

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
27-38 (COR) As amended by the Committee on Public Safety, Emergency Management, and Guam National Guard; and further amended on the Floor.	William A. Parkinson V. Anthony Ada Eulogio Shawn Gumataotao	AN ACT TO <i>AMEND</i> §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS.	1/15/25 10:33 a.m.	1/23/25	Committee on Public Safety, Emergency Management, and Guam National Guard.	Request 1/24/25 Waiver: 2/18/25	2/26/25 10:00 a.m.	4/24/25 As Amended.	Motion to append to the Committee Report No Objections 5/28/25
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	NOTES			
	5/27/25	AN ACT TO <i>AMEND</i> §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS.	6/3/25	6/5/25	6/17/25				

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I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
Thirty-Eighth Guam Legislature

June 5, 2025

The Honorable Lourdes A. Leon Guerrero
I Maga'hågan Guåhan
Ufisinan I Maga'håga
Hagåtña, Guam 96910

Dear *Maga'håga* Leon Guerrero:

Transmitted herewith are Bill Nos. 6-38 (COR), 18-38 (COR), 20-38 (COR), 23-38 (COR), 27-38 (COR), 33-38 (COR), 50-38 (COR), 53-38 (COR), 54-38 (COR), 55-38 (COR), 59-38 (COR), 66-38 (COR), 67-38 (COR), 75-38 (COR), 78-38 (COR), 80-38 (COR), 83-38 (COR), 88-38 (COR), 89-38 (COR), 95-38 (COR), 109-38 (COR), 121-38 (COR), 129-38 (COR) and 130-38 (COR), and Substitute Bill Nos. 28-38 (COR) and 118-38 (COR) which were passed by *I Mina'trentai Ocho Na Liheslaturan Guahan* on June 3, 2025.

Sincerely,

Senator Sabrina Salas Matanane
Legislative Secretary

Enclosure (26)



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I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

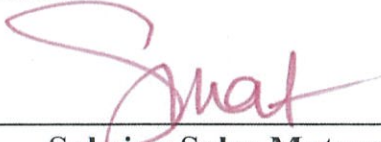
CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÅGAN GUÅHAN

This is to certify that **Bill No. 27-38 (COR), "AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS,"** was on the 3rd day of June 2025, duly and regularly passed.



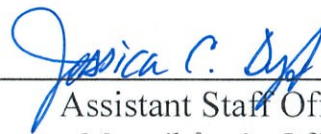
Frank F. Blas, Jr.
Speaker

Attested:



Sabrina Salas Matanane
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 5th day of June, 2025, at 4:56 o'clock P.M.



Assistant Staff Officer
Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero
I Maga'hågan Guåhan

Date: _____

Public Law No. _____

OFFICE OF THE GOVERNOR	
CENTRAL FILES OFFICE	
Rec'd By:	Jessica Dyas
Date: <u>6/5/25</u>	Time: <u>4:56 PM</u>

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 27-38 (COR)

As amended by the Committee on Public Safety,
Emergency Management, and Guam National Guard;
and further amended on the Floor.

Introduced by:

William A. Parkinson
V. Anthony Ada
Eulogio Shawn Gumataotao
Chris Barnett
Frank F. Blas, Jr.
Vincent A.V. Borja
Shelly V. Calvo
Christopher M. Dueñas
Jesse A. Lujan
Tina Rose Muña Barnes
Sabrina Salas Matanane
Joe S. San Agustin
Telo T. Taitague
Therese M. Terlaje

**AN ACT TO *AMEND* §§ 60100, 60102, 60103, 60106,
60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60,
TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO
OWNERSHIP, POSSESSION, AND USE OF FIREARM
SILENCERS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that according to the National Institute for Occupational Safety and Health (NIOSH),
noise levels above eighty-five decibels (85 dB) can lead to permanent hearing loss
after repeated or prolonged exposure, and firearm discharges commonly exceed one

1 hundred forty decibels (140 dB). Published research indicates that the use of firearm
2 silencers can reduce the noise of a firearm discharge by an average of twenty to
3 thirty-five decibels (20–35 dB), thereby significantly mitigating the risk of noise-
4 induced hearing loss (NIHL). Repeated exposure to firearm noise, without adequate
5 hearing protection, is a leading contributor to NIHL among recreational shooters and
6 law enforcement personnel (Flamme, Wong, & Liebe, Journal of the American
7 Academy of Audiology, 2012).

8 *I Liheslaturan Guåhan* further recognizes that safe and responsible firearm
9 usage requires regular training and practice, and that the incorporation of firearm
10 silencers during such practice can substantially reduce the harmful noise impact on
11 users' hearing. Data show that many women who have experienced domestic
12 violence may choose to possess a firearm for personal protection as a means to regain
13 a sense of control and security; and these women should be afforded the safest
14 possible environment in which to practice, without risking permanent hearing
15 damage (Campbell et al., Violence Against Women, 2003). Legalizing and
16 regulating firearm silencers would allow firearm owners, including survivors of
17 domestic violence, to benefit from advanced noise reduction technology, while
18 continuing to adhere to public safety regulations already in place for firearms
19 ownership, possession, and usage.

20 Therefore, it is the intent of *I Liheslaturan Guåhan* to authorize and regulate
21 the lawful ownership, possession, and use of firearm silencers, to protect the hearing
22 of firearm users, to promote safe firearm training practices, and to ensure that
23 individuals, including those who have experienced domestic violence, have the
24 option to train responsibly without the unnecessary risk of noise-induced hearing
25 loss.

26 **Section 2.** § 60100 of Chapter 60, Title 10, Guam Code Annotated, is
27 *amended* to read:

1 **“§ 60100. Definitions.**

2 As used in this Chapter:

3 (a) Firearm means any weapon, the operating force of which
4 is an explosive. This definition includes pistols, revolvers, rifles,
5 shotguns, machine guns, automatic rifles, noxious gas projectors,
6 mortars, bombs, cannon and submachine guns. This definition shall
7 apply to firearm silencers, defined herein as any device for silencing,
8 muffling, or diminishing the report of a portable firearm, including any
9 combination of parts, designed or redesigned, and intended for the use
10 in assembling or fabricating a firearm silencer or firearm muffler, any
11 part intended only for use in such assembly or fabrication. The specific
12 mention of certain weapons does not exclude from the definition other
13 weapons operated by explosives.”

14 **Section 3.** § 60102 of Chapter 60, Title 10, Guam Code Annotated, is
15 hereby *amended* to read as follows:

16 **“§ 60102. Ownership, etc., of Certain Firearms Prohibited.**

17 The manufacture, possession, sale, barter, trade, gift, transfer or
18 acquisition of any machine guns, sub-machine guns, automatic rifles or any
19 other firearm not a rifle having a barrel length of sixteen (16) inches or greater
20 or not a shotgun having a barrel length of eighteen (18) inches or greater or a
21 revolver or pistol having a barrel length of more than twelve (12) inches is
22 prohibited. Any person violating this Section shall be guilty of a felony which
23 shall be punishable for a term of imprisonment of not less than (3) years and
24 a fine of not less than One Thousand Dollars (\$1,000). Imposition of sentence
25 shall not be suspended and the offender shall not be eligible for parole nor
26 work release until the term of imprisonment prescribed herein has been
27 completed nor may probation be imposed in lieu of this portion of the

1 offender's sentence. Provided, however, that in the case of an offender not
2 previously convicted of a felony, the court may sentence the offender to not
3 more than two (2) years imprisonment and the provisions of this Section
4 prohibiting probation, suspension, parole or work release shall not be
5 applicable to such offender."

6 **Section 4.** § 60103 of Chapter 60, Title 10, Guam Code Annotated, is
7 hereby *amended* to read as follows:

8 **"§ 60103. Ownership, etc., Permitted.**

9 Any person who qualifies under this Chapter may lawfully own,
10 possess, use or carry any rifle, shotgun, pistol or revolver not prohibited by §
11 60102 subject to the conditions and penalties provided in this Chapter.
12 Firearm silencers are permitted; provided, that the specifications, purchase,
13 ownership, possession, and use of a firearm silencer complies with applicable
14 federal and local laws, rules, and regulations."

15 **Section 5.** § 60106 of Chapter 60, Title 10, Guam Code Annotated, is
16 hereby *amended* to read as follows:

17 **"§ 60106. Identification Card: Required.**

18 (a) No person shall own, possess, use, carry or acquire any firearm
19 which is lawful under § 60103 unless he shall have first obtained from the
20 Department an identification card evidencing his right to such ownership,
21 possession, use or carrying, concealed or otherwise, as stated upon the face of
22 the card; except that any person may use and possess a firearm at any shooting
23 gallery licensed pursuant to § 60105, et seq., without first obtaining a permit
24 as otherwise required by this Section. Said card shall be in the possession of
25 the holder and on his person whenever he is using or has in his possession a
26 firearm.

1 (b) In addition to § 60106(a), *supra*, the department shall include
2 information on the Identification Card explicitly indicating the cardholder's
3 authorized ownership, possession, and use of a firearm silencer pursuant to
4 this Chapter. The department is prohibited from issuing an identification card
5 to any person who is not authorized by the Bureau of Alcohol, Tobacco,
6 Firearms and Explosives to own or otherwise possess such device in
7 accordance with established federal and local laws and regulations. As
8 applicable, the department shall require the record of ownership and transfer
9 as approved by the Bureau of Alcohol, Tobacco, Firearms and Explosives for
10 each firearm silencer sold or transferred pursuant to federal and local laws and
11 regulations."

12 **Section 6.** § 60108(b)(5) of Chapter 60, Title 10, Guam Code Annotated, is
13 hereby *amended* to read as follows:

14 "(b) No person shall be issued an identification card:

15 (1) Who has been convicted by any court of the United States,
16 a state, territory, possession, trust territory or political subdivision
17 thereof of any felony; or

18 (2) Who is an alien, except temporary permits may be issued
19 to aliens for use only at target ranges operated by persons possessing
20 permits therefore and who are citizens, or only for use at authorized
21 sporting events, and except for official representatives of foreign
22 governments in their official capacities, and except for aliens "lawfully
23 admitted for permanent residence," which shall mean the status of
24 having been lawfully accorded the privilege of residing permanently in
25 the United States as an immigrant in accordance with the immigration
26 laws, such status not having changed, as defined by the Immigration
27 and Nationality Act § 101(a)(20), 8 U.S.C. § 1101(a)(20). Proof of

1 permanent residence shall be evidenced by presentation of an Alien
2 Registration Card (also known as alien registration certificate, Form I-
3 551 or Green Card); or

4 (3) Who is presently charged by information or indictment
5 with any crime stated in (b)(1) above; or

6 (4) Who has been adjudicated incompetent, has been
7 committed to any mental institution; or

8 (5) Who is under the age of eighteen (18) years, except that a
9 person shall be at least twenty-one (21) years of age to purchase a
10 firearm silencer from an authorized dealer, or at least eighteen (18)
11 years of age to purchase a firearm silencer from an individual on a
12 Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) Form 4
13 to Form 4 transfer, or at least eighteen (18) years of age to possess a
14 firearm silencer as a beneficiary of a trust or as a member of a
15 corporation; or

16 (6) Who has been convicted of any violation of the Uniform
17 Controlled Dangerous Substances Act or any misdemeanor where
18 personal injury or use of firearms was an element or factor of the
19 offense unless the Chief of Police has determined that the offense was
20 committed more than ten (10) years previously and that the applicant
21 would not endanger the public safety by receiving an identification
22 card; or

23 (7) Who, in the determination of the Chief of Police appears
24 to suffer from a physical or mental disease or defect which would
25 adversely affect the safe use of the firearm applied for, unless the person
26 obtains a certificate from a licensed physician stating that the physical

1 or mental disease or defect would not adversely affect his safe operation
2 of the firearm or the public safety.”

3 **Section 7.** § 60111 of Chapter 60, Title 10, Guam Code Annotated, is
4 hereby *amended* to read as follows:

5 **“§ 60111. Transfer of Firearm: Private.**

6 Upon the transfer of any firearm from one person not a dealer,
7 manufacturer, wholesaler or repairer to another not a dealer, manufacturer,
8 wholesaler or repairer, other than on loan, a new registration must be obtained
9 by the new owner or one permanently possessing the firearm, indicating the
10 prior owner or possessor, and his identification card number, as well as all
11 information pertinent to the new owner or possessor. Under no circumstances
12 shall a person who is authorized to own, possess, use and carry a firearm
13 silencer be allowed to transfer the device to another person who is not
14 authorized by this Chapter to own, possess, use and carry such device.”

15 **Section 8.** § 60114(b) of Chapter 60, Title 10, Guam Code Annotated, is
16 hereby *amended* to read as follows:

17 “(b) No person shall transfer, loan, give, sell either as a part of a
18 business or individually, or permit the use of any firearm unless the person
19 receiving the firearm has an identification card evidencing his eligibility to
20 receive, possess, use and carry the type of firearm which he is to receive,
21 borrow, use, buy or possess or carry; provided, that a person who is authorized
22 to own, possess, use and carry a firearm silencer shall not be allowed to
23 transfer or otherwise lend the device to another person who is not authorized
24 by this Chapter to own, possess, use and carry such device.”

25 **Section 9.** § 60118 of Chapter 60, Title 10, Guam Code Annotated, is
26 hereby *amended* to read as follows:

27 **“§ 60118. Private Sale or Transfer.**

1 (a) Any person engaging in a private sale, loan or other transfer of a
2 firearm shall be shown by the person receiving the firearm an identification
3 card evidencing the receiver's right to own, possess, use and carry such
4 firearm. It shall be unlawful for a person to transact a private sale, loan, gift
5 or transfer without having seen the valid identification card of the person
6 receiving the firearm. Under no circumstances shall a person who is
7 authorized to own, possess, use and carry a firearm silencer be allowed to loan
8 the device to another person who is not authorized by this Chapter to own,
9 possess, use and carry such device.

10 (b) In addition to § 60118(a), *supra*, the record of ownership and
11 transfer as approved by the Bureau of Alcohol, Tobacco, Firearms and
12 Explosives must be provided to the department for each firearm silencer sold
13 or transferred pursuant to this Section. The department is prohibited from
14 authorizing the sale or transfer of a firearm silencer to any person who is not
15 authorized by the Bureau of Alcohol, Tobacco, Firearms and Explosives to
16 own or otherwise possess such device in accordance with established federal
17 and local laws and regulations.”

18 **Section 10. Administrative Rules, Regulations, and Fees Required.**

19 Consistent with the authority granted by 10 GCA, Chapter 77, Article 1, § 77134 to
20 the Chief of Police, the Guam Police Department shall within thirty (30) calendar
21 days following the enactment of this Act begin the process of developing rules,
22 regulations, and fees which may be necessary to implement the provisions herein
23 and to ensure the recovery of administrative costs.