines and stronger penalties for terroristic conduct, including bomb scare threats. The measure expands the definition of terroristic conduct, specifies locations where the crime applies, raises fines up to \$25,000, and prohibits the substitution of community service for monetary fines. It also provides that fines collected shall be allocated to the Criminal Injuries Compensation Fund and allows civil action for damages caused by offenders.

Public testimony demonstrated strong support for the measure across law enforcement, education, and homeland security agencies, with several recommendations to clarify application, especially concerning juveniles and placement within the code.



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- Attorney General Douglas Moylan expressed strong support for Bill No. 162-38, noting it modernizes Guam's criminal statutes to address evolving forms of terroristic threats. He recommended clarifying how fines are distributed among funds, defining the institutions referenced in the section, and allowing minors aged sixteen and older to be charged as adults. He further urged lawmakers to consider parental liability for juvenile offenders and encouraged GDOE to include education on the legal and social consequences of terroristic conduct in school programs.
- Chief Stephen Ignacio reported a total of 103 bomb-threat cases from 2021 to 2025, with incidents steadily increasing each year and costing taxpayers more than \$2 million. He cited multiple recent bomb threats at the Micronesia Mall, Guam Memorial Hospital, and other public areas that required mass evacuations and multi-agency responses. He emphasized the need for stronger penalties to deter offenders and protect limited police and emergency resources.
- Esther J. C. Aguigui (GHS/OCD) of Homeland Security and Civil Defense voiced full support for the bill as essential to Guam's public safety and emergency response readiness. Aguigui recommended a technical amendment to delete subsection (d) and relocate the language to §43.31 of Chapter 43 (Crimes Against the Community) to ensure proper legal placement and clarity for enforcement agencies and the courts.
- Dr. K. Erik Swanson & Christopher Anderson (GDOE) testified in support of the bill and reported a fifty-three percent (53%) decline in terroristic conduct cases since 2020. While acknowledging ongoing disruptions to schools, they agreed that including digital and social-media threats strengthens the statute. They requested clarification on how penalties apply to minors and whether parents may share liability, and affirmed that monetary fines are a more effective deterrent than community service.
- Peter Alexis Ada, Board Member of the Guam Education Board supported the measure but stressed the importance of holding parents accountable for their children's actions. He suggested requiring parents to accompany or "shadow" offending students for thirty days and recommended that public assistance agencies be notified if household members commit such offenses. He also proposed requiring offenders to repair or replace damaged property to reinforce accountability.

The Committee notes that amendments were made to the bill during the markup process to strengthen Guam's criminal statutes on terroristic conduct and ensure consistency with related laws.

The Committee acknowledges the testimony recommending that Bill No. 162-38 (COR) be amended to expressly authorize the Office of the Attorney General to charge minors sixteen (16) years of age and older as adults for violations of § 19.50. Upon review of the existing Guam statute, however, the Committee finds that such authority already exists under 19 GCA § 5106, which provides for automatic adult-court jurisdiction when a minor aged sixteen (16) or older committed an offense classified as a first or second-degree felony, and authorizes the Attorney General to petition the Family Court for certification of younger minors in serious cases. Accordingly, the Committee determined that additional statutory authority was unnecessary.

Amendments include:

1. The addition of a Legislative Findings and Intent Section to outline the bill's purpose, technological context, and coordination with § 43.31 (Crimes Against the Community).
2. The amended bill expands the definition of terroristic conduct to include threats made through modern and digital means, such as artificial intelligence, and synthetic media technologies.
3. Clear definitions for *public buildings* and *facilities*.
4. Establishes a structured fine distribution system, and explicitly prohibits community service in lieu of fines to enhance deterrence.
5. A new subsection clarifying that false reports not meeting the threshold for terroristic conduct may be prosecuted under §55.20 or § 55.25, preserving prosecutorial discretion.

Collectively, these amendments address the concerns and recommendations raised in testimony by the Attorney General, Guam Police Department, Department of Education, and Guam Homeland Security, providing greater legal clarity, consistency with existing statutes, and stronger deterrence measures against acts of terroristic conduct.

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement hereby reports out **Bill No. 162-38 (COR) - As Amended** – Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Frank F. Blas, Jr., Chris Barnett, Joe S. San Agustin, Sabina Flores Perez, Tina Rose Muña



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Barnes, Shelly V. Calvo- “AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS, “ with the recommendation To Report Out Only”.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 162-38 (COR)

Introduced by:

V. Anthony Ada 
Christopher M. Dueñas 
Jesse A. Lujan 
Sabrina Salas Matanane 
Frank F. Blas, Jr. 
Chris Barnett 
Joe S. San Agustin 
Sabina Flores Perez 
Tina Rose Muña Barnes 
Shelly V. Calvo 

**AN ACT TO *AMEND* § 19.50 OF CHAPTER 19, TITLE 9,
GUAM CODE ANNOTATED, RELATIVE TO ADDING
FINES AND STRONGER PENALTIES TERRORISTIC
CONDUCT INCLUDING BOMB SCARE THREATS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. § 19.50 of Chapter 19, Title 9, Guam Code Annotated, is
amended to read as follows:

“§ 19.50. Terroristic Conduct; Defined & Punished.

(a) A person is guilty of terroristic conduct if he threatens to commit any crime of violence with intent to cause evacuation of a building, place of assembly; or facility of public transportation, or otherwise to cause serious public inconvenience, or in reckless disregard of the risk of causing such inconvenience.

(b) Terroristic conduct is a felony of the third degree,

(c) Whoever, through the use of the mail, telephone, tablet, computer, telegraph, social media, any form of electronic text messaging or other

1 instrument of interstate or foreign commerce, or in or affecting interstate or
2 foreign commerce, willfully makes any threat, or maliciously conveys false
3 information knowing the same to be false, concerning an attempt or alleged
4 attempt being made, or to be made, to kill, injure, or intimidate any individual
5 or unlawfully to damage or destroy any building, vehicle, or other real or
6 personal property by means of fire or an explosive shall be a felony of the
7 third degree and, notwithstanding any other provision of law, be imprisoned
8 for not more than ten (10) years and fined pursuant to paragraph (d), *infra*, or
9 both.

10 (d) Whoever commits a violation of this section against a public
11 building, public facility, place of business, healthcare facility or public or
12 private school commits a violation of § 43.31, 9 GCA.

13 (e) Fines for a violation of this section shall not be less than Two
14 Thousand Five Hundred Dollars (\$2,500.00) and no more than Twenty-Five
15 Thousand Dollars (\$25,000) per location affected. Fines shall be continuously
16 appropriated in the amount for One Thousand Dollars (\$1,000) to the Flame
17 Fund, Thousand Dollars (\$1,000) to the Police Services Fund and Five
18 Hundred Dollars (\$500.00) to the Enhanced 911 Fund. Any fines collected
19 beyond Two Thousand Five Hundred Dollars \$2,500 per location shall be
20 continuously appropriated to the Criminal Injuries Compensation Fund.

21 (f) Nothing herein shall be construed as to limit any person, business or
22 other party, affected by the violator(s) of this Section, from seeking and
23 collecting relief, damages or remedies from said violator(s)

24 (g) § 80.39.1, 9 GCA shall not apply to the minimum fines required by
25 this section. Notwithstanding any other provision of law, fines assessed
26 pursuant to this section shall not be converted to Community Service as
27 provided for in Article 6, Chapter 80, 9 GCA.”

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 162-38 (COR)

As Amended by the Committee on Economic Investment, Military Buildup,
Regional Relations, Technology, Regulatory Affairs, Justice,
Elections, and Retirement

Introduced by:

V. Anthony Ada
Christopher M. Dueñas
Jesse A. Lujan
Sabrina Salas Matanane
Frank F. Blas, Jr.
Chris Barnett
Joe S. San Agustin
Sabina Flores Perez
Tina Rose Muña Barnes
Shelly V. Calvo

**AN ACT TO *AMEND* § 19.50 OF CHAPTER 19, TITLE 9,
GUAM CODE ANNOTATED, RELATIVE TO ADDING
FINES AND STRONGER PENALTIES FOR
TERRORISTIC CONDUCT INCLUDING BOMB SCARE
THREATS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that false threats, bomb scares, and other forms of terroristic conduct have increasingly disrupted schools, government operations, and essential services across our island, causing fear, mass evacuations, diversion of emergency resources, and erosion of public confidence. Even when such threats prove false, they require immediate responses that strain public safety resources and impose significant costs on the community.

1 *I Liheslaturan Guåhan* further finds that advances in communication and
2 technology, including social media, artificial intelligence, automated messaging
3 tools, and deepfake or synthetic media, have expanded the ways threats are made
4 and concealed. Guam’s criminal statutes must evolve to address these emerging
5 threats and provide law enforcement, prosecutors, and the courts with clear and
6 effective tools to hold offenders accountable.

7 It is the intent of *I Liheslaturan Guåhan* to modernize § 19.50 of Chapter 19,
8 Title 9, Guam Code Annotated, to explicitly include threats made through new
9 technologies and to ensure that acts directed against public buildings, schools,
10 healthcare institutions, and other critical infrastructure that substantially disrupt
11 public services or endanger public safety are treated as serious offenses. This Act
12 strengthens penalties by establishing mandatory minimum fines, prohibiting their
13 suspension or conversion, directing fine revenues to public safety and victim-
14 assistance funds, and affirming the right of affected individuals, businesses, and
15 government agencies to seek civil remedies.

16 Recognizing that not all false reports rise to the level of terroristic conduct,
17 *I Liheslatura* clarifies that such acts may be prosecuted under § 55.20 or § 55.25,
18 while preserving prosecutorial discretion to pursue appropriate charges.

19 It is further the intent of *I Liheslatura* that the provisions of § 19.50 operate
20 in harmony with § 43.31 of Chapter 43, Title 9, Guam Code Annotated, relating to
21 crimes against the community. The amendments contained in this Act are not
22 intended to conflict with or limit § 43.31, but rather to complement and strengthen
23 it, ensuring that conduct which disrupts government services, threatens public
24 safety, or interferes with public institutions may be prosecuted under one or both
25 provisions as appropriate. Through these reforms, *I Liheslaturan Guåhan* reaffirms
26 its commitment to protecting public safety, modernizing Guam’s criminal laws to
27 address evolving threats, and holding accountable those who engage in terroristic

1 conduct, including those who exploit new technologies to commit such acts, while
2 ensuring these provisions work cohesively with existing law to safeguard the island
3 community.

4 **Section 2.** § 19.50 of Chapter 19, Title 9, Guam Code Annotated, is
5 *amended* to read as follows:

6 **“§ 19.50. Terroristic Conduct; Defined & Punished.**

7 (a) A person is guilty of terroristic conduct if he threatens to commit
8 any crime of violence with intent to cause evacuation of a building, place of
9 assembly; or facility of public transportation, or otherwise to cause serious
10 public inconvenience, or in reckless disregard of the risk of causing such
11 inconvenience.

12 (b) Terroristic conduct is a felony of the third degree,

13 (c) Whoever, through the use of the mail, telephone, tablet, computer,
14 telegraph, social media, artificial intelligence, automated communication,
15 deepfake or synthetic media technologies, or any other electronic or digital
16 means, or other instrument of interstate or foreign commerce, or in or affecting
17 interstate or foreign commerce, or in or affecting interstate or foreign
18 commerce, willfully makes any threat, or maliciously conveys false
19 information knowing the same to be false, concerning an attempt or alleged
20 attempt being made, or to be made, to kill, injure, or intimidate any individual
21 or unlawfully to damage or destroy any building, vehicle, or other real or
22 personal property by means of fire or an explosive shall be a felony of the
23 third degree and, notwithstanding any other provision of law, be imprisoned
24 for not more than ten (10) years and fined pursuant to paragraph (d), infra, or
25 both.

26 (d) Whoever commits a violation of this section by making a threat or
27 perceived threat, conveying false information as described in subsection (c),

1 and such conduct is directed against a public building, public facility, place of
2 business, healthcare facility or public or private school, and such conduct
3 results in a substantial disruption of public services, public safety, or
4 government operations, shall, upon conviction, be subject to the penalties
5 prescribed herein and shall be deemed to have committed a crime against the
6 community. Prosecution under this subsection shall not preclude prosecution
7 under § 43.31 of Chapter 43, Title 9, Guam Code Annotated, where
8 applicable. For Purposes of this subsection:

9 (1) “Public building” means any structure owned, leased, or
10 operated by the government of Guam or any of its
11 subdivisions.

12 (2) “Public facility” includes schools, hospitals,
13 transportation terminals, utility installations, and similar
14 infrastructure serving a public function.

15 (e) Fines for a violation of this section shall not be less than Two
16 Thousand Five Hundred Dollars (\$2,500.00) and no more than Twenty-Five
17 Thousand Dollars (\$25,000) per location affected. Fines shall be continuously
18 appropriated in the following order of priority:

19 (1) One Thousand Dollars (\$1,000) to the Flame Fund;

20 (2) One Thousand Dollars (\$1,000) to the Police
21 Services Fund;

22 (3) Five Hundred Dollars (\$500.00) to the Enhanced 911
23 Fund; and

24 (4) Any fines collected beyond Two Thousand Five Hundred
25 Dollars (\$2,500) per location shall be continuously appropriated
26 to the Criminal Injuries Compensation Fund.

1 (f) Any person, business or other party, affected by the violator(s) of
2 this Section, may recover actual damages, costs, and attorney's fees in a civil
3 action.

4 (g) § 80.39.1, 9 GCA shall not apply to the minimum fines required by
5 this section. Notwithstanding any other provision of law, fines assessed
6 pursuant to this section shall not be converted to Community Service as
7 provided for in Article 6, Chapter 80, 9 GCA.

8 (h) Conduct that involves knowingly providing false information to law
9 enforcement or emergency services, and which does not involve the intent or
10 reckless disregard necessary to constitute terroristic conduct as defined in this
11 section, may be prosecuted under § 55.20 or § 55.25 of this Title, as
12 appropriate. Nothing in the subsection shall preclude prosecution under this
13 section, where the elements of terroristic conduct are met, no shall it be
14 construed to limit the discretion of prosecutors to pursue charges under one or
15 more applicable provision of law.”

COMMITTEE MARKUP VERSION

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 162-38 (COR)

As Amended by the Committee on Economic Investment, Military
Buildup, Regional Relations, Technology, Regulatory Affairs, Justice,
Elections, and Retirement

Introduced by:

V. Anthony Ada
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FINES AND STRONGER PENALTIES FOR
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THREATS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan*

finds that false threats, bomb scares, and other forms of terroristic conduct
have increasingly disrupted schools, government operations, and essential
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COMMITTEE MARKUP VERSION

1 *I Liheslaturan Guåhan* further finds that advances in communication and
2 technology, including social media, artificial intelligence, automated messaging
3 tools, and deepfake or synthetic media, have expanded the ways threats are made
4 and concealed. Guam's criminal statutes must evolve to address these
5 emerging threats and provide law enforcement, prosecutors, and the courts with
6 clear and effective tools to hold offenders accountable.

7 It is the intent of *I Liheslaturan Guåhan* to modernize § 19.50 of Chapter
8 19, Title 9, Guam Code Annotated, to explicitly include threats made through new
9 technologies and to ensure that acts directed against public buildings, schools,
10 healthcare institutions, and other critical infrastructure that substantially
11 disrupt public services or endanger public safety are treated as serious offenses.
12 This Act strengthens penalties by establishing mandatory minimum fines,
13 prohibiting their suspension or conversion, directing fine revenues to public
14 safety and victim-assistance funds, and affirming the right of affected
15 individuals, businesses, and government agencies to seek civil remedies.

16 Recognizing that not all false reports rise to the level of terroristic conduct,
17 *I Liheslatura* clarifies that such acts may be prosecuted under § 55.20 or § 55.25,
18 while preserving prosecutorial discretion to pursue appropriate charges.

19 It is further the intent of *I Liheslatura* that the provisions of § 19.50 operate
20 in harmony with § 43.31 of Chapter 43, Title 9, Guam Code Annotated, relating to
21 crimes against the community. The amendments contained in this Act are not
22 intended to conflict with or limit § 43.31, but rather to complement and strengthen
23 it, ensuring that conduct which disrupts government services, threatens public
24 safety, or interferes with public institutions may be prosecuted under one or both
25 provisions as appropriate. Through these reforms, *I Liheslaturan Guåhan*
26 reaffirms its commitment to protecting public safety, modernizing Guam's
27 criminal laws to address evolving threats, and holding accountable those who
engage in terroristic

COMMITTEE MARKUP VERSION

conduct, including those who exploit new technologies to commit such acts, while ensuring these provisions work cohesively with existing law to safeguard the island community.

Section 2. § 19.50 of Chapter 19, Title 9, Guam Code

Annotated, is amended to read as follows:

“§ 19.50. Terroristic Conduct; Defined & Punished.

(a) A person is guilty of terroristic conduct if he threatens to commit any crime of violence with intent to cause evacuation of a building, place of assembly; or facility of public transportation, or otherwise to cause serious public inconvenience, or in reckless disregard of the risk of causing such inconvenience.

(b) Terroristic conduct is a felony of the third degree,

(c) Whoever, through the use of the mail, telephone, tablet, computer, telegraph, social media, artificial intelligence, automated communication, deepfake or synthetic media technologies, or any other electronic or digital means, or other instrument of interstate or foreign commerce, or in or affecting interstate or foreign commerce, willfully makes any threat, or maliciously conveys false information knowing the same to be false, concerning an attempt or alleged attempt being made, or to be made, to kill, injure, or intimidate any individual or unlawfully to damage or destroy any building, vehicle, or other real or personal property by means of fire or an explosive shall be a felony of the third degree and, notwithstanding any other provision of law, be imprisoned for not more than ten (10) years and fined pursuant to paragraph (d), *infra*, or both.

(d) Whoever commits a violation of this section by making a threat or perceived threat, conveying false information as described in subsection (c), and such conduct is directed against a public building, public facility, place of

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COMMITTEE MARKUP VERSION

1 business, healthcare facility or public or private school, and such conduct
2 results in a substantial disruption of public services, public safety, or
3 government operations, shall, upon conviction, be subject to the penalties
4 prescribed herein and shall be deemed to have committed a crime against the
5 community. Prosecution under this subsection shall not preclude prosecution
6 under § 43.31 of Chapter 43, Title 9, Guam Code Annotated, where
7 applicable. For Purposes of this subsection:

Deleted: commits a violation of § 43.31, 9 GCA.

8 (1) "Public building" means any structure owned, leased, or
9 operated by the government of Guam or any of its subdivisions.

10 (2) "Public facility" includes schools, hospitals,
11 transportation terminals, utility installations, and similar
12 infrastructure serving a public function.

13 (e) Fines for a violation of this section shall not be less than Two
14 Thousand Five Hundred Dollars (\$2,500.00) and no more than Twenty-Five
15 Thousand Dollars (\$25,000) per location affected. Fines shall be continuously
16 appropriated in the following order of priority:

17 (1) One Thousand Dollars (\$1,000) to the Flame Fund;

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18 (2) One Thousand Dollars (\$1,000) to the Police Services
19 Fund; and

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20 (3) Five Hundred Dollars (\$500.00) to the Enhanced 911
21 Fund.

22 (4) Any fines collected beyond Two Thousand Five Hundred
23 Dollars \$2,500 per location shall be continuously appropriated to
24 the Criminal Injuries Compensation Fund.

25 (f) Any person, business or other party, affected by the violator(s) of
26 this Section, may recover actual damages, costs, and attorney's fees in a civil
27 action.

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COMMITTEE MARKUP VERSION

1 (g) § 80.39.1, 9 GCA shall not apply to the minimum fines required by
2 this section. Notwithstanding any other provision of law, fines assessed
3 pursuant to this section shall not be converted to Community Service as
4 provided for in Article 6, Chapter 80, 9 GCA.

5 (h) Conduct that involves knowingly providing false information to law
6 enforcement or emergency services, and which does not involve the intent or
7 reckless disregard necessary to constitute terroristic conduct as defined in this
8 section, may be prosecuted under § 55.20 or § 55.25 of this Title, as
9 appropriate. Nothing in this subsection shall preclude prosecution under this
10 section, where the elements of terroristic conduct are met, nor shall it be
11 construed to limit the discretion of prosecutors to pursue charges under one or
12 more applicable provisions of law.”

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COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 17, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 162-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 162-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly forward the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 162-38 (COR)**

AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.

Department/Agency Appropriation Information	
Dept./Agency Affected: Office of the Attorney General (OAG)	Dept./Agency Head: Douglas Moylan, Attorney General
Department's General Fund (GF) appropriation(s) to date: Operations (\$21,798,530); Cost Sharing Initiative (\$87,690)	21,807,320
Department's Other Fund (Specify) appropriation(s) to date:	-
	\$21,807,320

Fund Source Information of Proposed Appropriation			
	General Fund:	(Specify Special Fund):	Total:
FY 2024 Unreserved Fund Balance		\$0	\$0
FY 2025 Adopted Revenues	\$0	\$0	\$0
FY 2025 Appro. (P.L. 37-125)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
General Fund	\$0	1/	1/	1/	1/	1/
Special Fund	\$0	1/	1/	1/	1/	1/
Total	\$0	1/	1/	1/	1/	1/

1. Does the bill contain "revenue generating" provisions? / X / Yes / / No
If Yes, see Attachment.
2. Is amount appropriated adequate to fund the intent of the appropriation? / X / N/A / / Yes / / No
If no, what is the additional amount required? \$ / X / N/A
3. Does the Bill establish a new program/agency? / / Yes / X / No
If yes, will the program duplicate existing programs/agencies? / / Yes / / No
Is there a federal mandate to establish the program/agency? / / Yes / X / No
4. Will the enactment of this Bill require new physical facilities? / / Yes / X / No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: / X / Yes / / No
/ X / Requested agency comments not received by due date / / Other:

Analyst:  Date: 6/10/2025 Director:  Date: JUL 16 2025
Gianni Poves, BMA I Lester L. Carlson, Jr., Director

Comments:
1/ See attached comments on Bill 162-38 (COR).

**BUREAU OF BUDGET AND MANAGEMENT RESEARCH
COMMENTS ON BILL NO. 162-38 (COR)**

Bill No. 162-38 (COR) is an act to amend § 19.50 of Chapter 19, Title 9, Guam Code Annotated, relative to adding fines and stronger penalties terroristic conduct including bomb scare threats.

Currently, a person is guilty of terroristic conduct if he threatens to commit any crime of violence with intent to cause evacuation of a building, place of assembly; or facility of public transportation, or otherwise to cause serious public inconvenience, or in reckless disregard of the risk of causing inconvenience.

Such terroristic conduct, to include bomb scare threats, is a felony of the third degree and the proposed legislation intends to add imprisonment for not more than ten (10) years and be fined not less than \$2,500.00 and no more than \$25,000.00 per location affected.

The collected fines shall be continuously appropriated as follows:

- \$1,000.00 to the Flame Fund
- \$1,000.00 to the Police Service Fund
- \$500.00 to the Enhanced 911 Fund, and
- Any fines collected beyond the \$2,500.00 per location to the Criminal Injuries Compensation Fund.
- The fines assessed shall not be converted to Community Service as provided for in Article 6, Chapter 80, 9 GCA.

The Bureau had sought input on the proposed Bill 162-38 (COR) from the Office of the Attorney General and has not received any official comments as of this fiscal note. If enacted the Bureau lacks the required information such as the number of persons found guilty of terroristic conduct and number per location fined to determine an estimate of the amount of revenue that will be generated through the fines imposed. Additionally, the Bureau is of the opinion that there will be a potential impact to the Department of Corrections relative to the incarceration specific costs, such as cost of meals, healthcare, clothing, and other associated costs and service for imprisonment.