

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
66-38 (COR) As amended by the Committee on Public Safety, Emergency Management, and Guam National Guard; and further amended on the Floor.	Frank F. Blas, Jr. Eulogio Shawn Gumataotao Vincent A.V. Borja V. Anthony Ada Joe S. San Agustin Tina Rose Muña Barnes Shelly V. Calvo Christopher M. Dueñas Chris Barnett Sabina Flores Perez Sabrina Salas Matanane Jesse A. Lujan	AN ACT TO <i>ADD</i> A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN.	2/19/25 4:53 p.m.	2/26/25	Committee on Public Safety, Emergency Management, and Guam National Guard.	Request: 2/26/25 3/7/25	3/20/25 1:00 p.m.	4/24/25 As Amended.	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	NOTES			
	5/27/25	AN ACT TO <i>ADD</i> A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN.	6/3/25	6/5/25	6/17/25				

COPY



I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
Thirty-Eighth Guam Legislature

June 5, 2025

The Honorable Lourdes A. Leon Guerrero
I Maga'hågan Guåhan
Ufisinan I Maga'håga
Hagåtña, Guam 96910

Dear *Maga'håga* Leon Guerrero:

Transmitted herewith are Bill Nos. 6-38 (COR), 18-38 (COR), 20-38 (COR), 23-38 (COR), 27-38 (COR), 33-38 (COR), 50-38 (COR), 53-38 (COR), 54-38 (COR), 55-38 (COR), 59-38 (COR), 66-38 (COR), 67-38 (COR), 75-38 (COR), 78-38 (COR), 80-38 (COR), 83-38 (COR), 88-38 (COR), 89-38 (COR), 95-38 (COR), 109-38 (COR), 121-38 (COR), 129-38 (COR) and 130-38 (COR), and Substitute Bill Nos. 28-38 (COR) and 118-38 (COR) which were passed by *I Mina'trentai Ocho Na Liheslaturan Guahan* on June 3, 2025.

Sincerely,

Senator Sabrina Salas Matanane
Legislative Secretary

Enclosure (26)



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I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

This is to certify that **Bill No. 66-38 (COR)**, "AN ACT TO *ADD* A NEW § 65121 TO DIVISION 3, CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO CODIFYING THE GUAM COMPREHENSIVE EMERGENCY MANAGEMENT PLAN (GCEMP) AND REQUIRING AN ANNUAL REVIEW AND EXERCISE OF THE PLAN," was on the 3rd day of June 2025, duly and regularly passed.



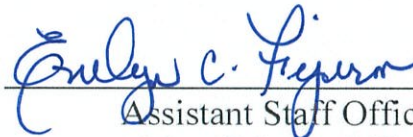
Frank F. Blas, Jr.
Speaker

Attested:



Sabrina Salas Matanane
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 5 day of June, 2025, at 4:56 o'clock P.M.



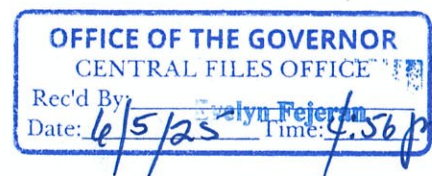
Evelyn C. Fajardo
Assistant Staff Officer
Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero
I Maga'hågan Guåhan

Date: _____

Public Law No. _____



REV

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÁHAN
2025 (FIRST) Regular Session

Bill No. 66-38 (COR)

As amended by the Committee on Public Safety,
Emergency Management, and Guam National Guard;
and further amended on the Floor.

Introduced by:

Frank F. Blas, Jr.
Eulogio Shawn Gumataotao
Vincent A.V. Borja
V. Anthony Ada
Joe S. San Agustin
Tina Rose Muña Barnes
Shelly V. Calvo
Christopher M. Dueñas
Chris Barnett
Sabina Flores Perez
Sabrina Salas Matanane
Jesse A. Lujan
William A. Parkinson
Telo T. Taitague
Therese M. Terlaje

**AN ACT TO *ADD* A NEW § 65121 TO DIVISION 3,
CHAPTER 65, TITLE 10, GUAM CODE ANNOTATED,
RELATIVE TO CODIFYING THE GUAM
COMPREHENSIVE EMERGENCY MANAGEMENT
PLAN (GCEMP) AND REQUIRING AN ANNUAL
REVIEW AND EXERCISE OF THE PLAN.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** In 2004, the government of
3 Guam through the Guam Homeland Security/Office of Civil Defense established the
4 Guam Comprehensive Emergency Management Plan (GCEMP) as a guide to

1 responding to all emergencies, and all catastrophic, major, and minor disasters. The
2 plan provides guidance for all levels of government to mobilize as a unified
3 emergency organization to safeguard the well-being of Guam's residents and
4 visitors. The plan was updated in 2016; however, despite the plan having a provision
5 that called for an annual formal review and exercise, neither have occurred since
6 then.

7 The government of Guam's response to the onset and devastation of Typhoon
8 Mawar to the island in May 2023 was categorized by Mayors and first responders as
9 chaotic and poorly managed. It was stated by many that it appeared that there was
10 no plan in the way the preparation, response, or immediate recovery operations were
11 carried out.

12 On September 11, 2023, a study was initiated throughout the government of
13 Guam on readiness, response, and recovery capabilities of each entity. In conducting
14 the study, information was requested for the address and structure type for each
15 facility utilized, a list of all vehicles and equipment critical to the agency operations,
16 a copy of the agency's Continuity of Operations Plan (details of where operations
17 will resume should a facility be deemed destroyed or unable to occupy) and
18 Continuity of Command Plan (who assumes authority and control should the agency
19 head or critical person become unexpectedly incapacitated or unavailable).

20 While almost every agency was responsive to the information request, *I*
21 *Liheslatura* finds it disturbing that more than half had no Continuity of Operations
22 Plan or an updated Continuity of Command Plan. With the absence of these plans,
23 it was easy to surmise that emergency management plans have not been regularly
24 reviewed, exercised, or updated.

25 *I Liheslatura* finds that the latest (2016) version of the GCEM contains
26 provisions that require government of Guam agencies to have a Continuity of

1 Operations Plan that also addresses the continuity of command. The GCEMP also
2 included the periodic requirement to exercise, review, and improve the plan.

3 Therefore, it is the intent of *I Liheslaturan Guåhan* to codify the GCEMP and
4 to statutorily require an annual review and exercise of the plan. It is further the intent
5 of *I Liheslaturan Guåhan* to also require that an after-action report on the review
6 and exercise inclusive of revision and improvement recommendations be provided
7 to *I Maga'hågan/Maga'låhen Guåhan* and the chairperson of the legislative
8 committee with oversight on Homeland Security and Civil Defense matters.

9 **Section 2.** A new § 65121 is hereby *added* to Division 3, Chapter 65, Title
10 10, Guam Code Annotated, to read:

11 **“§ 65121. Guam Comprehensive Emergency Management Plan.**

12 (a) The Office of Civil Defense in coordination with Guam
13 Homeland Security, shall update and maintain the comprehensive, all-hazards
14 emergency management plan for Guam, which shall include, but not be
15 limited to:

16 (1) the identification and analysis of all natural, technological,
17 or human-caused hazards which could affect the island;

18 (2) the procedures to be used during emergencies for
19 coordinating local government of Guam resources, and if necessary,
20 other resources available from private sector, military, nonprofit
21 organizations, other jurisdictions, and other nongovernmental entities;

22 (3) the use of appropriate command and coordination
23 structures under the National Incident Management System (NIMS) for
24 multiagency and multijurisdictional emergency responses;

25 (4) the procedure for resource cataloging and the procurement
26 of supplies and equipment for emergency preparedness, response, and
27 recovery operations;

1 (5) the procedure to request and receive supplies and
2 equipment for emergency preparedness, response, and recovery
3 operations, commonly known as resource management;

4 (6) the procedure and preparatory steps for the partial or full
5 activation of the emergency management plan in advance of an actual
6 disaster;

7 (7) the designation, roles, and responsibilities of agencies and
8 personnel supporting Emergency Support Functions (ESF's) within the
9 Emergency Operations Center (EOC);

10 (8) the emergency powers of the Office of the Governor, the
11 Office of Civil Defense, Guam Homeland Security, the village Mayors,
12 and the Guam National Guard;

13 (9) the emergency declaration process;

14 (10) the continuity of government and continuity of operations;

15 (11) the emergency responders' communications and
16 islandwide, multi-lingual information dissemination plan; and

17 (12) the plan review and exercise timetable.

18 (b) The Guam Comprehensive Emergency Management Plan shall
19 be reviewed, exercised, and revised and updated (if necessary) no longer than
20 three (3) months upon enactment of this Section and at least annually
21 thereafter. The exercise may focus on any one of the plan's recognized
22 hazards and the type of exercise shall be determined and designed by the
23 Office of Civil Defense in coordination with Guam Homeland Security.
24 Amendments to the Guam Comprehensive Emergency Management Plan
25 shall not require legislative approval, provided that amendments shall be
26 approved by *I Maga'hågan/Maga'låhen Guåhan* and a copy of the Guam
27 Comprehensive Emergency Management Plan, as amended, shall be

1 submitted to the Speaker of *I Liheslaturan Guåhan* within thirty (30) days
2 following approval. A copy of the Guam Comprehensive Emergency
3 Management Plan, as amended from time to time, shall be provided to the
4 Compiler of Laws for publication on its website.

5 (c) The Office of Civil Defense in coordination with Guam
6 Homeland Security shall provide a report to *I Maga'hågan/Maga'låhen*
7 *Guåhan*, the Speaker, and the Chairperson of the Legislative Committee with
8 oversight on Homeland Security and Civil Defense matters on the outcome of
9 the plan's review and exercise no later than ninety (90) calendar days after the
10 action. The report shall include the hazards and type of exercises conducted,
11 the shortfalls and response gaps identified through the exercises, the steps
12 taken to mitigate the shortfalls and gaps, and recommendations for executive
13 or legislative actions."

14 **Section 3. Effective Date.** This Act shall be effective upon enactment.