

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
162-38 (COR) As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement; and further amended on the Floor.	V. Anthony Ada Christopher M. Dueñas Jesse A. Lujan Sabrina Salas Matanane Frank F. Blas, Jr. Chris Barnett Joe S. San Agustin Sabina Flores Perez Tina Rose Muña-Barnes Shelly V. Calvo Telo T. Taitague Therese M. Terlaje Vincent A.V. Borja William A. Parkinson	AN ACT TO <i>AMEND</i> § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.	6/26/25 12:29 p.m.	7/7/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 7/7/25 7/17/25	9/11/25 2:00 p.m.	12/22/25 As Amended.	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	NOTES			
	1/26/26	AN ACT TO <i>AMEND</i> § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.	1/29/26	1/29/26	2/10/26				



COPY

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
Thirty-Eighth Guam Legislature

January 29, 2026

The Honorable Lourdes A. Leon Guerrero
I Maga'hågan Guåhan
Ufisinan I Maga'håga
Hagåtña, Guam 96910

Dear *Maga'håga* Leon Guerrero:

Transmitted herewith are Bill Nos. 29-38 (COR), 79-38 (COR), 138-38 (COR), 150-38 (LS), 162-38 (COR), 169-38 (COR), 195-38 (COR), 202-38 (COR), 210-38 (COR), 215-38 (COR), 217-38 (COR), 240-38 (LS), 251-38 (COR), and Substitute Bill No. 235-38 (COR) which were passed by *I Mina'trentai Ocho Na Liheslaturan Guahan* on January 29, 2026.

Sincerely,

Senator Sabrina Salas Matanane
Legislative Secretary

Enclosure (14)

Jesse Castro

7:04pm, 1.29.26



COPY

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

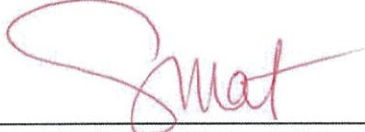
CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÅGAN GUÅHAN

This is to certify that **Bill No. 162-38 (COR), "AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS,"** was on the 29th day of January 2026, duly and regularly passed.



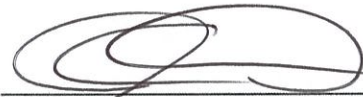
Frank F. Blas, Jr.
Speaker

Attested:



Sabrina Salas Matanane
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 29th day of Jan,
2026, at 2:04 o'clock P.M.



Assistant Staff Officer
Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero
I Maga'hågan Guåhan

Date: _____

Public Law No. _____

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 162-38 (COR)

As amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement;
and further amended on the Floor.

Introduced by:

V. Anthony Ada
Christopher M. Dueñas
Jesse A. Lujan
Sabrina Salas Matanane
Frank F. Blas, Jr.
Chris Barnett
Joe S. San Agustin
Sabina Flores Perez
Tina Rose Muña-Barnes
Shelly V. Calvo
Telo T. Taitague
Therese M. Terlaje
Vincent A.V. Borja
William A. Parkinson
Eulogio Shawn Gumataotao

**AN ACT TO *AMEND* § 19.50 OF CHAPTER 19, TITLE 9,
GUAM CODE ANNOTATED, RELATIVE TO ADDING
FINES AND STRONGER PENALTIES FOR
TERRORISTIC CONDUCT INCLUDING BOMB SCARE
THREATS.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds
3 that false threats, bomb scares, and other forms of terroristic conduct have
4 increasingly disrupted schools, government operations, and essential services across

1 our island, causing fear, mass evacuations, diversion of emergency resources, and
2 erosion of public confidence. Even when such threats prove false, they require
3 immediate responses that strain public safety resources and impose significant costs
4 on the community.

5 *I Liheslaturan Guåhan* further finds that advances in communication and
6 technology, including social media, artificial intelligence, automated messaging
7 tools, and deepfake or synthetic media, have expanded the ways threats are made
8 and concealed. Guam’s criminal statutes must evolve to address these emerging
9 threats and provide law enforcement, prosecutors, and the courts with clear and
10 effective tools to hold offenders accountable.

11 It is the intent of *I Liheslaturan Guåhan* to modernize § 19.50 of Chapter 19,
12 Title 9, Guam Code Annotated, to explicitly include threats made through new
13 technologies and to ensure that acts directed against public buildings, schools,
14 healthcare institutions, and other critical infrastructure that substantially disrupt
15 public services or endanger public safety are treated as serious offenses. This Act
16 strengthens penalties by establishing mandatory minimum fines, prohibiting their
17 suspension or conversion, directing fine revenues to public safety and victim-
18 assistance funds, and affirming the right of affected individuals, businesses, and
19 government agencies to seek civil remedies.

20 Recognizing that not all false reports rise to the level of terroristic conduct, *I*
21 *Liheslatura* clarifies that such acts may be prosecuted under § 55.20 or § 55.25,
22 while preserving prosecutorial discretion to pursue appropriate charges.

23 It is further the intent of *I Liheslatura* that the provisions of § 19.50 operate
24 in harmony with § 43.31 of Chapter 43, Title 9, Guam Code Annotated, relating to
25 crimes against the community. The amendments contained in this Act are not
26 intended to conflict with or limit § 43.31, but rather to complement and strengthen
27 it, ensuring that conduct which disrupts government services, threatens public safety,

1 or interferes with public institutions may be prosecuted under one or both provisions
2 as appropriate. Through these reforms, *I Liheslaturan Guåhan* reaffirms its
3 commitment to protecting public safety, modernizing Guam's criminal laws to
4 address evolving threats, and holding accountable those who engage in terroristic
5 conduct, including those who exploit new technologies to commit such acts, while
6 ensuring these provisions work cohesively with existing law to safeguard the island
7 community.

8 **Section 2.** § 19.50 of Chapter 19, Title 9, Guam Code Annotated, is
9 *amended* to read as follows:

10 **“§ 19.50. Terroristic Conduct; Defined & Punished.**

11 (a) A person is guilty of terroristic conduct if he threatens to commit
12 any crime of violence with intent to cause evacuation of a building, place of
13 assembly; or facility of public transportation, or otherwise to cause serious
14 public inconvenience, or in reckless disregard of the risk of causing such
15 inconvenience.

16 (b) Terroristic conduct is a felony of the third degree,

17 (c) Whoever, through the use of the mail, telephone, tablet,
18 computer, telegraph, social media, artificial intelligence, automated
19 communication, deepfake or synthetic media technologies, or any other
20 electronic or digital means, or other instrument of interstate or foreign
21 commerce, or in or affecting interstate or foreign commerce, or in or affecting
22 interstate or foreign commerce, willfully makes any threat, or maliciously
23 conveys false information knowing the same to be false, concerning an
24 attempt or alleged attempt being made, or to be made, to kill, injure, or
25 intimidate any individual or unlawfully to damage or destroy any building,
26 vehicle, or other real or personal property by means of fire or an explosive
27 shall be a felony of the third degree and, notwithstanding any other provision

1 of law, be imprisoned for not more than ten (10) years and fined pursuant to
2 paragraph (d), *infra*, or both.

3 (d) Whoever commits a violation of this Section by making a threat
4 or perceived threat, conveying false information as described in Subsection
5 (c), and such conduct is directed against a public building, public facility,
6 place of business, healthcare facility or public or private school, and such
7 conduct results in a substantial disruption of public services, public safety, or
8 government operations, shall, upon conviction, be subject to the penalties
9 prescribed herein and shall be deemed to have committed a crime against the
10 community. Prosecution under this Subsection shall not preclude prosecution
11 under § 43.31 of Chapter 43, Title 9, Guam Code Annotated, where
12 applicable. For Purposes of this Subsection:

13 (1) 'Public building' means any structure owned, leased, or
14 operated by the government of Guam or any of its subdivisions.

15 (2) 'Public facility' includes schools, hospitals, transportation
16 terminals, utility installations, and similar infrastructure serving a
17 public function.

18 (e) Fines for a violation of this Section shall not be less than Two
19 Thousand Five Hundred Dollars (\$2,500.00) and no more than Twenty-Five
20 Thousand Dollars (\$25,000) per location affected. Fines shall be continuously
21 appropriated in the following order of priority:

22 (1) One Thousand Dollars (\$1,000) to the Flame Fund;

23 (2) One Thousand Dollars (\$1,000) to the Police Services
24 Fund;

25 (3) Five Hundred Dollars (\$500.00) to the Enhanced 911
26 Fund; and

1 (4) Any fines collected beyond Two Thousand Five Hundred
2 Dollars (\$2,500) per location shall be continuously appropriated to the
3 Criminal Injuries Compensation Fund.

4 (f) Any person, business or other party, affected by the violator(s)
5 of this Section, may recover actual damages, costs, and attorney's fees in a
6 civil action.

7 (g) Section 80.39.1, 9 GCA shall not apply to the minimum fines
8 required by this Section. Notwithstanding any other provision of law, fines
9 assessed pursuant to this Section shall not be converted to Community Service
10 as provided for in Article 6, Chapter 80, 9 GCA.

11 (h) Conduct that involves knowingly providing false information to
12 law enforcement or emergency services, and which does not involve the intent
13 or reckless disregard necessary to constitute terroristic conduct as defined in
14 this Section, may be prosecuted under § 55.20 or § 55.25 of this Title, as
15 appropriate. Nothing in the Subsection shall preclude prosecution under this
16 Section, where the elements of terroristic conduct are met, no shall it be
17 construed to limit the discretion of prosecutors to pursue charges under one or
18 more applicable provision of law.”