

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
143-38 (COR)	V. Anthony Ada Christopher M. Dueñas	AN ACT TO <i>ADD</i> A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.	5/15/25 10:02 a.m.	5/22/25	Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure.	Request: 5/22/25 6/2/25	7/25/25 8:30 a.m.	11/5/25 As Amended.	



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

October 29, 2025

Honorable Frank F. Blas, Jr

Speaker

Mina'trentai Ocho na Liheslaturan Guåhan

163 Chalan Santo Papa

Hagåtña, Guam 96910

VIA: Honorable V. Anthony Ada 
Chairperson, Committee on Rules

Re: Committee Report on Bill No. 143- 38 (COR) As amended

Håfa adai Speaker Blas:

Transmitted herewith is the Committee Report on **Bill No. 143-38 (COR) As amended by the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure** – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO *ADD* A NEW § 5117.3 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

Committee votes are as follows:

4 TO DO PASS
0 TO NOT PASS
2 TO REPORT OUT ONLY
0 TO ABSTAIN
0 TO PLACE IN INACTIVE FILE

Si Yu'os ma'åse',



V. Anthony Ada



COMMITTEE ON RULES

RECEIVED:

October 29, 2025 4:26 p.m.

Marie Crisostomo
Revisions Received:
November 4, 2025 2:22 p.m.



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE REPORT

Bill No. 143-38 (COR)

As amended by the Committee on Land, Environment, Housing,
Agriculture, Parks and Infrastructure

Introduced by V. Anthony Ada

**“AN ACT TO *ADD* A NEW § 5117.3 TO
CHAPTER 5, TITLE 5, GUAM CODE
ANNOTATED RELATIVE TO GRANTING
THE DIRECTOR OF PUBLIC WORKS
PROCUREMENT AUTHORITY FOR
SMALL PURCHASES.”**

by Vice Speaker V. Anthony Ada



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

October 29, 2025

MEMORANDUM

To: All Members
Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure

From: Vice Speaker V. Anthony Ada 
Committee Chairperson

Subject: Committee Report on Bill No. 143-38 (COR) As amended

Transmitted herewith is the Committee Report on Committee Report on **Bill No. 143-38 (COR) As amended by the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure** – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO *ADD* A NEW § 5117.3 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

This report includes the following:

- Copy of COR Referral of Bill No. 143-38 (COR)
- Notices of Public Hearing & Other Correspondence
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Testimonies & Supporting Documents
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 143-38 (COR)
- Copy of Bill No. 143-38 (COR) as amended by the Committee
- Amended Mark-Up Version
- Copy of Fiscal Note from Bureau of Budget and Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

May 22, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 143-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to 6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 143-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas. – “AN ACT TO *ADD* A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.”

Please ensure that the subject bill is referred to the Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure chaired by Vice Speaker V. Anthony Ada. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.



FIRST NOTICE of Public Hearing: July 25, 2025

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov> Thu, Jul 17, 2025 at 9:40 AM
Bcc: phnotice@guamlegislature.gov, "Lola Leon Guerrero, BSP" <lolalg@bsp.guam.gov>, Matthew Santos <matthew.santos@bsp.guam.gov>, "Dr. Anita Enriquez" <abe@triton.uog.edu>, Michelle Lastimoza <michelle.lastimoza@epa.guam.gov>, Glenn San Nicolas <glenn.sannicolas@epa.guam.gov>, "joyjean.arceo@mcog.guam.gov" <joyjean.arceo@mcog.guam.gov>, "jesse.alig@mcog.guam.gov" <jesse.alig@mcog.guam.gov>, "robert.hofmann@mcog.guam.gov" <robert.hofmann@mcog.guam.gov>, "Joseph M. Borja" <joseph.borja@land.guam.gov>, CLTC Admin <cltc.admin@cltc.guam.gov>, glenn.eay@cltc.guam.gov, "dexter.tan@cltc.guam.gov" <dexter.tan@cltc.guam.gov>, Cathi Blas <cathi.blas@galc.guam.gov>, admin@galc.guam.gov, "[REDACTED]" <[REDACTED]>, giccvsv@giccgua.com

FOR IMMEDIATE RELEASE

July 17, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Vice Speaker V. Anthony Ada
Re: FIRST NOTICE of Public Hearing: July 25, 2025

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure will conduct a public hearing on **Friday, July 25, 2025 at 8:30 am** in the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 143-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO ADD A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.
- **Bill No. 160-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - AN ACT TO ADD A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS.

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via electronic mail at vicespeakertonyada@guamlegislature.gov for further guidance.

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The Public Hearing will broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and stream online via i Liheslaturan Guåhan's live feed. Written testimonies may be sent via email at vicespeakertonyada@guamlegislature.gov.

All government activities, programs, and services are accessible for people with disabilities in compliance with Title II of the Americans with Disabilities Act (ADA). Should you or interested parties require assistance or special accommodations to fully participate in this public hearing, please contact the Office of

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Office of Vice Speaker V. Anthony Ada

38th Guam Legislature

I Mina'trentai Ocho Na Liheslaturan Guåhan

Guam Congress Building, 2nd Floor

163 Chalan Santo Papa

Hagåtña, Guam 96910

Phone: (671) 989-0855

Email: vicespeakertonyada@guamlegislature.gov

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3 attachments



2025-07-17 FIRST Notice .pdf

813K



Bill No. 143-38 (COR).pdf

997K



Bill No. 160-38 (COR).pdf

1557K



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

FOR IMMEDIATE RELEASE

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FIRST NOTICE of Public Hearing: July 25, 2025

FIRST NOTICE of Public Hearing: July 25, 2025

PUBLIC HEARING

 **Posted on:** 07/17/2025 03:08 PM

 **Posted by:** Erin Grajek

 **Public Hearing Date:** 07/25/2025 08:30 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF VICE SPEAKER V. ANTHONY ADA (/notices?division_id=261)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

July 17, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Vice Speaker V. Anthony Ada
Re: FIRST NOTICE of Public Hearing: July 25, 2025

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20143-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20143-38%20(COR).pdf)) – V. Anthony Ada, Christopher M. Dueñas - **AN ACT TO ADD A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.**
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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20160-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20160-38%20(COR).pdf)) – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - **AN ACT TO ADD A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS.**
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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

AD SCRIPT – 07/17/25

FIRST NOTICE OF PUBLIC HEARING: JULY 25, 2025

July 17, 2025

FIRST NOTICE of Public Hearing: July 25, 2025

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INVOICE: I LIHESLATURAN GUAHAN-38TH GUAM LEGISLATURE



600 Harmon Loop Road Ste 102
Dededo, GU 96929
Tel: 671.637.5826
Mobile: [REDACTED]

To: I LIHESLATURAN GUAHAN
38TH GUAM LEGISLATURE

Attn: Accounting Department

DATE
7/15/2025
INVOICE NO.
2720-00023-0000M

Date(s)	Service Details	Amount
7/15/2025	COMMITTEE ON LAND, ENVIROMENT, HOUSING AGRICULTURE, PARKS AND INFRASTRUCTURE PUBLIC HEARING FIRST NOTICE: 7.17.25 (PH072525) Please make check payable to: KUAM PAYMENT IS DUE UPON RECEIPT OF INVOICE. THANK YOU.	\$ 160.00
		\$ 160.00

Please pay
amount stated
above.

Should you have any questions please contact: 671-687-8879 or 671-635-5836.

SECOND NOTICE of Public Hearing: July 25, 2025

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

Wed, Jul 23, 2025 at 8:00 AM

Bcc: phnotice@guamlegislature.gov, vince.arriola@dpw.guam.gov, Linda Ibanez <linda.ibanez@dpw.guam.gov>, edward.birn@doa.guam.gov, "regine.lee@visitguam.com" <regine.lee@visitguam.com>, "Dr. Anita Enriquez" <abe@triton.uog.edu>, "Joseph M. Borja" <joseph.borja@land.guam.gov>

FOR IMMEDIATE RELEASE

July 23, 2025

MEMORANDUM**To: All Senators, Stakeholders, Media****From: Vice Speaker V. Anthony Ada****Re: SECOND NOTICE of Public Hearing: July 25, 2025**

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure will conduct a public hearing on **Friday, July 25, 2025 at 8:30 am** in the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 143-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO ADD A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

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If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via electronic mail at vicespeakertonyada@guamlegislature.gov for further guidance.

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Office of Vice Speaker V. Anthony Ada



38th Guam Legislature
I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building, 2nd Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910
Phone: (671) 989-0855
Email: vicespeakertonyada@guamlegislature.gov

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3 attachments



Bill No. 143-38 (COR).pdf
997K



Bill No. 160-38 (COR).pdf
1557K



2025-07-20 SECOND NOTICE.pdf
765K



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

FOR IMMEDIATE RELEASE

July 23, 2025

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SECOND NOTICE of Public Hearing: July 25, 2025

SECOND NOTICE of Public Hearing: July 25, 2025

PUBLIC HEARING

 **Posted on:** 07/23/2025 08:15 AM

 **Posted by:** Erin Grajek

 **Public Hearing Date:** 07/25/2025 08:30 AM

 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF VICE SPEAKER V. ANTHONY ADA (/notices?division_id=261)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20160-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20160-38%20(COR).pdf)) – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - **AN ACT TO ADD A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS.**
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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

AD SCRIPT – 07/23/25

FIRST NOTICE OF PUBLIC HEARING: JULY 25, 2025

July 23, 2025

SECOND NOTICE of Public Hearing: July 25, 2025

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure will conduct a public hearing on **Friday, July 25, 2025 at 8:30 am** in the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 143-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO *ADD* A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.
- **Bill No. 160-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - AN ACT TO *ADD* A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS.

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via electronic mail at vicespeakertonyada@guamlegislature.gov for further guidance.

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The Public Hearing will broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and stream online via i Liheslaturan Guåhan's live feed. Written testimonies may be sent via email at vicespeakertonyada@guamlegislature.gov.

All government activities, programs, and services are accessible for people with disabilities in compliance with Title II of the Americans with Disabilities Act (ADA). Should you or interested parties require assistance or special accommodations to fully participate in this public hearing, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via email at vicespeakertonyada@guamlegislature.gov.

INVOICE: I LIHESLATURAN GUAHAN-38TH GUAM LEGISLATURE



600 Harmon Loop Road Ste 102
Dededo, GU 96929
Tel: 671.637.5826
Mobile: [REDACTED]

To: I LIHESLATURAN GUAHAN
38TH GUAM LEGISLATURE
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7/18/2025
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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

Public Hearing

Public Hearing Room · Guam Congress Building

Friday, July 25, 2025 · 8:30 am

Agenda

Bill No. 143-38 (COR) – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO *ADD* A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

Bill No. 160-38 (COR) – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Sabrina Salas Matanane, Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - AN ACT TO *ADD* A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS.

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Written testimonies may be submitted to the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via electronic mail at vicespeakertonyada@guamlegislature.gov.

The Public Hearing will broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and stream online via i Liheslaturan Guåhan's YouTube live feed.



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

PUBLIC HEARING SIGN-IN SHEET · Friday, July 25, 2025 · 8:30 am · Public Hearing Room, Guam Congress Building

Bill No. 143-38 (COR)

AN ACT TO ADD A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

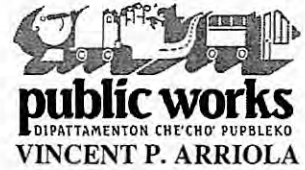
V. Anthony Ada, Christopher M. Dueñas

NAME	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFO
1. <i>Luaf J/bzv</i>	<i>DPW</i>	SUPPORT ☐ OPPOSE ☐	WRITTEN ☒ ORAL ☐	[REDACTED]
2. <i>Erica LG</i>	<i>DPW</i>	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
3.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



The Honorable
LOURDES A. LEON GUERRERO
Maga' Håga • Governor

The Honorable
JOSHUA F. TENORIO
Sigundo Maga' Låhi • Lieutenant Governor



Director
VINCENT P. ARRIOLA
Deputy Director
LINDA J. IBANEZ
Deputy Director
ERNEST G. CANDOLETA, JR.
Deputy Director

July 24, 2025

Senators V. Anthony Ada and Christopher M. Duenas
Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure
I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, GU. 96910

Subject: Testimony in Support of Bill No. 143-38

Dear Senator Ada, Senator Duenas, and Honorable Members of the 38th Guam Legislature:

Håfa Adai. Thank you for the opportunity to testify in support of Bill No. 143-38, which proposes to grant the Department of Public Works (DPW) delegated procurement authority for goods and services. We commend the intent of Bill 143-38 as a necessary first step, but respectfully urge the Legislature to go further by extending full procurement autonomy to DPW, beyond small purchases.

As Guam's lead agency for public infrastructure and roadway safety, DPW's ability to fulfill its mission is constrained by persistent procurement delays. Whether clearing debris after a typhoon, deploying heavy equipment for emergency road repairs, or responding to urgent service requests, **our ability to act is only as strong as our ability to procure.** And right now, that process is broken.

These delays are not hypothetical - they are daily operational failures with real-world consequences. In FY2025 alone, our Highway Maintenance Construction (HMC) and Transportation Maintenance (TM) Divisions initiated 97 procurement transactions. As of July 23, 2025, 38 requisitions remain pending – many for more than 90 days. Among them are critical items such as:

- Abandoned vehicle removal
- Blanket purchase agreements for recurring maintenance needs
- Replacement parts for dump trucks, excavators, rollers, and traffic systems
- Supply components for vehicle and school bus safety
- Heavy equipment rentals
- Sign Fabrications
- Shop tools and maintenance machinery
- Herbicide for roadside vegetation control
- On-site evaluation services (TESS Station)

These are not wishlist items. These are mission-critical items that are essential to road safety, storm response, and basic public service delivery. Delays often stem from expired quotes, account adjustments, unassigned buyers, or prolonged waits for the Acting Chief Procurement Officer's review and signature.

While specific challenges vary across all DPW's Divisions, the impacts are consistent:

- Lengthy Purchase Order (PO) delays even after all requirements are met
- Recently lowered BPA thresholds (from \$24,999 to \$14,999), creating unnecessary bottlenecks
- GFMIS discrepancies that misrepresent fund balances once POs are entered
- Poor communication between GSA buyers and DPW end-users, especially with alternate vendors
- Vendors discovering POs before we do, due to unforwarded acknowledgments
- Prolonged delays between PO readiness and final approval

These are not minor issues. They delay fieldwork, slow repairs, jeopardize federal funding, and erode public trust. DPW is ready and willing to maintain transparency, provide external reporting, and uphold strict internal controls. But we need the authority to act, so we can respond with the same urgency the public expects from us.

Construction procurement is not general purchasing. It's technical, compliance-driven, and time-sensitive. DPW staff are licensed engineers, planners, and field supervisors with the expertise to understand environmental requirements, product specifications, and federal procurement regulations. GSA personnel, through no fault of their own, are not trained in these areas. This disconnect is not just procedural - it's structural. And it's costing the government time, money, and credibility.

While we support the intent of Bill 143-38 to delegate small-purchase authority to DPW, we respectfully urge the Legislature to take a more decisive step to amend the bill to grant DPW full procurement authority for all construction-related goods and services. Small-purchase delegation is not enough when we are responsible for emergency road repairs, federal project delivery, and round-the-clock public safety.

We are not asking for unchecked power. We are asking for the operational tools to meet the mandate you've entrusted to us. DPW already enforces strict internal controls: multi-tiered approvals, audit trails, and compliance reviews. We are committed to submitting quarterly procurement reports to DOA, BBMR, and the Legislature. And we will continue to comply with all applicable procurement laws and federal guidance.

The consequences of limited procurement authority are not theoretical. When procurement stalls, our mission stalls. Equipment goes unused. Crews are pulled off the field. Roads go unrepaired. Response times slow. These are daily operational breakdowns that stem from a system that no longer matches the speed or complexity of modern public infrastructure work.

Subject: Testimony in Support of Bill No. 143-38
Page 3 of 3

This isn't about convenience - it's about capacity. It's about equipping Guam's construction experts with the authority to do the job right, the first time. As the delays faced by both our Highway Maintenance and Transportation Maintenance Divisions show, even routine maintenance becomes a bureaucratic struggle without procurement autonomy.

DPW is prepared to manage this authority with transparency, urgency, and integrity.

Si Yu'os Ma'åse' for your time, and for your continued support of a stronger, more responsive government.

Sincerely,



Linda J. Ibanez
Acting Director
Department of Public Works



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE VOTE SHEET

Bill No. 143-38 (COR) As amended by the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure. – V. Anthony Ada, Christopher M. Dueñas - AN ACT TO ADD A NEW § 5117.3 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

	SIGNATURE/ DATE OF SIGNATURE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Vice Speaker V. Anthony Ada Chairperson	 10/29/2025	✓				
Senator Christopher M. Dueñas Vice Chairperson	EVOTE 10/29/2025	✓				
Speaker Frank F. Blas, Jr. Member						
Senator Sabrina Salas Matanane Member	EVOTE 10/29/2025			✓		
Senator Shelly V. Calvo Member	EVOTE 10/29/2025	✓				
Senator Vincent A.V. Borja Member						
Senator Sabina F. Perez Member						
Senator Chris Barnett Member	EVOTE 10/29/2025			✓		
Senator Tina Muña Barnes Member						
Senator Joe S. San Agustin Member	EVOTE 10/29/2025	✓				



Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

URGENT REQUEST for Evote: Bill No. 143-38 (COR) As amended

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Wed, Oct 29, 2025 at 9:10 AM

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

Cc: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank F. Blas Jr." <speakerblas@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

To do pass

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Office of Senator Christopher M. Dueñas

Chairman, Committee on Government Finance and Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554

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URGENT REQUEST for Evote: Bill No. 143-38 (COR) As amended

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

Wed, Oct 29, 2025 at 9:08 AM

To: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

Cc: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr." <speakerblas@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Hafa Adai,

To report out only.

Si Yu'us Ma'ase

[Quoted text hidden]

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**The Office of Senator Chris Barnett***I Mina'trentai Ocho Na Liheslaturan Guåhan*

Suite 202 · Calvo- Arriola Building · 259 Martyr St. · Hagåtña, Guam 96910
(671)969-3586 · malafunkshun@guamlegislature.gov

[Quoted text hidden]



URGENT REQUEST for Evote: Bill No. 143-38 (COR) As amended

Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Wed, Oct 29, 2025 at 2:43 PM

To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Cc: Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr."

<speakerblas@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Office of Senator

Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Vince Borja

<vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina

Muna Barnes <senator.munabarnes@guamlegislature.gov>, Senator Darrel Christopher Barnett

<malafunkshun@guamlegislature.gov>

To Do Pass

The Office of Senator Joe S. San Agustin

I Mina'trentai Ocho na Liheslaturan Guåhan

38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910

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Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

URGENT REQUEST for Evote: Bill No. 143-38 (COR) As amended

Office of Legislative Secretary Senator Sabrina Salas Matanane

Wed, Oct 29, 2025 at 8:32

<office.senatorbri@guamlegislature.gov>

AM

To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Cc: Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr."

<speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>,

Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez

<office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>,

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Senator Joe S. San Agustin"

<senatorjoessanagustin@gmail.com>

To report out only.

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All the best,

Isaiah Aguon

Director of Strategic Communications



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. Chalan Santo Papa, Hagåtña, Guam 96910

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URGENT REQUEST for Evote: Bill No. 143-38 (COR) As amended

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov> Wed, Oct 29, 2025 at 9:05 AM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Cc: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr." <speakerblas@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Hafa Adai

To Do Pass

**Office of the People • Senator Shelly V. Calvo**

Majority Whip & Chairwoman

Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration

38th Guam Legislature

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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 143-38 (COR) was introduced on **May 15, 2025**, by Vice Speaker V. Anthony Ada and was subsequently referred to the Committee on Rules to the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure on **May 22, 2025**.

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure convened a public hearing on July 25, 2025, at 8:30 am at the Public Hearing Room of the Guam Congress Building.

Public Notice Requirements

Public Hearing notices were disseminated via **e-mail** to all senators and all main media broadcasting outlets on **July 17, 2025** (5-Day Notice), and again on **July 23, 2025** (48-Hour Notice).

Senators Present

Vice Speaker V. Anthony Ada – Committee Chairperson
Senator Christopher M. Dueñas – Committee Vice Chairperson
Senator Telo T. Taitague – Committee Member
Senator Chris Barnett – Committee Member
Senator Eulogio Shawn Gumataotao

Attendees

Linda Ibanez, Deputy Director – Department of Public Works
Vincent Arriola, Director – Department of Public Works

Written Testimony Provided by

Linda Ibanez, Deputy Director – Department of Public Works

II. SUMMARY OF TESTIMONY & DISCUSSION

Vice Speaker V. Anthony Ada, Chairman – Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure: Håfa adai and good morning, everyone. Thank you for being here at the Guam Legislature in this 25th day of July. This public hearing is conducted by the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure is called to order and the time is now 8:30 am. Today's date is Friday, July 25th, 2025. Notice of this hearing was disseminated to all local media outlets on July 17th, 2025, with the second noticed provided on July 23rd, 2025. Notice of the hearing was also made known on the Guam Legislature's website and the Government of Guam Public Notice Portal.

This morning, the Committee will hear testimony on Bill No. 143-38 (COR) AN ACT TO *ADD* A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES, the bill that I introduced along with cosponsor Senator Chris Dueñas. Also, we will be hearing Bill No. 160-38 (COR), AN ACT TO *ADD* A NEW ARTICLE 8 TO CHAPTER 66, TITLE 21, GUAM CODE ANNOTATED RELATIVE ADOPTING THE INTERNATIONAL PROPERTY MANAGEMENT CODE FOR CERTAIN PROPERTIES ON H (HOTEL) ZONED LOTS. I also introduced this bill along with co-sponsors Senators Chris Dueñas, Jesse Lujan, Sabrina Salas Matanane, Tina Muña Barnes and Shelly Calvo. I'd like to now welcome my colleagues joining us here, today. To my right is Senator Shwan Gumataotao and to my left is Senator Chris Barnett. Good morning, Senators, and thank for being here. Before we begin, I'd like to go over the general rules of conduct. Individuals testifying shall first be recognized by the Chair before speaking and shall state their name for recordkeeping purposes. Questions and testimony shall be confined to the substance or nature of the agenda. Personal inference as to the character or motive of any senator or individual testifying is not permitted. The Chairperson of the committee may order the removal from a hearing of any member of Liheslaturan Guåhan who fails to observe proper decorum pursuant to the 38th Guam Legislature Standing Rules. Any violation of this general rule of conduct will result in your removal. We will now proceed with hearing testimony on Bill No. 143-38 (COR). I would like to go ahead and call to the table the representatives from Department of Public Works and also, we have on Zoom, Director Vince Arriola who is joining us online. Bill No. 143-38 (COR) grants small purchase authority to DPW via its director. DPW is the existing procurement authority for all construction contracts. This small purchase authority will allow the Department of Public Works the authority to procure supplies and services under \$25,000 such as auto and heavy equipment, parts and supplies, motor oils and lubricants and office supplies. Lately, DPW has expressed concern over delays in getting open purchase orders for these items. This additional procurement authority will help make their operations more efficient. Since DPW is already the procurement authority will help make their operations more efficient. Since DPW is already the procurement authority for construction contracts, its personnel are required to complete all required procurement training modules. So, this transition should be seamless. And we'll go ahead and get the testimonies from the director and also the deputy director. Would you like to or Director Arriola will present first?

Linda Ibanez, Deputy Director – Department of Public Works: I'll read the written testimonial for DPW and then the director will answer questions.

Ms. Ibanez: Linda J.E. Ibanez, Deputy Director of Public Works.

Chairman Ada: Thank you, Ms. Ibanez. Go ahead and state your name for the record. You can proceed with your testimony ma'am. Thank you.

Ms. Ibanez: [Written testimony presented orally]

Chairman Ada welcomed **Vice Chairman Christopher M. Dueñas** and **Senator Telo T. Taitague** and recognized **Vice Chairman Dueñas** for his questions.

Vice Chairman Dueñas asked **Vincent Arriola, Director – Department of Public Works** if DPW had ever had full procurement authority.

Director Arriola said that when he started in 1984 and they had it in 1991.

Vice Chairman Dueñas asked if he recollects why it was removed, whether by public law or executive order.

Director Arriola said he believes so and then there was a change in administration and what he understood is that they revoked delegation of authority.

Vice Chairman Dueñas said that **Director Arriola** makes a compelling case and acknowledged that DPW supported the bill but wanted it to go further.

Director Arriola said that there was a procurement summit in the past month put together by the Guam Chamber of Commerce. GovGuam agencies were there and the first group of agencies to do presentations were the autonomous agencies such as GPA and GWA and they didn't have any issues with their operations because they have full procurement authority. He said that DPW is not an administrative agency. They are a logistical, construction, hands-on type of agency that provides services and they can't do that with their hands being tied. He said that there is nothing worse than going to budget hearings and trying to explain lapses that the agency has because it takes time to spend money for goods and services.

Vice Chairman Dueñas concurred and referred to DPW as another utility agency. His final question was how efficient they are when using IDIQ capabilities and the likes for engineering services and other things that facilitate their work going forward.

Director Arriola said that was correct and that the only problem with the IDIQ, a lot of FE folks will say why don't you just use open purchase orders but that encumbers money. He gave an example of having an open PO of \$10K and at the end of the year, they only spent \$2K and they have to scramble and take the money out of that PO and use it elsewhere. There are mission-critical purchases that they have to do on the spot outside of the scope and logistics of an open purchase order at certain vendors.

Chairman Ada thanked **Vice Chairman Dueñas** and recognized **Senator Eulogio Shawn Gumataotao**.

Senator Gumataotao said that he did a cursory review of the legislature's messages and communications for the first six months of the 38th Guam Legislature and the entirety of the 37th Guam Legislature and saw that DPW did not submit a small purchase report pursuant to 5GCA Section 5213. He asked, for the record, what information is available confirming whether DPW engaged in small purchases during the last two and a half years and what challenges, if any, has the department faced under the current small purchase procurement arrangement with the General Services Agency.

Ms. Ibanez said that their reports they submit to the legislature and OPA are based on their construction purchase orders and payment vouchers that have not executed appeal but reporting of small purchase goods and service should come from the General Services Agency because they execute the purchase orders. They do a blanket purchase order that they provide all the data that they expend on the purchase order to GSA to be compliant. GSA would have the procurement plan data of what DPW has spent for that particular purchase order.

Senator Gumataotao asked to what extent is DPW considering the use of credit cards for small purchases and what general policies has the department considered to help ensure that procurement records are complete with necessary price quotations that procurements are not artificially divided so as to constitute a small purchase and that procurements are based on funding availability.

Ms. Ibanez said that in her tenure with DPW, they never had credit cards. They have petty cash that is based on emergency requirements, but they still have to follow procurement law, get three quotations to make sure it's readily available. It's a signed invoice and reimbursed properly with a frontline and internal documentation to track and support and approve that this item is in dire need for the department.

Director Arriola said that he is not a fan of credit cards for public works. When he was at GTA and it was an autonomous agency, he was not a fan of credit cards because they don't have the system in place yet and some other agencies have issues with using government credit cards.

Chairman Ada thanked **Senator Gumataotao** and recognized **Senator Chris Barnett** for questions.

Senator Barnett said that on its face, he tends to support the bill because it seems like it's chipping away some of the backlog relative to procurement. He was reviewing the bill because there's a bill to give the mayor's council full procurement authority. He said he's not sure about giving DPW full procurement authority just yet. He said maybe they can grant small purchases and look a little bit down the road. He asked if DPW currently have staff who have completed procurement training.

Ms. Ibanez said that they have staff that have taken the procurement modules and some refresher courses, and they have procurement modules with FAR.

Senator Barnett asked what type of purchases DPW would be able to make with small purchase authority.

Ms. Ibanez said it's for parts for heavy equipment, traffic signals.

Senator Barnett asked if they currently have small purchases that are over at GSA and if they have any details on how long they've been waiting on those.

Ms. Ibanez said that the items she mentioned that are critical items that have been with GSA for 90 days. They have components for their excavators, side cutters. Rollers that are parts that are needed and the waiting time just to execute the purchase order, it's a delay and when they execute purchase order there's another delay because they have to wait 90 to 120 days for the parts to come in and if they pay air freight, that's another cost they have to look at. By the time they get that, their equipment has been sitting for three to six months.

Senator Barnett asked if bus stops and barricades are items they can procure with this authority.

Ms. Ibanez said yes as they are still waiting for their plywood.

Chairman Ada thanked **Senator Barnett** and said he was right that we need to keep looking at expanding and giving them the authority as they are helping our community.

Senator Barnett said it seems we are legislating their way out of some of the delays that are created with the new financial management system.

Chairman Ada thanked **Senator Barnett** and recognized **Senator Telo T. Taitague** for her questions.

Senator Taitague said she is taking the procurement modules and said one of the concerns is the domino effect that if this authority is given to DPW, other agencies will be asking for the same thing. She said that despite the law that people who handle procurement take the procurement modules and some people aren't taking the classes. She said they should seek out the testimony of acting chief procurement officer at GSA to get their testimony.

Chairman Ada said that the Committee made multiple requests for DOA to testify including offering them to log on to zoom but were not successful in getting a response.

Senator Taitague said she can reach out to GSA personally to provide that testimony. She asked how many people at DPW have taken all four modules.

Ms. Ibanez said she believes there are four and they are doing refresher courses. They have a bunch of staff who have taken one and two.

Senator Taitague asked what are the safeguards that they have in place to prevent misuse of procurement authority of these small purchases.

Ms. Ibanez said they have the construction full-blown procurement authority. They have mechanisms and internal controls. They have work requests, they have bids submitted, they have market research, determination of needs, they are in constant communication with the AG for review of contracts and anything over 500,000 has to go to them for review. Their bids are open publicly. Contracts go to DOA for registration, and they have their internal policies and reviews.

Senator Taitague asked if they have their SOP and best practices posted on their website.

Ms. Ibanez said she does not believe they do but she will confirm. Their website is not dependable.

Senator Taitague said the website is part of transparency and when she gets calls for assistance with DPW, she suggests they go to the website and they should have all the information there. She said their website should be up and running. SOPs and best practices should be on the website so people can understand the process. All SOPs and best practices should also be filed with GSA, as well.

Chairman Ada thanked **Senator Taitague** and adjourned the hearing at 9:47 am.

The public hearing was adjourned at **9:47 am.**

III. FINDINGS & RECOMMENDATIONS

The committee finds that the bill, as introduced, was intended grant the Department of Public Works (DPW) small purchasing procurement authority for purchases up to \$25,000. At the hearing on the bill, however, DPW submitted written testimony requesting full procurement authority.

The committee further finds that DPW, is presently the statutorily designated procurement authority for all construction, demolition, architectural and engineering and related services for the Government of Guam. As such, their personnel are expected to be uniquely qualified to administer procurement responsibilities.

Given, DPW's major role in procurement leadership in the Government of Guam, the committee therefore amends to the bill to grant DPW full procurement authority. This will allow DPW procurement authority over large purchases such as high vehicle fleets and equipment, school bus purchases and materials used in the construction and repair of roads. It will also give DPW the authority to procure services for the removal of junk cars and storm debris.

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure hereby reports out **Bill No. 143-38 (COR) As amended** – V. Anthony Ada, Christopher M. Dueñas – “AN ACT TO ADD A NEW § 5117.3 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES,” with the recommendation **TO REPORT OUT ONLY.**

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 143-38 (COR)

Introduced by:

V. Anthony Ada 
Christopher M. Dueñas 

AN ACT TO ADD A NEW § 5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. A new § 5117.2 is *added* to Chapter 5, Title 5, Guam Code Annotated to read as follows:

“§ 5117.2. Procurement Authority for Small Purchases Granted to the Department of Public Works.

(a) Notwithstanding any other provision of the Guam Procurement Law, the Director of Public Works is granted small purchase procurement authority for small purchases as defined by § 5213, 5 GCA. The Department of Public Works (DPW) shall adhere to the applicable laws, rules and regulations for procuring small purchases.

(b) DPW shall ensure that its procurement officials undergo and successfully complete procurement training pursuant to 5 GCA § 5141, and are enrolled in the earliest training class that becomes available.”

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 143-38 (COR)

As amended by the Committee on
Land, Environment, Housing, Agriculture,
Parks, and Infrastructure

Introduced by:

V. Anthony Ada
Christopher M. Dueñas

**AN ACT TO *ADD* A NEW § 5117.3 TO CHAPTER 5, TITLE
5, GUAM CODE ANNOTATED RELATIVE TO
GRANTING THE DIRECTOR OF PUBLIC WORKS
PROCUREMENT AUTHORITY FOR SMALL
PURCHASES.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. A new § 5117.3 is *added* to Chapter 5, Title 5, Guam Code
Annotated to read as follows:

**“§ 5117.3. Procurement Authority for Small Purchases Granted to the
Department of Public Works.**

(a) Notwithstanding any other provision of the Guam Procurement
Law, the Director of Public Works is granted small purchase procurement
authority all purchases of supplies, vehicles and equipment . The Department
of Public Works (DPW) shall adhere to the applicable laws, rules and
regulations for procuring small purchases.

(b) DPW shall ensure that its procurement officials undergo and
successfully complete procurement training pursuant to 5 GCA § 5141, and
are enrolled in the earliest training class that becomes available.

(c) Notwithstanding any provision of law, the Director of Public
Works or designee shall maintain active procurement certification in order to

1 exercise the authority under this Section and purchasing authority for supplies,
2 vehicles and equipment shall automatically revert the authority back to the
3 Chief Procurement Officer or their designee if the requirement under this
4 Section is not met.

5 (d) Procurement activities for the Department of Public Works shall
6 remain subject to independent review and audits conducted by the
7 department of administration's internal audit office."

COMMITTEE MARKUP

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 143-38 (COR)

As amended by the Committee on
Land, Environment, Housing, Agriculture,
Parks, and Infrastructure

Introduced by:

V. Anthony Ada
Christopher M. Dueñas

AN ACT TO *ADD* A NEW § 5117.**23** TO CHAPTER 5, TITLE
5, GUAM CODE ANNOTATED RELATIVE TO
GRANTING THE DIRECTOR OF PUBLIC WORKS
PROCUREMENT AUTHORITY FOR SMALL
PURCHASES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. A new § 5117.**23** is *added* to Chapter 5, Title 5, Guam Code
Annotated to read as follows:

“§ 5117.23**. Procurement Authority for Small Purchases Granted to the
Department of Public Works.**

(a) Notwithstanding any other provision of the Guam Procurement
Law, the Director of Public Works is granted small purchase procurement
authority ~~for small all purchases of supplies, vehicles and equipment as
defined by § 5213, 5 GCA.~~ The Department of Public Works (DPW) shall
adhere to the applicable laws, rules and regulations for procuring small
purchases.

(b) DPW shall ensure that its procurement officials undergo and
successfully complete procurement training pursuant to 5 GCA § 5141, and
are enrolled in the earliest training class that becomes available.

(c) Notwithstanding any provision of law, the Director of Public
Works or designee shall maintain active procurement certification in order to

1 exercise the authority under this Section and purchasing authority for supplies,
2 vehicles and equipment shall automatically revert the authority back to the
3 Chief Procurement Officer or their designee if the requirement under this
4 Section is not met.

5 (d) Procurement activities for the Department of Public Works shall
6 remain subject to independent review and audits conducted by the department
7 of administration's internal audit office."



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

June 2, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 143-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 143-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 143-38 (COR)**

AN ACT TO ADD A NEW §5117.2 TO CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DIRECTOR OF PUBLIC WORKS PROCUREMENT AUTHORITY FOR SMALL PURCHASES.

Department/Agency Appropriation Information	
Dept./Agency Affected: Department of Public Works (DPW)	Dept./Agency Head: Vincent P. Arriola, Director
Department's General Fund (GF) appropriation(s) to date:	4,278,008
Department's Other Fund (Specify) appropriation(s) to date: Guam Highway Fund (\$9,829,096); Guam Educational Facilities Fund (\$7,874,549);	17,703,645
	\$21,981,653

Fund Source Information of Proposed Appropriation:			
	General Fund:	(Specify Special Fund):	Total:
FY 2024 Unreserved Fund Balance		\$0	\$0
FY 2025 Adopted Revenues	\$0	\$0	\$0
FY 2025 Appro. (P.L. 37-125)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
General Fund	1/	1/	1/	1/	1/	1/
Special Fund	1/	1/	1/	1/	1/	1/
Total	<u>1/</u>	<u>1/</u>	<u>1/</u>	<u>1/</u>	<u>1/</u>	<u>1/</u>

1. Does the bill contain "revenue generating" provisions? / / Yes / X/ No
If Yes, see Attachment.
2. Is amount appropriated adequate to fund the intent of the appropriation? / X/ N/A / / Yes / / No
If no, what is the additional amount required? \$ / / N/A
3. Does the Bill establish a new program/agency? / / Yes / X/ No
If yes, will the program duplicate existing programs/agencies? / X/ N/A / / Yes / / No
Is there a federal mandate to establish the program/agency? / / Yes / X/ No
Will the enactment of this Bill require new physical facilities? / / Yes / X/ No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: / X/ Yes / / No
/X/ Requested agency comments not received by due date / / Other:

Analyst: William B. Thirringfong Date: 5/30/25 Director: Lester L. Carlson, Jr. Date: JUN 02 2025
William B. Thirringfong, Acting BMA Supvr. Lester L. Carlson, Jr., Director

Comments:

1/ Although Bill 143-38 (COR) appears to be administrative in nature, there may be additional costs to provide the appropriate DPW staff to undergo and successfully complete procurement training pursuant to 5 GCA § 5141. Absent detailed information from DPW, the estimated cost for procurement training varies significantly based on the type of training, duration, and location. Based on an internet query, online courses can range from a few hundred dollars to a few thousand dollars, while in-person training and certifications can cost much more. Such procurement training costs will have to be absorbed by DPW's fiscal year budget appropriation. It should be noted that due to the implementation of the Guam Financial Management Information System (GFMIS), continued trainings are being conducted by the Systems contractor in the various modules to include accounting and procurement training.